IDAHO ADMINISTRATIVE BULLETIN

February 5, 2014 -- Volume 14-2

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IDAHO ADMINISTRATIVE BULLETIN

Table of Contents

February 5, 2014 -- Volume 14-2

PREFACE	3
THE OFFICE OF THE GOVERNOR	
Executive Order No. 2013-05	
Deferred Compensation Program for Employees of the State of Idaho Repealing and Replacing Executive Order No. 2009-13	13
Executive Order No. 2013-06	
Appointment of Members of the Board of Environmental Quality	15
Executive Order No. 2013-07	
Establishing the Idaho Veterans, Servicemembers and Families Coordination Council	16
Executive Order No. 2014-01	
Governor's Task Force On Zero-Tolerance of Sexual Assault Against Incarcerated Persons	18
IDAPA 13 - IDAHO FISH AND GAME COMMISSION	
13.01.09 - Rules Governing the Taking of Game Birds in the State of Idaho	
Docket No. 13-0109-1401	
Notice of Intent to Promulgate Rules - Negotiated Rulemaking	20
IDAPA 58 - DEPARTMENT OF ENVIRONMENTAL QUALITY	
Pahsimeroi River Subbasin Total Maximum Daily Loads (TMDL)	
2013 Addendum and Five-Year Review (HUC ID 17060202)	
Docket No. 58-0000-1403	
Notice of Final Decision	22
SECTIONS AFFECTED INDEX	. 23
LEGAL NOTICE - SUMMARY OF PROPOSED RULEMAKINGS	. 24
CUMULATIVE RULEMAKING INDEX OF IDAHO ADMINISTRATIVE RULES	. 25
SUBJECT INDEX	43

Preface

The Idaho Administrative Bulletin is an electronic-only, online monthly publication of the Office of the Administrative Rules Coordinator, Department of Administration, that is published pursuant to Section 67-5203, Idaho Code. The Bulletin is a compilation of all official rulemaking notices, official rule text, executive orders of the Governor, and all legislative documents affecting rules that are statutorily required to be published in the Bulletin. It may also include other rules-related documents an agency may want to make public through the Bulletin.

State agencies are required to provide public notice of all rulemaking actions and must invite public input. This is done through negotiated rulemaking procedures or after proposed rulemaking has been initiated. The public receives notice that an agency has initiated proposed rulemaking procedures through the Idaho Administrative Bulletin and a legal notice (Public Notice of Intent) that publishes in authorized newspapers throughout the state. The legal notice provides reasonable opportunity for the public to participate when a proposed rule publishes in the Bulletin. Interested parties may submit written comments to the agency or request public hearings of the agency, if none have been scheduled. Such submissions or requests must be presented to the agency within the time and manner specified in the individual "Notice of Rulemaking - Proposed Rule" for each proposed rule that is published in the Bulletin.

Once the comment period closes, the agency considers fully all comments and information submitted regarding the proposed rule. Changes may be made to the proposed rule at this stage of the rulemaking, but changes must be based on comments received and must be a "logical outgrowth" of the proposed rule. The agency may now adopt and publish the pending rule. A pending rule is "pending" legislative review for final approval. The pending rule is the agency's final version of the rulemaking that will be forwarded to the legislature for review and final approval. Comment periods and public hearings are not provided for when the agency adopts a temporary or pending rule.

CITATION TO THE IDAHO ADMINISTRATIVE BULLETIN

The Bulletin is identified by the calendar year and issue number. For example, Bulletin 13-1 refers to the first Bulletin issued in calendar year 2013; Bulletin 14-1 refers to the first Bulletin issued in calendar year 2014. Volume numbers, which proceed from 1 to 12 in a given year, correspond to the months of publication, i.e.; Volume No. 13-1 refers to January 2013; Volume No. 13-2 refers to February 2013; and so forth. Example: The Bulletin published in January 2014 is cited as Volume 14-1. The December 2014 Bulletin is cited as Volume 14-12.

RELATIONSHIP TO THE IDAHO ADMINISTRATIVE CODE

The **Idaho Administrative Code** is an electronic-only, online compilation of all final and enforceable administrative rules of the state of Idaho that are of full force and effect. Any temporary rule that is adopted by an agency and is of force and effect is codified into the Administrative Code upon becoming effective. All pending rules that have been approved by the legislature during the legislative session as final rules and any temporary rules that are extended supplement the Administrative Code. These rules are codified into the Administrative Code upon becoming effective. Because proposed and pending rules are not enforceable, they are published in the Administrative Bulletin only and cannot be codified into the Administrative Code until approved as final.

To determine if a particular rule remains in effect or whether any amendments have been made to the rule, refer to the **Cumulative Rulemaking Index**. Link to it on the Administrative Rules homepage at adminrules.idaho.gov.

