

IDAPA 35 – IDAHO STATE TAX COMMISSION

Tax Policy – Taxpayer Resources Unit

35.02.01 – Tax Commission Administration and Enforcement Rules

Who does this rule apply to?

The general public.

What is the purpose of this rule?

This rule provides information on:

- Declaratory rulings
- Requirements of a valid tax return
- Recordkeeping requirements
- Liens and levies
- Notice of deficiency protest procedures
- Appeal rights
- Penalties
- Settlements
- Disclosure of information

What is the legal authority for the agency to promulgate this rule?

This rule implements the following statutes passed by the Idaho Legislature:

Revenue and Taxation -

Department of Revenue and Taxation:

- [Section 63-105, Idaho Code](#) – Powers and Duties - General

Income Tax:

- [Section 63-3039, Idaho Code](#) – Rules and Regulations – Publication of Statistics and Law

Who do I contact for more information on this rule?

State Tax Commission

P.O. Box 36

Boise, ID 83722-0410

Phone: (208) 334-7660 or (800) 972-7660

Fax: (208) 334-7846

taxrep@tax.idaho.gov

<https://tax.idaho.gov/>

Table of Contents

35.02.01 – Tax Commission Administration and Enforcement Rules

000. Legal Authority (Rule 000).	4
001. Title And Scope (Rule 001).	4
002. Administrative Appeals (Rule 002).	4
003. -- 009. (Reserved)	4
010. Definitions (Rule 010).	4
011. -- 109. (Reserved)	5
110. Declaratory Rulings (Rule 110).	5
111. -- 129. (Reserved)	7
130. Electronic Transfer Of Funds (Rule 130).	7
131. Unacceptable Payments (Rule 131).	7
132. -- 139. (Reserved)	7
140. Application Of Partial Payment (Rule 140).	7
141. -- 149. (Reserved)	8
150. Requirements Of A Valid Tax Return (Rule 150).	8
151. -- 152. (Reserved)	9
153. Tax Preparers -- Alternative Methods Of Signing Income Tax Returns (Rule 153).	9
154. (Reserved)	9
155. Tax Returns And Other Documents Filed Electronically (Rule 155).	9
156. -- 199. (Reserved)	10
200. Examination Of Records: Definitions (Rule 200).	10
201. Examination Of Records: Recordkeeping And Production Requirements (Rule 201).	10
202. Examination Of Records: Access To Machine-Sensible Records (Rule 202).	12
203. Examination Of Records: Records Maintenance (Rule 203).	13
204. Examination Of Records: Alternative Storage Media (Rule 204).	13
205. Action To Collect Unpaid Tax Or Deficiency (Rule 205).	14
206. -- 209. (Reserved)	14
210. Property Subject To Lien (Rule 210).	14
211. -- 214. (Reserved)	15
215. Release Or Subordination Of Tax Lien (Rule 215).	15
216. -- 219. (Reserved)	15
220. Levy Or Distraint Warrant (Rule 220).	15
221. -- 224. (Reserved)	15
225. Proceedings On Levy Or Distraint (Rule 225).	15
226. -- 229. (Reserved)	16
230. Jeopardy Assessments (Rule 230).	16
231. -- 299. (Reserved)	16
300. Assessment Of Tax (Rule 300).	16
301. -- 309. (Reserved)	17
310. Interest Rates (Rule 310).	17
311. -- 319. (Reserved)	18

320. Notice Of Deficiency: Filing A Protest (Rule 320).	18
321. -- 324. (Reserved)	19
325. Notice Of Deficiency: Protest Procedures (Rule 325).	19
326. Communications Between The Appeals Unit And The Originating Division And Others During The Redetermination: Definitions (Rule 326).	20
327. Communications Between The Appeals Unit And The Originating Division And Others During The Redetermination: Restrictions, Exceptions, And Permitted Communications (Rule 327).	20
328. Opportunity To Participate: Notice To Petitioner (Rule 328).	21
329. -- 399. (Reserved)	21
400. Penalties: General Rules (Rule 400).	21
401. -- 409. (Reserved)	22
410. Negligence Penalties (Rule 410).	22
411. -- 419. (Reserved)	24
420. Fraud Penalties (Rule 420).	24
421. -- 429. (Reserved)	24
430. Penalty For Failure To File, Failure To Pay, Or Delinquent Filing (Rule 430).	24
431. -- 499. (Reserved)	26
500. Settlements (Rule 500).	26
501. Procedures On Settlements Over Fifty Thousand Dollars (Rule 501).	27
502. -- 599. (Reserved)	28
600. Judicial Review: Required Security (Rule 600).	28
601. -- 699. (Reserved)	29
700. Disclosure Of Information: Scope (Rule 700).	29
701. (Reserved)	29
702. Disclosure Of Information: Third Parties (Rule 702).	29
703. Disclosure Of Information: General Public (Rule 703).	30
704. Disclosure Of Information: Government Agencies And Officials (Rule 704).	31
705. Disclosure Of Information -- Identity Theft (Rule 705).	32
706. -- 799. (Reserved)	33
800. Definitions For Purposes Of The Taxpayers' Bill Of Rights (Rule 800).	33
801. -- 809. (Reserved)	33
810. Acquisition Of Location Information (Rule 810).	33
811. -- 819. (Reserved)	33
820. Communication In Connection With Tax Collection (Rule 820).	33
821. -- 999. (Reserved)	33

35.02.01 – TAX COMMISSION ADMINISTRATION AND ENFORCEMENT RULES

000. LEGAL AUTHORITY (RULE 000).

Section 63-3039, Idaho Code. (3-20-97)

01. In General. In accordance with Sections 63-105 and 63-3039, Idaho Code, the Tax Commission shall promulgate rules implementing the provisions of the Idaho Income Tax Act. (3-20-97)

02. Related Taxes. This chapter contains rules relating to provisions of the Idaho Income Tax Act, Title 63, Chapter 30, Idaho Code, that are incorporated by reference into statutes relating to other taxes. These include: (3-20-97)

- a. Sales and Use Taxes, Title 63, Chapter 36, Idaho Code; (3-20-97)
- b. Motor Fuels Taxes, Title 63, Chapter 24, Idaho Code; (3-20-97)
- c. Petroleum Transfer Fee, Title 41, Chapter 49, Idaho Code; (3-20-97)
- d. Estate Taxes, Title 14, Chapter 4, Idaho Code; (3-20-97)
- e. Cigarette and Tobacco Products Taxes, Title 63, Chapter 25, Idaho Code; (3-20-97)
- f. Beer Taxes, Title 23, Chapter 10, Idaho Code; (3-20-97)
- g. Wine Taxes, Title 23, Chapter 13, Idaho Code; (3-20-97)
- h. Illegal Drug Taxes, Title 63, Chapter 42, Idaho Code; (3-20-97)
- i. Mine License Taxes, Title 47, Chapter 12, Idaho Code; (3-20-97)
- j. Kilowatt Hour Taxes, Title 63, Chapter 27, Idaho Code; (3-20-97)
- k. The Uniform Unclaimed Property Act, Title 14, Chapter 5, Idaho Code; and (3-20-97)
- l. Oil and Gas Taxes, Title 47, Chapter 3, Idaho Code. (3-20-20)

001. TITLE AND SCOPE (RULE 001).

Section 63-3039, Idaho Code. (3-20-97)

01. Title. These rules are titled IDAPA 35.02.01.000, et seq., Idaho State Tax Commission Rules IDAPA 35.02.01, “Tax Commission Administration and Enforcement Rules.” (3-20-97)

02. Effective Date. To the extent allowed by statute, rules in this chapter are applied on their effective date to all taxable years open for determining tax liability. (3-20-97)

03. Closed Years or Issues. Taxable years closed by the statute of limitations remain closed and are not reopened by the promulgation, repeal or amendment of any rule. Issues resolved by the expiration of appeal time, a notice of deficiency determination, or a final decision of the Tax Commission will not be reopened by the promulgation, repeal, or amendment of any rule. (3-20-97)

04. Transactions Before an Effective Date. A rule will not be applied to transactions occurring before its effective date in a case where, in the opinion of the Tax Commission, to do so would create an obvious injustice. (3-20-97)

002. ADMINISTRATIVE APPEALS (RULE 002).

This chapter allows administrative relief as provided in Sections 63-3045, 63-3045A, 63-3045B, and 63-3049, Idaho Code. (3-20-97)

003. -- 009. (RESERVED)

010. DEFINITIONS (RULE 010).

Section 63-3003, Idaho Code. (3-20-97)

- 01. Date of Filing or Payment.** (4-6-05)
- a.** When returns or other documents or payments are delivered to the Tax Commission by United States mail, the date of filing or payment means the date shown by the post office cancellation mark. If a cancellation mark is omitted, illegible or erroneous, the document will be deemed filed on the date the taxpayer establishes by competent evidence that the material was deposited with the United States Postal Service. A postage meter cancellation shall not be deemed a post office cancellation mark. Refer to Section 63-217, Idaho Code. (4-6-05)
- b.** When returns or other documents or payments are delivered to the Tax Commission by a private delivery service designated as qualifying under Section 7502, Internal Revenue Code, the date of filing or payment means the date treated as the postmark date for purposes of Section 7502, Internal Revenue Code, as provided by the special rules in Notice 97-26, 1997-1 C.B. 413 and subsequent Notices. (4-6-05)
- c.** Materials not mailed with the United States Postal Service or a private delivery service designated as qualifying under Section 7502, Internal Revenue Code, are filed when physically received by the Tax Commission. (4-6-05)
- d.** Returns or other documents or payments transmitted electronically are deemed received or paid on the date provided in Section 63-115, Idaho Code. (4-6-05)
- 02. Pay, Paid, Payable or Payment.** When used in reference to an amount of tax, penalty, interest, fee or other amount of money due to the Tax Commission, the words pay, paid, payable, or payment mean an irrevocable tender to the Tax Commission of lawful money of the United States. (4-11-06)
- a.** As used herein, lawful money of the United States means; (4-11-06)
- i.** Currency or coin of the United States at face value; and (4-11-06)
- ii.** Negotiable checks drawn on a United States bank or other financial institution that are payable in full in money of the United States. (4-11-06)
- b.** The words pay, paid, payable, or payment do not include: (4-11-06)
- i.** Submission to the Tax Commission of a check or draft that is subsequently dishonored by the institution on which it is drawn. (4-11-06)
- ii.** Submission to the Tax Commission of a check or draft drawn on a foreign bank or other financial institution in regard to which any processing fees may be incurred by the state of Idaho. (4-11-06)
- 03. Return or Tax Return.** Return and tax return mean a form or other document that an individual, corporation or other legal entity reports information, including information necessary to calculate taxes due to the Tax Commission or another governmental agency that requires a return be filed. See Rule 150 of these rules for the requirements of a valid tax return. (3-20-97)
- 04. Tax Commission.** Tax Commission means the Idaho State Tax Commission established by Article VII, Section 12 of the Idaho Constitution and referred to in Sections 63-101 and 63-3038, Idaho Code. (3-20-97)
- 011. -- 109. (RESERVED)**
- 110. DECLARATORY RULINGS (RULE 110).** Sections 67-5232, 67-5255, Idaho Code. (3-20-97)
- 01. Findings Pursuant to Section 67-5206, Idaho Code.** (4-5-00)
- a.** The Tax Commission finds that the Attorney General's Administrative Rules on declaratory rulings found at IDAPA 04.11.01, "Idaho Rules of Administrative Procedure of the Attorney General," Sections 400 through 402 do not adequately address the needs of taxpayers seeking a declaratory ruling on applications of the tax law. The

- Attorney General's Administrative Rules do not: (4-5-00)
- i. Protect taxpayer confidentiality; (4-5-00)
 - ii. Define the taxpayer's right to rely on the ruling; or (4-5-00)
 - iii. Identify the circumstances justifying the denial or withdrawal of a ruling. (4-5-00)
- b.** Accordingly, this rule will govern declaratory rulings issued by the Tax Commission. (4-5-00)
- 02. Filing a Petition.** (3-20-97)
- a.** Any person, group, or other association may file a written petition with the Tax Commission asking for an interpretation or determination as to the applicability of a statute, rule, or order issued by the Tax Commission to the party filing the petition. To obtain the determination the petitioner's tax liability must be directly affected by the determination or the petitioner must demonstrate a direct financial interest in the determination sought. (3-20-97)
- b.** A petition must be submitted to the Tax Commission in writing and contain an express statement that it is intended to be a petition for a declaratory ruling pursuant to this rule or the Administrative Procedure Act. (3-20-97)
- 03. Tax Commission's Response to Petition.** After receiving a petition, the Tax Commission shall: (3-20-97)
- a.** Issue a written declaratory ruling; (3-20-97)
- b.** Require the petitioner to submit additional facts, evidence, or information as the Tax Commission deems necessary to make a declaratory ruling; or (3-20-97)
- c.** Decline to make a declaratory ruling. The Tax Commission shall decline to make a declaratory ruling in the following circumstances: (3-20-97)
- i. The identity of the taxpayer is not disclosed; (3-20-97)
 - ii. The request fails to include sufficient facts, evidence, or other information on which a declaratory ruling may be based; (3-20-97)
 - iii. The issue on which a declaratory ruling is sought is the subject of pending litigation or administrative appeal; (3-20-97)
 - iv. The petitioner is not a person directly affected by a resolution of the issue presented; or (3-20-97)
 - v. It appears there are other good or compelling reasons why a declaratory ruling should not be made. (3-20-97)
- 04. Factual Circumstances.** A declaratory ruling applies only to the factual circumstances as submitted by the petitioner and applies only to the petitioner seeking the declaratory ruling. The declaratory ruling may not be relied on by a person not named as a petitioner. The declaratory ruling is void if the facts changed significantly, all relevant facts were not disclosed at the time of the petition, or the facts were not accurately represented to the Tax Commission. If the statutory provisions or administrative rules affecting the declaratory ruling are amended by the legislature or the Tax Commission, the declaratory ruling is void as of the date of the amendment to the statute or rule. (3-20-97)
- 05. Withdrawal of Ruling.** If after issuing a declaratory ruling the Tax Commission believes the declaratory ruling is erroneous, it may withdraw the declaratory ruling by giving written notice to the petitioner at his last known address. If the petitioner has relied on the declaratory ruling in good faith, the Tax Commission may not assess any tax liability accruing between the dates the declaratory ruling was issued and its withdrawal. (3-20-97)

06. Confidentiality. Declaratory rulings by the Tax Commission are information subject to the confidentiality requirements of Sections 63-3076 and 63-3077, Idaho Code and Rule 700 of these rules. Factual, financial, or other information relating to a taxpayer is not public record and may not be disclosed to any person except as provided by Sections 63-3076 and 63-3077, Idaho Code, or as authorized by the taxpayer. (3-20-97)

07. Appeals. Sections 67-5270 through 67-5279, Idaho Code, govern the judicial review of declaratory rulings. (3-20-97)

111. -- 129. (RESERVED)

130. ELECTRONIC TRANSFER OF FUNDS (RULE 130).
Section 67-2026, Idaho Code. (3-15-02)

01. In General. All taxes, interest, penalties, fees, and other amounts due the state of Idaho shall be paid by electronic funds transfer when the amount is one hundred thousand dollars (\$100,000) or greater, in accordance with Sections 67-2026 and 67-2026A, Idaho Code. See Subsection 130.02 for the exception for individuals who pay amounts related to individual income taxes. (3-15-02)

02. Individuals Paying Amounts Pursuant to Section 63-3024, Idaho Code. An individual taxpayer is not required to pay his individual income taxes, fees or amounts payable pursuant to Section 63-3024, Idaho Code, by electronic funds transfer. If an individual elects to pay such amounts by electronic funds transfer, he must comply with the requirements of Section 67-2026, Idaho Code. (3-15-02)

131. UNACCEPTABLE PAYMENTS (RULE 131).
Section 63-3034, Idaho Code. (4-11-06)

01. Checks and Drafts Previously Dishonored. Nothing herein shall limit the authority of the Tax Commission to refuse to accept a check drawn on the account of a taxpayer who has previously tendered a check dishonored by the institution on which it was drawn. (4-11-06)

02. Checks and Drafts From Foreign Institutions. The Tax Commission may reject a check or draft drawn on a foreign bank or other foreign financial institution. (4-11-06)

03. Checks and Drafts That Result in Processing Fees. The Tax Commission may reject a check or draft that, if accepted, may result in the state of Idaho incurring a processing fee. (4-11-06)

132. -- 139. (RESERVED)

140. APPLICATION OF PARTIAL PAYMENT (RULE 140).
Sections 63-4001, 63-4007, Idaho Code. (3-15-02)

01. In General. If bad check charges, penalties, or interest accrue as a result of any deficiency in tax, partial payments shall apply in the following order: to bad check charges, interest, tax, and penalty. (3-15-02)

02. Taxpayers With Multiple Tax Obligations. If a taxpayer owes multiple tax obligations, the taxpayer may direct how the Tax Commission will apply payments not made with a tax return. Such directions shall apply to tax types or tax years. (3-15-02)

03. Examples. (3-15-02)

a. A taxpayer has an income tax liability and a sales tax liability for a previous year. The taxpayer directs the Tax Commission to apply a partial payment to his income tax liability. The Tax Commission will apply the payment first to any bad check charge related to the income tax liability, then to interest, next to the income tax, and finally to any penalty for that year as provided in Subsection 140.01. The Tax Commission will apply any remaining payment to the sales tax liability in the same order. (3-15-02)

b. A taxpayer has an income tax liability for three (3) previous tax years. The taxpayer directs the Tax Commission to apply a partial payment to his income tax liability for the earliest year. The Tax Commission will apply the payment to the income tax liability in the earliest year by first applying the payment to any bad check charge related to that year, then to interest, next to the income tax, and finally to any penalty for that year as provided in Subsection 140.01. (3-15-02)

141. -- 149. (RESERVED)

150. REQUIREMENTS OF A VALID TAX RETURN (RULE 150).
Section 63-3076(5), Idaho Code

01. In General. All tax returns filed with the Tax Commission shall be complete and copies of all pertinent schedules or computations shall be attached. (3-20-97)

02. Supporting Computations and Schedules. The results of supporting computations shall be carried forward to applicable lines on the tax forms. A statement referencing an attached schedule is not acceptable if the taxpayer does not enter the necessary information from the attachments on the tax form. For purposes of this subsection, a return shall be deemed valid if the Tax Commission does not reject the return by mailing it back to the taxpayer. (3-20-97)

03. Information to Compute Tax. A return that does not provide sufficient financial information to compute a tax liability is not a valid tax return. (3-20-97)

04. Accuracy and Required Information. A return need not be totally accurate to be a valid return. However, for the return to be valid it must: (3-20-97)

- a.** Be identified as a return; (3-20-97)
- b.** Be filed using the proper form prescribed by the Tax Commission; (3-20-97)
- c.** Include the taxpayer's social security number, federal employer identification number, or Internal Revenue Service processing number; (7-1-99)
- d.** Include the taxpayer's name and address; (7-1-99)
- e.** Include the taxpayer's Idaho permit or license number, if applicable; (7-1-99)
- f.** Identify the reporting or tax period; (7-1-99)
- g.** Contain a computation of the tax liability and sufficient supporting information to show how the taxpayer reached that result; and (3-20-97)

h. Reflect the taxpayer's honest and genuine effort to satisfy the requirements of the law. For purposes of determining if these requirements are met, documents that contain the following are clearly insufficient: (3-20-97)

- i.** Broad unspecified constitutional claims; (3-20-97)
- ii.** Unsupported statements that claim no Idaho activity or income exists; and (3-20-97)
- iii.** Language that demonstrates a protest against the tax law or its administration. (3-20-97)

05. Signing of Returns. (3-20-97)

a. Paper Returns. The taxpayer or an authorized officer or representative shall manually sign the tax return. Both spouses shall sign a joint return. If a taxpayer is deceased or cannot sign his name, a duly authorized person, such as a surviving spouse, executor, administrator or person holding power of attorney may sign the return, indicating his status or relationship. If a taxpayer signs with an X, a witness shall attest his mark. The signature of the

taxpayer constitutes a written declaration of the return's accuracy. (3-20-97)

b. Electronically Filed Returns. The name of the taxpayer, the name of the taxpayer's authorized agent, the taxpayer's identification number, or personal identification number, shall constitute a signature when transmitted as part of an electronically filed return by the taxpayer or at the taxpayer's direction. The tax preparer shall keep a copy of the tax return on file for the applicable statute of limitations as required by Section 48-603B, Idaho Code. (7-1-99)

06. Reproduced and Substitute Forms. Any reproduced or substitute form or schedule must meet the requirements of the Tax Commission's original form. (3-20-97)

a. Specific instructions for substitute forms are available on request from the Tax Commission. The use of substitute forms requires prior approval of the Tax Commission. The Tax Commission may reject nonapproved forms. (3-20-97)

b. Reproduced forms and photocopies of official Tax Commission forms are acceptable if the weight and size of the paper are comparable to that used in the official forms. These forms and schedules must be sufficiently legible so they may be reproduced. (3-20-97)

151. -- 152. (RESERVED)

153. TAX PREPARERS -- ALTERNATIVE METHODS OF SIGNING INCOME TAX RETURNS (RULE 153).

A tax preparer, as defined in Section 48-603B, Idaho Code, may sign an Idaho income tax return in a manner allowed by Internal Revenue Service Notice 2004-54. This includes signing the return by means of a rubber stamp, mechanical device, or computer software program. The requirements for using the alternative methods under Internal Revenue Service Notice 2004-54 must be followed for Idaho income tax purposes if this method of signing a return is used for the Idaho return. Use of the alternative signature for the tax preparer does not alter the requirement for the taxpayer or authorized officer or representative to sign the return as provided in Rule 150 of these rules or to follow the requirements of Section 48-603B, Idaho Code. Section 63-3002, Idaho Code (IRS Notice 2004-54) (4-7-11)

154. (RESERVED)

155. TAX RETURNS AND OTHER DOCUMENTS FILED ELECTRONICALLY (RULE 155).

Sections 63-115, 63-3039, 74-107, Idaho Code. (4-2-08)

01. Tax Returns Filed Electronically. Pursuant to Section 63-115, Idaho Code, a taxpayer may file a tax return with the Tax Commission electronically only when the Tax Commission has established and implemented procedures permitting electronic filing of a specific tax return. A return may only be filed electronically by using the procedures and formats established by the Tax Commission for the particular return. (7-1-99)

02. Signatures. See Rule 150 of these rules. (7-1-99)

03. Acknowledgment of Data Transmissions. Persons filing returns by electronic data stream may be sent an acknowledgment of receipt of a successfully transmitted return. An acknowledgment means only that the Tax Commission received the return. An acknowledgment is not a finding by the Tax Commission about the correctness of the return. If any transmission is received in an unintelligible, unreadable, or corrupted form and the Tax Commission cannot identify the taxpayer, no acknowledgment will be sent. (4-7-11)

04. Methods Allowed for Filing Motor Fuels Tax Returns Electronically. The following methods are acceptable methods for filing motor fuels tax returns electronically. (4-7-11)

a. Secured methods. Encrypted e-mail secured through public or private key encrypting. (4-7-11)

b. Unsecured methods. Non-encrypted e-mail. (4-7-11)

05. Risks of Disclosure. By filing a return electronically, the taxpayer agrees to the risks of disclosure

in submitting information electronically. A taxpayer or third party may not hold the Tax Commission responsible for any loss, liability, damage, whether direct, indirect or consequential, personal injury, or expenses of any nature whatsoever that may be suffered by the taxpayer or any third party as a result of or which may be attributable, directly or indirectly, from transmitting the taxpayer's information to the Tax Commission. (4-7-11)

156. -- 199. (RESERVED)

200. EXAMINATION OF RECORDS: DEFINITIONS (RULE 200).

Sections 63-3042 and 63-3043, Idaho Code. For purposes of Rules 200 through 204, the following definitions apply: (3-29-10)

01. Books and Papers. Books and papers means and include any kind of written, printed, typed, or recorded matter of any kind or nature, however produced or reproduced including, but not limited to: all mechanical, electronic, sound or video recordings or their transcripts; microfilm and microfiche records; papers; service orders; repair orders; agreements; contracts; notes; memoranda; correspondence; letters; telegrams; statements; books; reports; studies; minutes; records; accounting books; maps; plans; drawings; diagrams; photographs; analyses or studies; and all drafts prepared in connection with such items. "Books and papers" also include electronic files and computer stored data. (3-29-10)

02. Database Management System. Database Management System means a software system that controls, relates, retrieves, and provides accessibility to data stored in a database. (3-29-10)

03. Electronic Data Interchange or EDI Technology. Electronic data interchange or EDI technology means the computer-to-computer exchange of business transactions in a standardized structured electronic format. (3-29-10)

04. Hard Copy. Hard copy means any documents, records, reports or other data printed on paper. (3-29-10)

05. Machine-Sensible Record. Machine-sensible record means a collection of related information in an electronic format. Machine-sensible records do not include hard-copy records that are created or recorded on paper or stored in or by an imaging system such as microfilm, microfiche, or storage-only imaging systems. (3-29-10)

06. Photocopy (Photocopied). Photocopy (photocopied) means a copy or reproduction of an original document including books and papers; to make a photographic reproduction of any document, printed, pictorial, or other medium of information or recordkeeping. (3-29-10)

07. Records. Records, as used in this rule, has the same meaning as "books and papers." (3-29-10)

08. Storage-Only Imaging System. Storage-only imaging system means a system of computer hardware and software that provides for the storage, retention and retrieval of documents originally created on paper. It does not include any system, or part of a system, that manipulates or processes any information or data contained on the document in any manner other than to reproduce the document in hard copy or as an optical image. (3-29-10)

201. EXAMINATION OF RECORDS: RECORDKEEPING AND PRODUCTION REQUIREMENTS (RULE 201).

Sections 63-3042, 63-3043, Idaho Code. (3-29-10)

01. In General. (3-29-10)

a. A taxpayer shall maintain all records that are necessary to a determination of the correct tax liability. Required records must be made available on request by the Tax Commission or its authorized representatives. The time and place for production shall be reasonable and shall occur during regular business hours. When books and papers are requested they will be relevant and reasonable documentation for the issues under examination. The request for information is relevant if it is germane to or applicable to an audit issue. (3-29-10)

b. Books and papers must be provided either as a photocopy, an electronic reproduction, or be made

available for photocopying, scanning or other electronic reproduction at a specified time and place for the purposes of administering and verifying compliance with the tax laws. Photocopying is a benefit to both the Tax Commission and the taxpayer as the photocopy provides objective evidence supporting a tax position and allows for expediting the audit. (3-29-10)

- c. All books and papers that are acquired during an audit or examination are confidential. (3-29-10)
- d. If the requirement to produce records creates a hardship for a taxpayer, the auditor or agent will work with the taxpayer to come to a reasonable solution for both parties. (3-29-10)
- e. If a taxpayer retains records in both machine-sensible and hard-copy formats, the taxpayer shall make the records available to the Tax Commission in machine-sensible format upon request of the Tax Commission. (3-29-10)
- f. Nothing in this rule shall be construed to prohibit a taxpayer from demonstrating tax compliance with traditional hard-copy documents or reproductions thereof, in whole or in part, whether or not such taxpayer also has retained or has the capability to retain records on electronic or other storage media. However, this subsection shall not relieve the taxpayer of the obligation to comply with Paragraph 201.01.e. of this rule. (3-29-10)

02. Machine-Sensible Records. (3-29-10)

- a. General Requirements. (3-29-10)
 - i. Machine-sensible records used to establish tax compliance shall contain sufficient transaction-level detail information so that the details underlying the machine-sensible records can be identified and made available to the Tax Commission upon request. A taxpayer has discretion to discard duplicated records and redundant information provided its responsibilities under this rule are met. (3-29-10)
 - ii. At the time of an examination, the retained records must be capable of being retrieved and converted to a standard record format. (3-29-10)
 - iii. Taxpayers are not required to construct machine-sensible records other than those created in the ordinary course of business. A taxpayer who does not create the electronic equivalent of a traditional paper document in the ordinary course of business is not required to construct such a record for tax purposes. (3-29-10)
- b. Electronic Data Interchange Requirements. (3-29-10)
 - i. Where a taxpayer uses electronic data interchange (EDI) processes and technology, the level of record detail, in combination with other records related to the transactions, must be equivalent to that contained in an acceptable paper record. For example, the retained records should contain such information as vendor name, invoice date, product description, quantity purchased, price, amount of tax, indication of tax status, shipping detail, etc. Codes may be used to identify some or all of the data elements, provided that the taxpayer provides a method which allows the Tax Commission to interpret the coded information. (3-29-10)
 - ii. The taxpayer may capture the information necessary to satisfy Subparagraph 201.02.b.i. of this rule at any level within the accounting system and need not retain the original EDI transaction records provided the audit trail, authenticity, and integrity of the retained records can be established. For example, a taxpayer using electronic data interchange technology receives electronic invoices from its suppliers. The taxpayer decides to retain the invoice data from completed and verified EDI transactions in its accounts payable system rather than to retain the EDI transactions themselves. Since neither the EDI transaction nor the accounts payable system captures information from the invoice pertaining to product description and vendor name (i.e., they contain only codes for that information), the taxpayer also retains other records, such as its vendor master file and product code description lists and makes them available to the Tax Commission. In this example, the taxpayer need not retain its EDI transaction for tax purposes. (3-29-10)
 - c. Electronic Data Processing Systems Requirements. The requirements for an electronic data processing accounting system should be similar to that of a manual accounting system, in that an adequately designed

accounting system should incorporate methods and records that will satisfy the requirements of this rule. (3-29-10)

d. Business Process Information. (3-29-10)

i. Upon the request of the Tax Commission, the taxpayer shall provide a description of the business process that created the retained records. Such description shall include the relationship between the records and the tax documents prepared by the taxpayer and the measures employed to ensure the integrity of the records. (3-29-10)

ii. The taxpayer shall be capable of demonstrating: (3-29-10)

(1) The functions being performed as they relate to the flow of data through the system; (3-29-10)

(2) The internal controls used to ensure accurate and reliable processing; and (3-29-10)

(3) The internal controls used to prevent unauthorized addition, alteration, or deletion of retained records. (3-29-10)

iii. The following specific documentation is required for machine-sensible records retained pursuant to this rule: (3-29-10)

(1) Record formats or layouts; (3-29-10)

(2) Field definitions (including the meaning of all codes used to represent information); (3-29-10)

(3) File descriptions (e.g., data set name); and (3-29-10)

(4) Detailed charts of accounts and account descriptions. (3-29-10)

03. Cost Reimbursement to a Third-Party. If the Tax Commission summonses a third-party to produce records, the Tax Commission may reimburse the third-party at a rate not to exceed seventy-five cents (\$.75) per copy. The Tax Commission may require the originals to be produced pursuant to the summons. (3-29-10)

04. Failure to Comply. In addition to other enforcement provisions provided by statute, failure to produce records supporting amounts or information shown on a return may result in appropriate adjustments by the Tax Commission, including either or both of the following: (3-29-10)

a. The disallowance of claimed deductions, credits, or exemptions to which the requested information relates; (3-29-10)

b. The presumption that the information not provided is prejudicial to the taxpayer's position in regard to the issue or issues to which the requested information relates. (3-29-10)

202. EXAMINATION OF RECORDS: ACCESS TO MACHINE-SENSIBLE RECORDS (RULE 202). Sections 63-3042, 63-3043, Idaho Code. (3-29-10)

01. In General. The manner in which the Tax Commission is provided access to machine-sensible records as required by Rule 201 may be satisfied through a variety of means that shall take into account a taxpayer's facts and circumstances through consultation with the taxpayer. (3-29-10)

02. Access Alternatives. Such access will be provided in one (1) or more of the following manners: (3-29-10)

a. The taxpayer may arrange to provide the Tax Commission with the hardware, software and personnel resources to access the machine-sensible records. (3-29-10)

b. The taxpayer may arrange for a third party to provide the hardware, software and personnel resources necessary to access the machine-sensible records. (3-29-10)

c. The taxpayer may convert the machine-sensible records to a standard record format specified by the Tax Commission, including copies of files, on a magnetic medium that is agreed to by the Tax Commission. (3-29-10)

d. The taxpayer and the Tax Commission may agree on other means of providing access to the machine-sensible records.. (3-29-10)

203. EXAMINATION OF RECORDS: RECORDS MAINTENANCE (RULE 203).
Sections 63-3042, 63-3043, Idaho Code. (3-29-10)

01. Requirements. (3-29-10)

a. The Tax Commission recommends, but does not require, that taxpayers refer to the National Archives and Record Administration's (NARA) standards for guidance on the maintenance and storage of electronic records, such as the labeling of records, the location and security of the storage environment, the creation of back-up copies, and the use of periodic testing to confirm the continued integrity of the records. [The NARA standards may be found at 36 Code of Federal Regulations, Part 1234, July 1, 1995, edition.] (3-29-10)

b. The taxpayer's computer hardware or software shall accommodate the extraction and conversion of retained machine-sensible records. (3-29-10)

02. Taxpayer Responsibility and Discretionary Authority. (3-29-10)

a. In conjunction with meeting the requirements of Rule 201, a taxpayer may create files solely for the use of the Tax Commission. For example, if a data base management system is used, it is consistent with this rule for the taxpayer to create and retain a file that contains the transaction-level detail from the data base management system and meets the requirements of Rule 201. The taxpayer should document the process that created the separate file to show the relationship between that file and the original records. (3-29-10)

b. A taxpayer may contract with a third party to provide custodial or management services of the records. Such a contract shall not relieve the taxpayer of its responsibilities under this rule. (3-29-10)

03. Effect on Hard-Copy Recordkeeping Requirements. (3-29-10)

a. Except as otherwise provided in this section, the provisions of these rules do not relieve taxpayers of the responsibility to retain hard-copy records that are created or received in the ordinary course of business as required by existing law and rules. Hard-copy records may be retained on a recordkeeping medium as provided in Rule 204 of these rules. (3-29-10)

b. If hard-copy records are not produced or received in the ordinary course of transacting business (e.g., when the taxpayer uses electronic data interchange technology), such hard-copy records need not be created. (3-29-10)

c. Hard-copy records generated at the time of a transaction using a credit or debit card must be retained unless all the details necessary to determine correct tax liability relating to the transaction are subsequently received and retained by the taxpayer in accordance with this rule. Such details include those listed in Paragraph 201.02.b. (3-29-10)

d. Computer printouts that are created for validation, control, or other temporary purposes need not be retained. (3-29-10)

e. Nothing in this section shall prevent the Tax Commission from requesting hard-copy printouts in lieu of retained machine-sensible records at the time of examination. (3-29-10)

204. EXAMINATION OF RECORDS: ALTERNATIVE STORAGE MEDIA (RULE 204).
Sections 63-3042, 63-3043, Idaho Code. (3-29-10)

01. In General. For purposes of storage and retention, taxpayers may convert hard-copy documents received or produced in the normal course of business and required to be retained under this rule to microfilm, microfiche or other storage-only imaging systems and may discard the original hard-copy documents, provided the conditions of this section are met. Documents that may be stored on these media include, but are not limited to, general books of account, journals, voucher registers, general and subsidiary ledgers, and supporting records of details, such as sales invoices, purchase invoices, exemption certificates, and credit memoranda. (3-29-10)

02. Requirements of Storage-Only Imaging Systems. Microfilm, microfiche and other storage-only imaging systems shall meet the following requirements: (3-29-10)

a. Documentation establishing the procedures for converting the hard-copy documents to microfilm, microfiche or other storage-only imaging system must be maintained and made available on request. Such documentation shall, at a minimum, contain a sufficient description to allow an original document to be followed through the conversion system as well as internal procedures established for inspection and quality assurance. (3-29-10)

b. Procedures must be established for the effective identification, processing, storage, and preservation of the stored documents and for making them available. (3-29-10)

c. Upon request by the Tax Commission, a taxpayer must provide facilities and equipment for reading, locating, and reproducing any documents maintained on microfilm, microfiche or other storage-only imaging system. (3-29-10)

d. When displayed on such equipment or reproduced on paper, the documents must exhibit a high degree of legibility and readability. For this purpose, legibility is defined as the quality of a letter or numeral that enables the observer to identify it positively and quickly to the exclusion of all other letters or numerals. Readability is defined as the quality of a group of letters or numerals being recognizable as words or complete numbers. (3-29-10)

e. All data stored on microfilm, microfiche or other storage-only imaging systems must be maintained and arranged in a manner that permits the location of any particular record. (3-29-10)

f. There is no substantial evidence that the microfilm, microfiche or other storage-only imaging system lacks authenticity or integrity. (3-29-10)

205. ACTION TO COLLECT UNPAID TAX OR DEFICIENCY (RULE 205). (3-20-97)
Section 63-3050, Idaho Code.

01. In General. A debtor-creditor relationship exists between the taxpayer and the state of Idaho with regard to taxes imposed by the state of Idaho. The only exception is if a trust relationship is imposed. (3-20-97)

02. Authority for Collection. Sections 63-3050, 63-3063, and 63-3064, Idaho Code, authorize the Tax Commission to pursue any legal action for the payment of taxes owing. This authority is in addition to the specific collection authority granted by Sections 63-3051 through 63-3061, Idaho Code. (3-20-97)

206. -- 209. (RESERVED)

210. PROPERTY SUBJECT TO LIEN (RULE 210). (3-20-97)
Section 63-3051, Idaho Code.

01. Statutory Lien. A statutory lien is created when demand for payment of any assessed deficiency in tax, interest, penalties, or other charges is made and the taxpayer fails to pay the assessment. The lien extends to all real and personal property, or rights therein, owned or acquired by the taxpayer from the date the lien is created until the time it expires. The lien is deemed to be created on the date demand for payment is made. The lien is not effective as to third-parties until a notice of lien is filed. (3-20-97)

02. Duration of Lien. A notice of lien remains in effect for five (5) years from the date the lien notice is first filed in the Secretary of State's office. The lien may be extended by filing an amendment to continue the tax lien with the office of the Secretary of State within that period. The lien, as extended, is valid and applies against only the real property of the taxpayer. (4-6-05)

211. -- 214. (RESERVED)

215. RELEASE OR SUBORDINATION OF TAX LIEN (RULE 215).
Section 63-3055, Idaho Code. (3-20-97)

01. Request for Release of Lien. A request for a release of all or a portion of the property subject to a state tax lien, must be in writing and addressed to the Tax Commission. The request must include: (3-20-97)

a. The lien number and date; (3-20-97)

b. The reasons for the request; and (3-20-97)

c. Supporting documentation. (3-20-97)

02. Erroneous Lien. If a lien is filed in error, the lien shall be released as soon as possible. The statement "This release is based on a finding that the lien herein released was filed in error" shall be shown on the release filed. (3-20-97)

216. -- 219. (RESERVED)

220. LEVY OR DISTRAINT WARRANT (RULE 220).
Section 63-3059, Idaho Code. (3-20-97)

01. In General. Levy and distraint is the summary method of collecting taxes when the assessment and lien remain unsatisfied. The Idaho Income Tax Act provides that if the taxpayer fails to pay assessed taxes or deficiencies, the tax may be collected by levy on all property or property rights belonging to the taxpayer. (3-20-97)

02. Serving of Levy. A levy or notice of levy may be served on a person in possession of or obligated with respect to property rights of the taxpayer. Property identified as belonging to the taxpayer may be levied on. The authority to execute a levy or warrant is vested in a member of the Tax Commission, a deputy commissioner, a sheriff, constable, or a deputy of the Tax Commission. (3-20-97)

03. Surrender of Property. A person in possession of property or property rights on which a levy has been made shall surrender the property to the process server on demand. If the holder fails to surrender the property, he may be personally liable to the Tax Commission for the amount or value of the property so held and retained. (3-20-97)

221. -- 224. (RESERVED)

225. PROCEEDINGS ON LEVY OR DISTRAINT (RULE 225).
Section 63-3060, Idaho Code. (3-20-97)

01. In General. The proceedings on levy or distraint have the same force and effect as a writ of execution issued by a court on final judgment except that the right to claim exemption from execution is limited by Section 63-3058, Idaho Code. The sale or liquidation of property seized will proceed in the manner provided by the general statutes of the state of Idaho relating to execution on judgment. See Title 11, Idaho Code. (4-4-13)

02. Sale of Property. All costs of execution and sale are the responsibility of the taxpayer and will be collected as part of the obligation owing the state. Any moneys obtained on the sale of the taxpayer's property will be applied in the following order: to costs incurred, interest, tax, and penalty. Any moneys received in excess of the total obligation will be paid to the taxpayer unless, prior to disbursement, other creditors file a claim on the state. See Section 11-202, Idaho Code. (4-4-13)

226. -- 229. (RESERVED)

230. JEOPARDY ASSESSMENTS (RULE 230).

Section 63-3065, Idaho Code.

(3-20-97)

01. Termination of Tax Periods. The Tax Commission may terminate the tax period of a taxpayer at any time when payment of a tax is in jeopardy. This termination causes the tax for the terminated period, and any unpaid tax for the preceding tax period, to be immediately due and payable. (3-20-97)

a. No particular form of notice of the jeopardy assessment is required. Notice may be served on the taxpayer or his authorized agent, or mailed to his last known address. (3-20-97)

b. Notwithstanding any action by the Tax Commission pursuant to Section 63-3065, Idaho Code, and this rule, a taxpayer shall file a tax return at the end of his regular accounting period. Any tax collected as a result of termination pursuant to this statute is applied against the tax due at the end of the current tax period. (3-20-97)

02. Appeals Procedure. If the taxpayer does not agree with the jeopardy assessment, the taxpayer may file a petition for redetermination. The petition must be in writing and filed within sixty-three (63) days after notice of the jeopardy assessment. The taxpayer must either pay the assessment in full or file with the Tax Commission a bond in the manner set forth in Section 600 of these rules. The bond must be conditioned on the payment of any tax, penalty, and interest that may be found due. (3-20-97)

03. Property Under Distraint. Property under distraint that has not been sold or otherwise disposed of may be returned to the taxpayer on payment of the assessment in full, plus the costs of the distraint. Property may also be returned if the taxpayer files with the Tax Commission a bond in the amount of the assessment, executed by a surety licensed and authorized to do business in Idaho and conditioned on payment of the full amount of the assessment plus the interest and costs. Either action shall begin within the time prescribed by Section 63-3065(b), Idaho Code, or an extension ordered by the Tax Commission. (3-20-97)

04. Request for Return of Seized Property. A taxpayer may file a written petition for the return of property seized to satisfy a jeopardy assessment. The petition must be filed prior to the Tax Commission or a sheriff posting or publishing a notice of sale or other disposition of property, or within fifteen (15) days from the date of seizure, whichever time is greater. The Tax Commission may grant the petition based on facts disclosed or found that indicate the taxpayer will pay the assessment within a reasonable time. (3-20-97)

231. -- 299. (RESERVED)

300. ASSESSMENT OF TAX (RULE 300).

Sections 63-3045, 63-3045A, Idaho Code.

(3-30-07)

01. In General. When a tax return is filed, tax and interest are assessed on the date the return showing tax owing is received, even if the return is corrected by the Tax Commission for mathematical errors. If the taxpayer does not compute a tax on an otherwise properly filed return, any tax calculated by the Tax Commission to be owed is assessed the date payment was due. (3-30-07)

02. Deficiency of Tax. If the Tax Commission determines a deficiency of tax, the additional tax is assessed when the deficiency determination becomes final. A deficiency determination becomes final when the taxpayer fails to timely petition for redetermination of the deficiency or to timely appeal the decision of the Tax Commission. If the taxpayer timely appeals the decision of the Tax Commission, the deficiency determination becomes final when the decision of the Board of Tax Appeals, or the judgment of the court, becomes final and can no longer be appealed. (3-20-97)

03. The Record of Assessment. The record of assessment shall be the Notice and Demand for payment of taxes that also functions as the required notice for the distraint and sale of a taxpayer's personal property pursuant to Section 63-3057, Idaho Code. For a jeopardy assessment as provided for in Sections 63-3065, 63-3630, and 63-4208, Idaho Code, the Notice of Jeopardy Assessment is the record of assessment. In cases where the tax is

self-assessed and no Notice and Demand is issued, the record of assessment shall be the Tax Commission’s processing record of the filing of the self-assessed return. (3-20-97)

04. Admission to Understatement of Tax. A taxpayer may admit to an understatement of tax at any time. An admission is not considered a compromise of tax, and does not affect the statutory period of limitations for an audit or additional assessment or for a claim for refund filed by the taxpayer. (3-20-97)

301. -- 309. (RESERVED)

310. INTEREST RATES (RULE 310).
 Sections 63-3045, 63-3073, Idaho Code

01. In General. The annual rate of interest applicable to delinquent taxes accruing or unpaid during all or any part of a calendar year is determined in accordance with Section 63-3045, Idaho Code. The rates starting with the rate applicable at July 1, 1981, and the Internal Revenue Service Revenue Rulings, if applicable for the calculation of the rate, are listed in Subsection 310.02 of this rule. These interest rates also apply to the allowance of a credit or refund of tax erroneously or illegally assessed or collected as provided in Section 63-3073, Idaho Code. (4-6-05)

02. Idaho Interest Rates and Applicable Revenue Rulings.

PERIOD	RATE OF INTEREST	INTERNAL REVENUE SERVICE REVENUE RULING
July 1, 1981, through December 31, 1993	12% simple interest	Not Applicable
Calendar Year 1994	7% simple interest	Revenue Ruling 93-64
Calendar Year 1995	9% simple interest	Revenue Ruling 94-61
Calendar Year 1996	8% simple interest	Revenue Ruling 95-67
Calendar Year 1997	9% simple interest	Revenue Ruling 96-49
Calendar Year 1998	8% simple interest	Revenue Ruling 97-41
Calendar Year 1999	7% simple interest	Revenue Ruling 98-50
Calendar Year 2000	8% simple interest	Revenue Ruling 99-41
Calendar Year 2001	8% simple interest	Revenue Ruling 2000-45
Calendar Year 2002	7% simple interest	Revenue Ruling 2001-49
Calendar Year 2003	5% simple interest	Revenue Ruling 2002-61
Calendar Year 2004	6% simple interest	Revenue Ruling 2003-107
Calendar Year 2005	6% simple interest	Revenue Ruling 2004-69
Calendar Year 2006	6% simple interest	Revenue Ruling 2005-57
Calendar Year 2007	7% simple interest	Revenue Ruling 2006-44
Calendar Year 2008	7% simple interest	Revenue Ruling 2007-57
Calendar Year 2009	5% simple interest	Revenue Ruling 2008-46
Calendar Year 2010	5% simple interest	Revenue Ruling 2009-29
Calendar Year 2011	4% simple interest	Revenue Ruling 2010-20
Calendar Year 2012	4% simple interest	Revenue Ruling 2011-20
Calendar Year 2013	3% simple interest	Revenue Ruling 2012-24

PERIOD	RATE OF INTEREST	INTERNAL REVENUE SERVICE REVENUE RULING
Calendar Year 2014	4% simple interest	Revenue Ruling 2013-18
Calendar Year 2015	4% simple interest	Revenue Ruling 2014-22
Calendar Year 2016	4% simple interest	Revenue Ruling 2015-19
Calendar Year 2017	3% simple interest	Revenue Ruling 2016-20
Calendar Year 2018	4% simple interest	Revenue Ruling 2017-17
Calendar Year 2019	5% simple interest	Revenue Ruling 2018-23
Calendar Year 2020	4% simple interest	Revenue Ruling 2019-20

(3-20-20)

311. -- 319. (RESERVED)

320. NOTICE OF DEFICIENCY: FILING A PROTEST (RULE 320).

Section 63-3045, Idaho Code

01. In General. If a taxpayer does not agree with a deficiency determination, the taxpayer may file a protest with the Tax Commission to request a redetermination of the deficiency. The protest must be in writing and filed within sixty-three (63) days from the date the Notice of Deficiency is mailed. (3-29-10)

02. Perfected Protest. The protest must contain the information in Paragraphs 320.02.a. through 320.02.d. of this rule to be perfected. A protest meets the requirements of Paragraphs 320.02.c. and 320.02.d. of this rule if the allegations of fact or contentions of law, viewed in the light most favorable to the taxpayer, raise factual or legal issues that, if correct, would entitle the taxpayer to relief. (3-29-10)

- a.** Name, address and pertinent identification number; (3-20-97)
- b.** The period to which the deficiency relates; (3-20-97)
- c.** The specific item or items in the Notice of Deficiency to which the taxpayer objects; and (3-20-97)
- d.** The factual or legal basis for the objections made. (3-20-97)

03. Receipt of Protest. Once a protest is received by the Tax Commission, the sixty-three (63) day period ends. (3-20-97)

04. Unperfected Protest. (3-20-97)

a. A protest is unperfected if it does not include all the items required by this rule. If the Tax Commission determines the protest is unperfected, the Tax Commission shall notify the taxpayer of the items needed to perfect the protest. The taxpayer has twenty-eight (28) days from the date the notice is mailed to provide the information. (3-29-10)

b. Example. A Notice of Deficiency is mailed to a taxpayer on August 31. He has sixty-three (63) days from August 31 to protest his deficiency determination. The Tax Commission receives his protest on September 10. The sixty-three (63) day period stops on September 10. The Tax Commission determines the protest is not perfected and mails notification to the taxpayer on September 15. The taxpayer has twenty-eight (28) days or through October 13 to perfect the protest. After October 13, he may no longer perfect his protest or submit a new protest even though the original sixty-three (63) day period would have run through November 2. (3-20-97)

05. Failure to Timely Perfect a Protest. Failure to perfect a protest within twenty-eight (28) days is

treated the same as if no protest had been filed, pursuant to Section 63-3045(6), Idaho Code. (3-20-97)

321. -- 324. (RESERVED)

325. NOTICE OF DEFICIENCY: PROTEST PROCEDURES (RULE 325).
Sections 63-3045, 63-3045B, Idaho Code

01. In General. Once a perfected protest has been filed with the Tax Commission, the taxpayer may: (3-20-97)

a. Request a hearing; (3-20-97)

b. Submit additional documents; or (3-20-97)

c. Request a final decision from the Tax Commission. (3-20-97)

02. Hearings. A Commissioner or other person designated by the Tax Commission shall conduct a hearing in the form of an informal conference. If the taxpayer chooses to be represented by another person, a valid power of attorney form must be provided to the Tax Commission. The taxpayer has the right to be accompanied by another person, however, the Tax Commission may limit the number of people accompanying the taxpayer. If a protestant fails to comply with a summons or subpoena or fails to appear for the informal conference, the Tax Commission may issue a decision without further hearing. (3-20-97)

03. Submission of Additional Documents. A taxpayer may submit additional statements, documents, or other materials he desires to have the Tax Commission consider before deciding the protest. If the one hundred eighty (180) day period for issuing a final decision has begun, the Tax Commission may require that a taxpayer execute an extension of the one hundred eighty (180) day period before the additional information or documentation will be considered. The one hundred eighty (180) day period is provided by Section 63-3045B, Idaho Code. (3-20-97)

04. Request for a Final Decision. A request for a final decision must be in a letter addressed to the employee or agent of the Tax Commission from whom the acknowledgment of the protest was received or to the individual subsequently assigned to resolve the protest. The request must be the sole subject of the letter and must clearly identify the taxpayer and the Notice of Deficiency. (3-20-97)

05. Simultaneous Request for a Final Decision and a Hearing. If the taxpayer makes a simultaneous request for both a final decision and a hearing, the Tax Commission shall treat this as a request for a hearing. The one hundred eighty (180) day period begins when the hearing concludes. (3-20-97)

06. Issues. Redetermination of any tax or refund due is not limited to the specific issue or issues protested for the taxable year, unless limited by Section 63-3068(f), Idaho Code. (3-20-97)

07. Amended Return After Audit. An amended return will be accepted for a taxable year for which a protest is pending only in the following circumstances: (3-20-97)

a. The taxpayer demonstrates that the changes on the amended return are unrelated to issues examined in the audit; (3-20-97)

b. The changes are the result of federal audit adjustments; or (3-20-97)

c. The amended return is submitted as part of the procedure for resolving the protest. (3-20-97)

08. Failure to Schedule a Hearing. The Tax Commission may issue a decision after forty-two (42) days from the date the notification of right to request a hearing is mailed to the taxpayer; if (4-5-00)

a. The taxpayer does not request a hearing; (4-5-00)

- b. The taxpayer requests a hearing but does not schedule a date for the hearing; or (4-5-00)
- c. A hearing is scheduled but later cancelled by the taxpayer and the taxpayer does not reschedule. (4-5-00)

326. COMMUNICATIONS BETWEEN THE APPEALS UNIT AND THE ORIGINATING DIVISION AND OTHERS DURING THE REDETERMINATION: DEFINITIONS (RULE 326).

Section 63-3045, Idaho Code

For purposes of Rules 327 and 328, the following definitions apply: (3-28-18)

01. Appeals Unit. Appeals unit means the unit created within the State Tax Commission with the responsibility for performing the independent administrative redetermination provided for in Section 63-3045, Idaho Code. (3-28-18)

02. Appeals Officer. Appeals officer means the staff of the appeals unit performing the redetermination. (3-28-18)

03. Originating Division. Originating division means the division within the State Tax Commission that issued the notice of deficiency determination or other determination under dispute. (3-28-18)

04. Petitioner. Petitioner means the taxpayer or the taxpayer's authorized representative. (3-28-18)

05. Unable to Participate. Unable to participate means the petitioner had expressed intent to participate in the discussion with the originating division but did not participate and did not provide adequate notice to the appeals officer to reschedule the discussion. (3-28-18)

327. COMMUNICATIONS BETWEEN THE APPEALS UNIT AND THE ORIGINATING DIVISION AND OTHERS DURING THE REDETERMINATION: RESTRICTIONS, EXCEPTIONS, AND PERMITTED COMMUNICATIONS (RULE 327).

Section 63-3045, Idaho Code

01. In General. Section 63-3045, Idaho Code, does not adopt the formal ex parte restrictions on communications that would apply in a judicial proceeding or under Section 67-5253, Idaho Code. However, the State Tax Commission will apply the following procedures as part of its redetermination process. The provisions contained within this rule do not create substantive rights affecting the taxpayer's tax liability, or the State Tax Commission's ability to determine, assess, or collect the tax liability (including statutory interest and any penalties, if applicable). (3-28-18)

02. Restrictions on Certain Communications. An appeals officer may engage in discussions relating to the petitioner's petition with employees of the originating division, including the strengths and weaknesses of the issues, new issues, and the parties' positions, only after having provided the petitioner the opportunity to participate in the discussions. (3-28-18)

03. Exceptions. The limitation on communications contained within Subsection 327.02 of this rule does not apply to communications with or by: (3-28-18)

- a. A Commissioner of the State Tax Commission; (3-28-18)
- b. An employee of a State Tax Commission outside of the originating division; (3-28-18)
- c. An employee of the Idaho office of Attorney General; (3-28-18)
- d. An employee of another state agency that the State Tax Commission has entered into an exchange agreement with; (3-28-18)
- e. An employee of the Internal Revenue Service; or (3-28-18)

f. An employee of the Multi State Tax Commission. (3-28-18)

04. Permitted Communications. Communications with the originating division that do not require an appeals officer to first provide the petitioner with an opportunity to participate in the communication include: (3-28-18)

a. Any matters that are ministerial, administrative, or procedural including routine account inquiries, transcript requests, and other similar inquiries because they do not involve more than a limited amount of dialogue or interaction between appeals and the originating division. (3-28-18)

b. Communications in which the petitioner is given an opportunity to participate and is unresponsive, declines, or is unable to participate in a discussion between an appeals officer and the originating division. (3-28-18)

c. Assisting an appeals officer in locating or indexing documents within the originating division's audit file that were relied upon by the originating division when it issued its notice of deficiency determination. (3-28-18)

d. Requesting verification of calculations that an appeals officer may utilize as part of a settlement or decision. (3-28-18)

e. Obtaining a response from the originating division when the petitioner provides new information or makes new legal arguments during the redetermination. The originating division's response must be in writing and a copy of the written response provided to the petitioner. (3-28-18)

f. Requesting confirmation of calculations that the petitioner has provided during the redetermination process. (3-28-18)

g. Requesting verification that information provided by the petitioner during the redetermination is the same or different from what was previously submitted to the originating division. (3-28-18)

h. A settlement meeting conducted in accordance with Rule 501 of these rules. (3-28-18)

328. OPPORTUNITY TO PARTICIPATE: NOTICE TO PETITIONER (RULE 328).
Section 63-3045, Idaho Code

01. Notification and Participation. If an appeals officer believes a discussion with staff from the originating division is warranted to review matters restricted by Subsection 327.02 of these rules, an appeals officer shall provide petitioner reasonable notice of the time and date of any discussion. Such notice may be provided to the petitioner by telephone, mail or electronic form and pursuant to Section 63-4003, Idaho Code. An appeals officer shall make a reasonable effort to accommodate the petitioner's schedule but will not unduly delay the discussion. The petitioner may participate by telephone or in-person at the State Tax Commission office in Boise, Idaho, and any discussion will be held during normal business hours. (3-28-18)

02. Additional Petitioner Participation Information. Any discussion held under this rule that includes petitioner participation is not an informal hearing under Rule 325 of these rules and does not start the one hundred and eighty (180) day period for issuing a final decision. (3-28-18)

329. -- 399. (RESERVED)

400. PENALTIES: GENERAL RULES (RULE 400).
Sections 63-3033, 63-3046, Idaho Code

01. Penalty Presumed Appropriate. If a taxpayer becomes liable to pay the Internal Revenue Service a penalty similar to one provided in Section 63-3046, Idaho Code, it shall be presumed the penalty is appropriate as part of the related state tax deficiency. (3-20-97)

02. Computation of Tax Due Amounts for Extension of Time Criteria. For purposes of computing

whether the taxpayer has met the extension of time criteria provided in Section 63-3033, Idaho Code, the terms, total tax due on the income tax return when it is filed, total tax due on the income tax return for the prior year, and total tax due under the provisions of this chapter shall mean amounts computed as follows: (3-20-04)

a. Include the income tax, the permanent building fund tax, tax from recapture of Idaho income tax credits, and any income tax credits. (3-20-04)

b. Exclude items reported on the income tax return that are not included in Title 63, Chapter 30, Idaho Code, such as sales or use tax due, fuels tax due, and special fuels or gasoline tax refunds. Payments for the amounts included in Subsection 400.02.a. are also excluded for purposes of this calculation. (3-20-04)

03. Computation of Tax Due Amounts for Failure to File, Failure to Pay, Delinquent Filing, Substantial Understatement, and Extension Penalties. For purposes of computing the failure to file, failure to pay, substantial understatement, or delinquent filing penalties, provided by Section 63-3046, Idaho Code, and the penalty for failing to meet the extension criteria, provided by Section 63-3033, Idaho Code, the terms tax shown thereon to be due, tax required to be shown on the return, tax due on such return, and the amount on which the extension penalty is applied shall mean amounts computed as follows: (3-25-16)

a. Include the income tax, the permanent building fund tax, tax from recapture of Idaho income tax credits, income tax credits, and any payments for these taxes for that year. (3-20-04)

b. Exclude items reported on the income tax return that are not included in Title 63, Chapter 30, Idaho Code, such as sales or use tax due, fuels tax due, and special fuels or gasoline tax refunds. (3-20-04)

04. Net Operating Loss and Capital Loss Carrybacks. If the tax due for the taxable year is reduced after the application of a net operating loss carryback or a capital loss carryback, the penalty shall be computed on the tax due prior to the application of the carryback. (5-3-03)

05. Minimum Penalty. A ten dollar (\$10) minimum penalty applies to each penalty imposed by Subsection (a), (b), (c)(1), (d) or (e) of Section 63-3046 and by Section 63-3033, Idaho Code. For example, if a taxpayer fails to file only one (1) withholding tax statement, which generally results in a penalty of two dollars (\$2) pursuant to Section 63-3046(e)(1), Idaho Code, a penalty of ten dollars (\$10) will be applied. (3-15-02)

06. Dishonored Checks. The charge provided by Section 63-3046(h), Idaho Code, for each dishonored check or instrument is: (2-23-01)

a. Ten dollars (\$10) if dishonored prior to July 1, 2001. (2-23-01)

b. Twenty dollars (\$20) if dishonored on or after July 1, 2001. (2-23-01)

c. This charge may be added even if sufficient funds are in the taxpayer's account after the date of dishonor. (2-23-01)

401. -- 409. (RESERVED)

410. NEGLIGENCE PENALTIES (RULE 410). Section 63-3046(a), Idaho Code. (3-20-97)

01. Negligence Defined. Negligence is the breach of a duty or obligation, recognized by law, that requires conformance to a certain standard of conduct. (3-20-97)

02. Imposition of Penalty. A five percent (5%) negligence penalty shall be imposed if the deficiency results from either negligence by the taxpayer or from disregard by the taxpayer or his agent of state or federal tax laws, rules of the Tax Commission, or Treasury Regulations. Examples of situations that justify the penalty include the following: (3-20-97)

a. Taxpayer continues to make errors in reporting income, sales or assets, or claims erroneous

deductions, exemptions, or credits even though these mistakes have been called to his attention in previous audit reports. (3-20-97)

- b.** Taxpayer fails to maintain proper records and files returns containing unsubstantiated claims or substantial errors. (3-20-97)
- c.** Taxpayer makes unsubstantiated or exaggerated claims of deductions or exemptions. (3-20-97)
- d.** Taxpayer fails to offer any explanation for understating taxes. (3-20-97)
- e.** Unreported taxable income is a material amount as compared with the reported income. (3-20-97)
- f.** Taxpayer exhibits a careless disregard of his tax obligations. (3-20-97)
- g.** For sales or use tax deficiencies, failure to keep valid files of resale and exemption certificates. (3-20-97)
- h.** Failure to make the required estimated payment when requesting an extension of time for filing a return. (3-20-97)
- i.** Taxpayer fails to provide the Tax Commission with a copy of a final federal determination within sixty (60) days of the date of the determination. See Rule 890 of the Income Tax Administrative Rules. (3-20-97)
- j.** Taxpayer fails to file an Idaho amended return within sixty (60) days after filing a federal amended return. (3-20-97)
- k.** Taxpayer fails to respond to requests to produce records substantiating items shown on the return. (3-20-97)
- l.** Taxpayer fails to make available the fifty-one (51) state apportionment factor detail when requested. (7-1-98)

03. Negligence Penalty for Sales and Use Tax Deficiencies. For sales tax purposes, pertinent computations relating to substantial errors in Subsection 410.02.b. or material amount in Subsection 410.02.e., might include the following: (7-1-98)

- a.** The ratio of untaxed sales that should have been taxed to total taxable sales; (3-20-97)
- b.** The ratio of untaxed sales that should have been taxed to total sales; (3-20-97)
- c.** The ratio of untaxed purchases subject to use tax to total taxable purchases and to total purchases; (3-20-97)
- d.** Other computations bearing on negligence. (3-20-97)

04. Waiver of Negligence Penalty. (3-20-97)

a. The Tax Commission may waive the penalty if the taxpayer can show reasonable cause for the failure that resulted in the deficiency. (3-20-97)

b. The Tax Commission shall consider all factors when determining whether to waive a negligence penalty. One (1) factor is the taxpayer's record for filing and paying state taxes. A good record for filing and paying tax on returns filed annually is not by itself a sufficient reason to waive the penalty. (3-20-97)

05. Circumstances Precluding Waiver of Penalty. The following circumstances do not constitute sufficient cause to waive the penalty: (3-20-97)

- laws;
- a. An invalid or unapproved request for an extension of time to file or to do acts required by Idaho tax laws; (3-20-97)
 - b. An unsettled dispute between the Tax Commission and the taxpayer concerning a tax liability; or (3-20-97)
 - c. Inability to pay the tax. (3-20-97)

411. -- 419. (RESERVED)

420. FRAUD PENALTIES (RULE 420).

Section 63-3046(b), Idaho Code. (3-20-97)

01. In General. In determining fraud penalties, the Tax Commission shall review all facts and circumstances surrounding preparation of a taxpayer's return including all of the following: (3-20-97)

- a. Public and private statements regarding income or sales of the taxpayer; (3-20-97)
- b. Business and financial practices of the taxpayer; (3-20-97)
- c. Taxpayer's knowledge of principles of finance, accounting, law, or taxation; (3-20-97)
- d. Objective and subjective evidence showing or tending to show intent to evade payment of taxes. (3-20-97)

02. Interaction Between Fraud and Negligence Penalties. Assessment of the fraud penalty precludes assessment of the negligence penalty on the deficiency. (3-20-97)

421. -- 429. (RESERVED)

430. PENALTY FOR FAILURE TO FILE, FAILURE TO PAY, OR DELINQUENT FILING (RULE 430).

Sections 63-3033, 63-3046, Idaho Code. (3-15-02)

01. In General. (2-23-01)

- a. As used in this rule, due date means the date prescribed for filing without regard to extensions. (2-23-01)
- b. A penalty of two percent (2%) of the tax due per month may be imposed on a taxpayer who fails to meet the extension criteria provided in Section 63-3033, Idaho Code. (2-23-01)
- c. A penalty of five percent (5%) of the tax due per month, may be imposed on a taxpayer who files a delinquent return or who fails to file a return as provided in Section 63-3046, Idaho Code. (2-23-01)
- d. If a taxpayer files a return but does not pay the tax due, a penalty of one-half percent (0.5%) of the tax due per month may be imposed. (2-23-01)
- e. The penalties computed in this subsection may not exceed twenty-five percent (25%) of the tax due. (2-23-01)
- f. For purposes of computing the penalties in Subsection 430.01, tax due includes subsequent adjustments. (2-23-01)

02. Calculations of Penalty When a Taxpayer Satisfies the Extension of Time Criteria. (2-23-01)

a. A taxpayer is entitled to an automatic extension of time for filing the Idaho income tax return if, by the due date, the taxpayer satisfies either of the following extension criteria provided in Section 63-3033, Idaho Code: (2-23-01)

- i. Paying eighty percent (80%) of the total tax due on his income tax return when it is filed; or (2-23-01)
- ii. Paying the total tax due on the income tax return for the prior year if one was filed. (2-23-01)
- b.** If the payment computed in Subsection 430.02.a. is fifty dollars (\$50) or less, a payment is not required to qualify for the extension. (3-15-02)
- c.** If the taxpayer satisfies the extension criteria, files the return on or before the extended due date, and pays the tax with the return or before filing the return, no penalties apply. (3-30-07)
- d.** If the taxpayer satisfies the extension criteria and files the return on or before the extended due date, but pays the tax after filing the return, a penalty of one-half percent (0.5%) of the tax due per month shall apply from the date the return is filed to the date the tax is paid. For returns filed in 2006, if the return is filed before July 1, 2006, but the tax due is not paid by that date, the late payment penalty shall apply from July 1, 2006 to the date the tax is paid. (3-30-07)
- e.** If the taxpayer satisfies the extension criteria but fails to file the return and pay the tax due on or before the extended due date, a penalty of five percent (5%) of the tax due per month shall apply from the return's extended due date to the earlier of the date the return is filed or the date the tax is paid. If the tax is paid after the return is filed, a penalty of one-half percent (0.5%) of the tax due per month shall apply from the date the return is filed until the date the tax is paid. (3-15-02)

03. Calculations of Penalty When a Taxpayer Fails to Satisfy the Extension of Time Criteria. If a taxpayer fails to satisfy the extension criteria, the following penalties may apply: (2-23-01)

- a.** If the return is filed by the due date, but the tax is paid after the due date, a penalty of one-half percent (0.5%) of the tax due per month shall apply from the return's due date to the date the tax is paid. (2-23-01)
- b.** If the return is filed and the tax is paid on or before the extended due date, a penalty of two percent (2%) of the tax due per month shall apply from the return's due date to the earlier of the date the return is filed or the date the tax is paid. If the tax is paid after the return is filed, a penalty of one-half percent (0.5%) of the tax due per month shall apply from the date the return is filed to the date the tax is paid. (2-23-01)
- c.** If the return is filed after the extended due date but the tax is paid on or before the extended due date, a penalty of two percent (2%) of the tax due per month shall apply from the return's due date to the date the tax is paid. (2-23-01)
- d.** If the return is filed after the extended due date and the tax is paid after the extended due date, a penalty of five percent (5%) of the tax due per month shall apply from the due date of the return to the earlier of the date the return is filed or the date the tax is paid. If the tax is paid after the return is filed, a penalty of one-half percent (0.5%) of the tax due per month shall apply from the date the return is filed to the date the tax is paid. (3-15-02)

04. Other Penalties. Imposing a penalty for failure to meet the extension criteria, failure to file a return timely, or failure to pay the tax due timely does not preclude the imposition of another penalty pursuant to Section 63-3046, Idaho Code. (2-23-01)

05. Insufficient Postage. The proper amount of prepaid postage is required on returns mailed to the Tax Commission. If a tax return is returned to the sender due to insufficient postage, it may result in the return becoming delinquent and subject to the delinquency penalty specified by Section 63-3046(c), Idaho Code. (3-20-97)

06. Month Defined. If the due date falls on the last day of a calendar month, each succeeding calendar month, or fraction of it, during which the failure to file continues constitutes a month. If the due date is not the last day of the calendar month, the period that ends with the same date of the next month constitutes a month. If the succeeding month has no corresponding date, the last day of the month is substituted. Any fraction of a month from the date ending the preceding monthly period to the date of payment constitutes a full month. (3-20-97)

431. -- 499. (RESERVED)

500. SETTLEMENTS (RULE 500).

Sections 63-3047, 63-3048, Idaho Code.

(3-29-10)

01. Grounds for Settlement. The Tax Commission may settle any taxes, penalties, or interest of a case if one (1) or more of the following circumstances exist: (4-4-13)

a. Disputed liability, (3-29-10)

i. A disputed liability exists where there is a reasonable disagreement as to the existence or amount of the correct tax liability under the law. A disputed liability does not exist where the liability has been established by a final court judgment concerning the existence of the liability. (3-29-10)

ii. An offer to settle a disputed liability generally will be considered acceptable if it reasonably reflects the likelihood the Commission could expect to collect through litigation. This analysis includes consideration of the hazards and costs of litigation that would be involved if the liability were litigated. The evaluation of the hazards and costs of litigation is not an exact science and is within the discretion of the Commission. (3-29-10)

b. Doubt as to collectibility; (3-29-10)

i. Doubt as to collectibility exists in any case where the taxpayer's assets and income may not satisfy the full amount of the liability. (3-29-10)

ii. An offer to settle based on doubt as to collectibility generally will be considered acceptable if it is unlikely that the tax, penalty, and interest can be collected in full and the offer reasonably reflects the amount the Commission could collect through other means, including administrative and judicial collection remedies. This amount is the reasonable collection potential of a case. In determining the reasonable collection potential of a case, the Commission will take into account the taxpayer's reasonable basic living expenses. In some cases, the Commission may accept an offer of less than the total reasonable collection potential of a case if there are special circumstances. (3-29-10)

c. Economic hardship of the taxpayer. (3-29-10)

i. The Commission may settle where it determines that, although collection in full could be achieved, collection of the full amount would cause the taxpayer economic hardship. Economic hardship is defined as the inability to pay reasonable basic living expenses. (3-29-10)

ii. An offer to settle based on economic hardship generally will be considered acceptable when, even though the tax, penalty, and interest could be collected in full, the amount offered reflects the amount the Commission can collect without causing the taxpayer economic hardship. The determination to accept a particular amount will be based on the taxpayer's individual facts and circumstances. (3-29-10)

d. Promotion of effective tax administration. (3-29-10)

i. The Commission may settle to promote effective tax administration where compelling public policy or equity considerations identified by the taxpayer provide a sufficient basis for settling the liability that is equitable under the particular facts and circumstances of the case. Settlements pursuant to this paragraph will be justified only where, due to exceptional circumstances, collection of the full liability may undermine public confidence that the tax laws are being administered in a fair and equitable manner. The taxpayer will be expected to demonstrate circumstances that justify settlement even though a similarly situated taxpayer may have paid his liability in full. (3-29-10)

ii. The State Tax Commission may decline a settlement for reasons promoting effective tax administration if the settlement of the liability would undermine compliance by taxpayers with the tax laws. (3-29-10)

02. Agreement Final. A settlement agreement relates to the issues agreed to for the tax periods in question. The agreement is final and conclusive and neither the Tax Commission nor the taxpayer will be permitted to open the case again except in the case of changes to the federal return or a showing of fraud or malfeasance or misrepresentation of a material fact or as provided in the agreement. Recalculation of carryback or carryover items may not be construed as opening the case and will not affect the tax liability of a closed period or closed issue. (4-4-13)

03. Form of Settlement. The taxpayer must submit an offer to settle in writing. An offer may not be considered accepted until the taxpayer is notified in writing. Acceptance may be made only by a Tax Commissioner or an authorized delegate. If the offer is rejected, the Tax Commission will promptly notify the taxpayer. (4-4-13)

04. Withdrawal of Offer. A taxpayer may withdraw his offer to settle at any time prior to its acceptance by the Tax Commission. (3-29-10)

501. PROCEDURES ON SETTLEMENTS OVER FIFTY THOUSAND DOLLARS (RULE 501).
Section 63-3048, Idaho Code. (3-29-10)

01. Signatures for Settlement. For settlement agreements where the amount in issue equals or exceeds fifty thousand dollars (\$50,000), the signature of two (2) commissioners is required on the settlement agreement to make it binding and complete. One of the commissioners signing must be delegated the responsibility for oversight of the tax type subject to the settlement. (3-29-10)

02. Amount in Issue. The amount in issue is defined as the Notice of Deficiency amount, plus or minus any adjustments previously communicated in writing to the taxpayer, minus the proposed settlement amount. (3-29-10)

a. Example 1. The audit staff issues a Notice of Deficiency to the taxpayer for one hundred fifty thousand dollars (\$150,000). The taxpayer then submits documentation for additional examination by the Commission or its staff. As a result of the examination, the amount claimed due is reduced to one hundred twenty thousand dollars (\$120,000), and the taxpayer is notified in writing. The taxpayer then submits an offer to settle for eighty thousand dollars (\$80,000). The amount in issue is forty thousand dollars (\$40,000). (3-29-10)

b. Example 2. Same facts as in Paragraph 501.02.a., except the taxpayer makes the offer to settle before the Commission communicates the reduction in the amount claimed due based on the additional documentation. In this case, the amount in issue is seventy thousand dollars (\$70,000) (NOD amount of \$150,000 - settlement offer of \$80,000 = \$70,000), because the Commission has not communicated the allowance of the deduction to the taxpayer, and the taxpayer is not aware of the adjustment at the time he made the offer. (3-29-10)

c. Example 3. The taxpayer files a refund claim of one hundred thousand dollars (\$100,000). The audit staff reviews the claim and determines the taxpayer is entitled to a refund of twenty thousand dollars (\$20,000). The taxpayer protests the denial of the remaining eighty thousand dollars (\$80,000). The taxpayer makes an offer to settle by proposing a refund of seventy-five thousand dollars (\$75,000). The amount in issue is fifty-five thousand dollars (\$55,000), which is the difference between the refund allowed and the proposed settlement amount. The calculation is as follows:

Audit staff NOD amount	(\$20,000)
Less settlement offer	-\$75,000
Amount in issue	(\$55,000)

(3-29-10)

d. Example 4. The taxpayer files a refund claim of one hundred thousand dollars (\$100,000). The audit staff reviews the claim and determines the taxpayer is not entitled to a refund and instead owes fifty thousand dollars (\$50,000). The audit staff issues a Notice of Deficiency for fifty thousand dollars (\$50,000) and a denial of the refund claim. The taxpayer submits additional documentation for examination by the Commission or its staff. After

review, the amount claimed due is reduced to thirty thousand dollars (\$30,000), and this is communicated to the taxpayer in writing. The taxpayer then offers to settle by proposing a refund of forty thousand dollars (\$40,000). The amount in issue is seventy thousand dollars (\$70,000). The calculation is as follows:

Audit staff NOD amount	\$50,000
Less adjustment submitted to taxpayer	-\$20,000
Amount claimed due	\$30,000
Less settlement offer	-\$40,000
Amount in issue	\$70,000

(3-29-10)

- e. For purposes of the amount in issue, interest will be updated to the date of the offer. (3-29-10)

03. Final Review. When considering a proposed settlement, and the amount in issue equals or exceeds fifty thousand dollars (\$50,000), the Commission will hold a final review before deciding to finalize the settlement. The meeting on the final review will be attended by at least two (2) commissioners, the tax appeals manager or designee, a deputy attorney general, and a representative from the division in which the Notice of Deficiency originated. The representative will be either the division administrator or the bureau chief. One of the commissioners must be the commissioner delegated oversight responsibility for the tax at issue, and the other commissioner signing the settlement agreement must attend the final review. The purpose of the final review is to evaluate the merits of the proposed settlement. (4-11-15)

04. Written Summary. The deputy attorney general or tax policy designee at the final review will prepare a written summary of the proposed settlement. The summary will include recommendations of the audit staff as well as recommendations of the preparer. The summary will be provided to those attending the review. This summary does not preclude the Commission from seeking a separate analysis from other agents of the Commission. A copy of the summary, along with a copy of the related settlement agreement, will be maintained in separate files of the Commission. Such files may not be disclosed or inspected under the public records law. (4-11-15)

05. Final Review When the Offer to Settle is Based on Inability to Pay. If the taxpayer's offer is based on inability to pay, a representative of the Collection Division will be provided a copy of the Written Summary and given an opportunity to participate in the final review. The representative attending the final review on behalf of the Collection Division will be the division administrator or the designee. (4-11-15)

06. Annual Summary. The Commission will submit an annual report to the governor and legislature by March 1 of each year summarizing all settlement agreements entered into during the previous calendar year in which the amount in issue equals or exceeds fifty thousand dollars (\$50,000). The annual summary will be based on the written summary for all applicable cases. The annual summary will not contain any confidential taxpayer information but will include a brief general description of each settlement. The annual summary will be a public record subject to disclosure and inspection. (4-11-15)

07. Applicable Settlements. This rule applies to those matters when a protest has been timely filed pursuant to Section 63-3045, Idaho Code, and before the tax has been assessed, and to cases in which a decision of the Tax Commission has been appealed to the Board of Tax Appeals or to a court. However, this rule will not apply to settlements where the amount in issue is less than fifty thousand dollars (\$50,000). (4-11-15)

502. -- 599. (RESERVED)

600. JUDICIAL REVIEW: REQUIRED SECURITY (RULE 600).
Section 63-3049(b), Idaho Code. (3-20-97)

01. Acceptable Security. For purposes of obtaining judicial review, the taxpayer must submit one (1) of the following securities: (3-20-97)

a. Cash in the form of a cashier's check, money order, or other certified funds that are payable to the Tax Commission. (3-20-97)

b. A bond executed by a surety company licensed and authorized to do business in Idaho, conditioned on the payment of any tax, penalty, and interest that may be found due by the court. (3-20-97)

c. Bearer bonds or other similar obligations of the United States having a market value not less than twenty percent (20%) of the amount asserted. (4-11-06)

d. Automatically renewable time certificates of deposit, not exceeding the federally insured amount, issued by a bank doing business in Idaho and insured by the Federal Deposit Insurance Corporation. They must be made in the name of the depositor, payable to the Tax Commission, and contain a provision that interest earned shall be payable to the depositor. (3-20-97)

e. Investment certificates or share accounts, not exceeding the federally insured amount, issued by a savings and loan association doing business in Idaho and insured by the Federal Savings and Loan Insurance Corporation. Evidence of the insured account, either certificate or passbook, must be delivered to the Tax Commission, along with a properly executed assignment form whereby the funds on deposit are assigned and made payable to the Tax Commission. (3-20-97)

f. Irrevocable letters of credit not exceeding the federally insured amount, issued by a bank doing business in Idaho and insured by the Federal Deposit Insurance Corporation, made to the benefit of the Tax Commission. The terms of the letter of credit must permit the Tax Commission to make demand directly against the issuer of the letter of credit for not less than twenty percent (20%) of the amount asserted, on which the taxpayer's rights to appeal have expired, and for which the letter of credit was submitted to secure. (4-11-06)

02. Other Security. Other security may be accepted by the Tax Commission to secure a taxpayer's right of appeal if the Tax Commission has previously agreed in writing to accept the other security in lieu of a cash payment. (3-20-97)

03. Amount Asserted. For purposes of this rule, amount asserted is defined in Section 63-3049, Idaho Code. (4-11-06)

601. -- 699. (RESERVED)

700. DISCLOSURE OF INFORMATION: SCOPE (RULE 700). Sections 63-3076, 63-3077, Idaho Code. (3-20-97)

01. In General. Rules 700 through 709 of these rules provide guidelines for disclosure of information gained by the Tax Commission in administering and enforcing tax laws when the information is confidential pursuant to Sections 63-3076 and 63-3077, Idaho Code. (3-20-97)

02. Information That Is Not Return Information. The following are examples of information not considered return information for purposes of Rules 700 through 709 of these rules: (3-20-97)

a. Decisions published pursuant to Section 63-3045B, Idaho Code; (3-20-97)

b. Data in a form that cannot be associated with or otherwise identify, directly or indirectly, a particular taxpayer. (3-20-97)

03. Auditing Standards. Standards used when selecting returns for examination and data used when determining these standards may not be disclosed. (3-20-97)

701. (RESERVED)

702. DISCLOSURE OF INFORMATION: THIRD PARTIES (RULE 702). Sections 63-3076 and 63-3077, Idaho Code. (3-20-97)

01. In General. The Tax Commission may not disclose returns or return information about a taxpayer to any person other than that taxpayer or an authorized representative of the taxpayer except as provided by statute or rule. (3-20-97)

02. Written Authorization to Disclose Information. (3-20-97)

a. The Tax Commission may disclose a taxpayer's returns or return information to a person designated in writing by that taxpayer. (3-20-97)

b. The written authorization must contain: (3-20-97)

i. The taxpayer's name, address and social security number, employer identification number, or other identifying number that relates to the returns or return information to be disclosed; (4-5-00)

ii. The name and address of the person to whom disclosure is authorized; (3-20-97)

iii. Language indicating the taxpayer's consent to disclosure of information; (3-20-97)

iv. The tax period or periods for which disclosure may be made; and (3-20-97)

v. The signature of the taxpayer, or if the taxpayer is a corporation or other business organization or an entity other than an individual, the signature of an authorized employee or officer of the taxpayer. (3-20-97)

c. A written complaint or inquiry by a taxpayer to an elected official of the executive or legislative branches of state or federal government relating to the Tax Commission's actions or positions relating to that taxpayer is an authorization for the Tax Commission to disclose information relevant to the complaint or inquiry to the official, or the official's delegate. (3-20-97)

03. Audits or Investigations. Tax Commission employees and authorized agents may make inquiries of any person or any employee of a person to collect or ascertain any tax liability, to determine the correctness of a return or return information, or for any other purpose relating to the Tax Commission's duties of administering or enforcing Idaho tax laws. Disclosures necessary to these inquiries are authorized. (3-20-97)

04. Testimony in Judicial or Administrative Proceedings. If a Tax Commissioner, Tax Commission employee or agent is required to appear in court in an action where the Commission, employee or agent is not a party or where taxation is not in issue, by subpoena or otherwise, he may appear but shall refuse to testify without written authorization from the taxpayer, and may object to his appearance on the basis of this rule and Section 63-3076, Idaho Code. Information requested in a subpoena issued by a United States Grand Jury shall be provided. (3-20-97)

703. DISCLOSURE OF INFORMATION: GENERAL PUBLIC (RULE 703). Sections 63-3076, 63-3077, Idaho Code. (3-20-97)

01. Public Information. The Tax Commission may disclose information about a taxpayer that is public information. This includes information introduced as evidence in any court, before the Board of Tax Appeals, through the filing of liens, or through publication other than by the Tax Commission. (3-20-97)

02. Correction of Information. The Tax Commission, after notifying the taxpayer, may disclose information necessary to correct misleading statements or misrepresentations publicized by the taxpayer or his agents or employees regarding his liability to the state of Idaho, his conduct in relation to the Tax Commission, or proceedings, audits or investigations of the taxpayer by the Tax Commission. (3-20-97)

03. Written Decisions of the Tax Commission. Written decisions of the Tax Commission shall be available to the public as required by Section 63-3045B, Idaho Code. Before publishing a decision, the taxpayer shall first have the opportunity to review the decision and request in writing that specific information be deleted. If the Tax Commission does not receive a written request from the taxpayer for deletions within ninety-one (91) days following the date of the final decision, it will be presumed that the taxpayer does not object to publication of any information in

the decision. (3-20-97)

704. DISCLOSURE OF INFORMATION: GOVERNMENT AGENCIES AND OFFICIALS (RULE 704).
Sections 23-907, 39-8405, 49-326, 50-1049, 54-1904A, 56-231, 63-602G, 63-2442, 63-3029B, 63-3077, 63-3077A, 63-3077B, 63-3077C, 63-3077D, 63-3077E, 63-3634A, 67-4917C, Idaho Code

01. Legislature. The Tax Commission will disclose returns or return information to the Idaho Legislature on the written request of the chair of any committee of either branch of the Idaho Legislature on behalf of the committee. When authorized by statute, the Tax Commission will disclose information to the Legislative Council, the Joint Legislative Oversight Committee, or to the Joint Finance and Appropriations Committee. (4-4-13)

02. Government Agencies or Officials. The Tax Commission will disclose information necessary to comply with provisions of the Idaho Code requiring reports or information to be provided to government agencies or officials. This includes the disclosure of tax returns and return information for use in enforcing child support obligations pursuant to Section 56-231, Idaho Code. (4-4-13)

03. Exchange of Information. Information may be exchanged between the Tax Commission and: (4-5-00)

- a.** The Internal Revenue Service, as allowed by Sections 63-3077(1)(a) and 63-3077D, Idaho Code; (3-30-07)
- b.** Other states, if reciprocal provisions for information exchanges are granted under Section 63-3077(1)(b), Idaho Code; (5-3-03)
- c.** County assessors, limited to: (3-20-04)
 - i.** Information relating to the taxpayer's residence or domicile and his claim of the homeowner's property tax exemption as provided in Sections 63-3077(4) and 63-602G, Idaho Code; and (4-6-05)
 - ii.** Information related to the property tax exemption claimed in lieu of the Idaho investment tax credit, as allowed by Section 63-3029B, Idaho Code. (3-20-04)
- d.** Department of Labor, as allowed by Section 63-3077A, Idaho Code; (4-5-00)
- e.** Industrial Commission, as limited by Section 63-3077B, Idaho Code; (4-5-00)
- f.** Multistate Tax Commission, as allowed by Section 63-3077(1)(b), Idaho Code; (5-3-03)
- g.** Idaho Transportation Department, relating to: (3-20-04)
 - i.** Fuels tax, as allowed by Section 63-2442, Idaho Code; and (3-20-04)
 - ii.** Residency information, as allowed by Section 63-3634A, Idaho Code. (3-20-04)
 - iii.** Tax declaration for blindness as required by Section 49-326, Idaho Code. (4-4-13)
- h.** Financial Management Services of the U. S. Department of the Treasury, as allowed by Sections 63-3077(1)(a) and 63-3077D, Idaho Code; (3-30-07)
- i.** Governing entity of the International Fuel Tax Agreement, IFTA, Inc., as allowed by Section 63-3077(1)(b), Idaho Code; (4-6-05)
- j.** Department of Fish and Game, limited to information relating to an individual's place of residence or domicile, as allowed by Section 63-3077C, Idaho Code; (3-29-12)
- k.** Attorney General, as limited by Section 39-8405, Idaho Code; (3-20-04)

- l.** Resort cities, as allowed by Section 50-1049, Idaho Code; (4-6-05)
- m.** Auditorium districts, as allowed by Section 67-4917C, Idaho Code; (4-11-06)
- n.** County treasurers and boards of county commissioners, limited to information related to a claim of the homeowner's property tax exemption, as allowed by Section 63-602G, Idaho Code; and (4-11-06)
- o.** The administrator of the Division of Building Safety, limited to information relating to public works contracts as provided in Section 54-1904A, Idaho Code. (4-11-06)
- p.** The Alcohol Beverage Control Bureau within the Idaho State Police, as provided in Section 23-907, Idaho Code. (3-29-10)
- q.** The State Treasurer, as provided in Section 63-3077E, Idaho Code, limited to: (3-29-12)
 - i.** The names and addresses of businesses in Idaho; (4-4-13)
 - ii.** The names and addresses of individuals or entities identified as owners or potential owners of unclaimed property in the custody of the State Treasurer; and (4-4-13)
 - iii.** The taxpayer identifying numbers. (4-4-13)
- r.** The Idaho Department of Correction, as limited by Section 63-3077G, Idaho Code. (3-25-16)
- s.** The Idaho Department of Health and Welfare, as limited by Section 63-3077H, Idaho Code. (3-25-16)

705. DISCLOSURE OF INFORMATION -- IDENTITY THEFT (RULE 705).
Section 63-3077F, Idaho Code.

- 01. In General.** The Tax Commission may disclose to a victim of identity theft the name and address of an individual using the victim's social security number or other tax identification number. If the victim of identity theft is a minor, the Tax Commission may disclose the information to the parent or legal guardian. If the victim is deceased, the Tax Commission may disclose the information to the surviving spouse or executor of the estate. (3-20-14)
- 02. Written Authorization to Disclose Information.** (3-20-14)
 - a.** The Tax Commission may disclose the name and address to the victim upon receipt of a valid written information request. (3-20-14)
 - b.** The written request must contain: (3-20-14)
 - i.** The victim's name, address, and social security number or other tax identification number; (3-20-14)
 - ii.** The tax year affected; (3-20-14)
 - iii.** The signature of the victim or legal representative; (3-20-14)
 - iv.** Copies of the victim's driver's license and social security card or passport, if applicable. (3-20-14)
 - v.** If the victim is a minor, a copy of the birth certificate along with the driver's license or passport of the parent or legal guardian. (3-20-14)
 - vi.** If the victim is deceased, a copy of the legal document authorizing the executor of the estate along

with the executor's driver's license or passport. (3-20-14)

706. -- 799. (RESERVED)

800. DEFINITIONS FOR PURPOSES OF THE TAXPAYERS' BILL OF RIGHTS (RULE 800).
Title 63, Chapter 40, Idaho Code. (3-20-97)

01. Collection and Enforcement. For purposes of the taxpayers' bill of rights, the terms collection and enforcement include only post-assessment processes. (3-20-97)

02. Publication. For purposes of the taxpayers' bill of rights, publication means communicating to the general public. Publication does not include internal communication or communication with other governmental agencies as provided for by statute. (3-20-97)

03. Written Notification of Representation. A taxpayer's written notification that he will be represented by another person must include the information required for a valid power of attorney. If the notification is not valid, the revenue officer shall communicate with the taxpayer. The revenue officer should exercise reasonable care in determining whether a power of attorney exists. (3-20-97)

801. -- 809. (RESERVED)

810. ACQUISITION OF LOCATION INFORMATION (RULE 810).
Section 63-4002, Idaho Code. A revenue officer may contact a person again if it is reasonable to believe that the person may have acquired new location information since the prior contact. (3-20-97)

811. -- 819. (RESERVED)

820. COMMUNICATION IN CONNECTION WITH TAX COLLECTION (RULE 820).
Section 63-4003, Idaho Code. A revenue officer may contact a taxpayer before 8 a.m. or after 9 p.m. if it is reasonable to believe that these times are more convenient for the taxpayer. (3-20-97)

821. -- 999. (RESERVED)

Subject Index

- A**
- Acquisition Of Location Information 33
 - Action To Collect Unpaid Tax Or Deficiency 14
 - Authority for Collection 14
 - In General 14
 - Administrative Appeals 4
 - Application Of Partial Payment 7
 - Examples 7
 - In General 7
 - Taxpayers With Multiple Tax Obligations 7
 - Assessment Of Tax 16
 - Admission to Understatement of Tax 17
 - Deficiency of Tax 16
 - In General 16
 - The Record of Assessment 16
- C**
- Communication In Connection With Tax Collection 33
 - Communications Between The Appeals Unit & The Originating Division & Others During The Redetermination
 - Definitions 20
 - Appeals Unit 20
 - Originating Division 20
 - Petitioner 20
 - Unable to Participate 20
 - Restrictions, Exceptions, & Permitted Communications 20
 - Exceptions 20
 - In General 20
 - Permitted
 - Communications 21
 - Restrictions on Certain Communications 20
 - Communications Between The Appeals Unit And The Originating Division And Others During The Redetermination
 - Definitions
 - Appeals Officer 20
- D**
- Declaratory Rulings 5
 - Appeals 7
 - Confidentiality 7
 - Factual Circumstances 6
 - Filing a Petition 6
 - Findings Pursuant to Section 67-5206, Idaho Code 5
 - Tax Commission's Response to Petition 6
 - Withdrawal of Ruling 6
 - Definitions For Purposes Of The
- Taxpayers' Bill Of Rights 33
- Definitions For Purposes Of The Taxpayers' Bill Of Rights
 - Collection & Enforcement 33
 - Publication 33
 - Written Notification of Representation 33
 - Definitions, IDAPA 35.02.01 4
 - Date of Filing or Payment 5
 - Pay, Paid, Payable or Payment 5
 - Return or Tax Return 5
 - Tax Commission 5
 - Disclosure Of Information
 - General Public 30
 - Correction of Information 30
 - Public Information 30
 - Written Decisions of the Tax Commission 30
 - Government Agencies & Officials 31
 - Exchange of Information 31
 - Government Agencies or Officials 31
 - Legislature 31
 - Scope 29
 - Auditing Standards 29
 - In General 29
 - Information That Is Not Return Information 29
 - Third Parties 29
 - Audits or Investigations 30
 - In General 30
 - Testimony in Judicial or Administrative Proceedings 30
 - Written Authorization to Disclose Information 30
 - Disclosure Of Information -- Identity Theft 32
 - In General 32
 - Written Authorization to Disclose Information 32
- E**
- Electronic Transfer Of Funds 7
 - In General 7
 - Individuals Paying Amounts Pursuant to Section 63-3024, Idaho Code 7
 - Examination Of Records
 - Access To Machine-Sensible Records 12
 - Access Alternatives 12
 - In General 12
 - Alternative Storage Media 13
 - In General 14
 - Requirements of Storage-Only Imaging Systems 14
- F**
- Fraud Penalties 24
 - In General 24
 - Interaction Between Fraud & Negligence Penalties 24
- G**
- General Rules
 - Computation of Tax Due Amounts for Extension of Time Criteria 21
 - Computation of Tax Due Amounts for Failure to File, Failure to Pay, Delinquent Filing, Substantial Understatement, & Extension Penalties 22
 - Dishonored Checks 22
 - Minimum Penalty 22
 - Net Operating Loss & Capital Loss Carrybacks 22
 - Penalty Presumed Appropriate 21
- I**
- Interest Rates 17

Idaho Interest Rates & Applicable Revenue Rulings 17
 In General 17

J

Jeopardy Assessments 16
 Appeals Procedure 16
 Property Under Distraint 16
 Request for Return of Seized Property 16
 Termination of Tax Periods 16

Judicial Review
 Required Security 28
 Acceptable Security 28
 Amount Asserted 29
 Other Security 29

L

Legal Authority 4
 In General 4
 Related Taxes 4

Levy Or Distraint Warrant 15
 In General 15
 Serving of Levy 15
 Surrender of Property 15

N

Negligence Penalties 22
 Circumstances Precluding Waiver of Penalty 23
 Imposition of Penalty 22
 Negligence Defined 22
 Negligence Penalty for Sales & Use Tax Deficiencies 23
 Waiver of Negligence Penalty 23

Notice Of Deficiency
 Filing A Protest 18
 Failure to Timely Perfect a Protest 18
 In General 18
 Perfected Protest 18
 Receipt of Protest 18
 Unperfected Protest 18

Protest Procedures 19
 Amended Return After Audit 19
 Failure to Schedule a Hearing 19
 Hearings 19
 In General 19
 Issues 19
 Request for a Final Decision 19
 Simultaneous Request for a Final Decision & a Hearing 19
 Submission of Additional Documents 19

O

Opportunity To Participate
 Additional Petitioner Participation Information 21
 Notice To Petitioner 21
 Notification & Participation 21

P

Penalties
 General Rules 21

Penalty For Failure To File, Failure To Pay, Or Delinquent Filing 24
 Calculations of Penalty When a Taxpayer Fails to Satisfy the Extension of Time Criteria 25
 Calculations of Penalty When a Taxpayer Satisfies the Extension of Time Criteria 24
 In General 24
 Insufficient Postage 25
 Month Defined 25
 Other Penalties 25

Procedures On Settlements Over Fifty Thousand Dollars 27
 Amount in Issue 27
 Annual Summary 28
 Applicable Settlements 28
 Final Review 28
 Final Review When the Offer to Settle is Based on Inability to Pay 28
 Signatures for Settlement 27
 Written Summary 28

Proceedings On Levy Or Distraint 15
 In General 15
 Sale of Property 15

Property Subject To Lien 14
 Duration of Lien 15
 Statutory Lien 14

R

Release Or Subordination Of Tax Lien 15
 Erroneous Lien 15
 Request for Release of Lien 15

Requirements Of A Valid Tax Return 8
 Accuracy & Required Information 8
 In General 8
 Information to Compute Tax 8
 Reproduced & Substitute Forms 9
 Signing of Returns 8
 Supporting Computations & Schedules 8

S

Settlements 26
 Agreement Final 27
 Form of Settlement 27
 Grounds for Settlement 26
 Withdrawal of Offer 27

T

Tax Preparers -- Alternative Methods Of Signing Income Tax Returns 9
 Tax Returns & Other Documents Filed Electronically 9
 Acknowledgment of Data Transmissions 9
 Methods Allowed for Filing Motor Fuels Tax Returns Electronically 9
 Risks of Disclosure 9
 Signatures 9
 Tax Returns Filed Electronically 9

Title & Scope 4
 Closed Years or Issues 4
 Effective Date 4
 Title 4
 Transactions Before an Effective Date 4

U

Unacceptable Payments 7
 Checks & Drafts From Foreign Institutions 7
 Checks & Drafts Previously Dishonored 7
 Checks & Drafts That Result in Processing Fees 7