THE DIFFERENT RULES PUBLISHED IN THE ADMINISTRATIVE BULLETIN

Idaho's administrative rulemaking process, governed by the Administrative Procedure Act, Title 67, Chapter 52, Idaho Code, comprises distinct rulemaking actions: negotiated, proposed, temporary, pending and final rulemaking. Not all rulemakings incorporate or require all of these actions. At a minimum, a rulemaking includes proposed, pending and final rulemaking. Many rules are adopted as temporary rules when they meet the required statutory criteria and agencies must, when feasible, engage in negotiated rulemaking at the beginning of the process to facilitate consensus building. In the majority of cases, the process begins with proposed rulemaking and ends with the final rulemaking. The following is a brief explanation of each type of rule.

NEGOTIATED RULEMAKING

Negotiated rulemaking is a process in which all interested persons and the agency seek consensus on the content of a rule through dialogue. Agencies are required to conduct negotiated rulemaking whenever it is feasible to do so.

The agency files a "Notice of Intent to Promulgate - Negotiated Rulemaking" for publication in the Administrative Bulletin inviting interested persons to contact the agency if interested in discussing the agency's intentions regarding the rule changes. This process is intended to result in the formulation of a proposed rule and the initiation of regular rulemaking procedures. One result, however, may also be that regular (proposed) rulemaking is not initiated and no further action is taken by the agency.

PROPOSED RULEMAKING

A proposed rulemaking is an action by an agency wherein the agency is proposing to amend or repeal an existing rule or to adopt a new rule. Prior to the adoption, amendment, or repeal of a rule, the agency must publish a "Notice of Rulemaking - Proposed Rule" in the Bulletin. This notice must include:

- a) the specific statutory authority (from Idaho Code) for the rulemaking including a citation to a specific federal statute or regulation if that is the basis of authority for or is occasioning the rulemaking;
- b) a statement in nontechnical language of the substance of the proposed rule, including a specific description of any fee or charge imposed or increased;
- c) a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year when the pending rule will become effective; provided, however, that notwithstanding Section 67-5231, Idaho Code, the absence or accuracy of a fiscal impact statement provided pursuant to this subsection shall not affect the validity or enforceability of the rule.
- d) if any document is incorporated by reference in the proposed rule, a brief written synopsis of why the incorporation is needed must be included in the notice of proposed rulemaking, along with a link to the electronic version of the incorporated material or information on how it can be obtained.
- e) the text of the proposed rule prepared in legislative format;
- f) the location, date, and time of any public hearings the agency intends to hold on the proposed rule;
- g) the manner in which persons may make written comments on the proposed rule, including the name and address of a person in the agency to whom comments on the proposal may be sent;
- h) the manner in which persons may request an opportunity for an oral presentation as provided in Section 67-5222, Idaho Code; and
- i) the deadline for public (written) comments on the proposed rule.

Any proposed rulemaking that is submitted for publication in the Bulletin that would impose a fee or charge must be accompanied by a cost/benefit analysis that is prepared by the agency. This cost/benefit analysis must estimate, as reasonably as possible, the costs to the agency to implement the rule and the estimated costs that would be borne by citizens or the private sector. This analysis is filed with the Director of Legislative Services Office who then forwards it to the appropriate germane joint subcommittee assigned to review the promulgating agency's proposed rules.

When incorporating by reference, the notice of proposed rulemaking must include a brief synopsis detailing the need to incorporate by reference any additional materials into the rule. The agency must also provide information regarding access to the incorporated materials. At a minimum, and when available, the agency must provide an electronic link to the documents that can accessed on a web site or post this information on its own web site, or both. This link can be placed into the rule and activated once it is posted on the Coordinator's web site.

As stated, the text of the proposed rule must be published in the Bulletin. After meeting the statutory rulemaking criteria for a proposed rule, the agency may adopt the pending rule. Because a proposed rule is not enforceable, it has no effective date, even when published in conjunction with a temporary rule that is of full force and effect. An agency may vacate (terminate) a rulemaking after the publication of a proposed rule if it decides, for whatever reason, not to proceed further to finalize the rulemaking. The publication of a "Notice of Vacation of Proposed Rulemaking" in the Bulletin officially stops the formal rulemaking process.

TEMPORARY RULEMAKING

Temporary rules may be adopted only when the governor finds that it is necessary for:

- a) protection of the public health, safety, or welfare; or
- b) compliance with deadlines in amendments to governing law or federal programs; or
- c) conferring a benefit.

If a rulemaking meets one or more of the above legal criteria and the governor determines that it is necessary that a rule become effective prior to receiving legislative authorization and without allowing for any public input, the agency may proceed and adopt a temporary rule. The law allows an agency to make a temporary rule immediately effective upon adoption. However, a temporary rule that imposes a fee or charge may be adopted only if the governor finds that the fee or charge is necessary to avoid immediate danger which justifies the imposition of the fee or charge.

A temporary rule expires at the conclusion of the next succeeding regular legislative session unless the rule is extended by concurrent resolution, is replaced by a final rule, or expires under its own terms.

The statute that regulates rulemaking in Idaho requires that the text of all proposed rulemakings publish in the Bulletin in order for the rulemaking to be valid. This is true for all temporary rules as well. In most cases, the agency wants the temporary rule to also become a final rule and in most of these cases, the temporary rule and the proposed rule text is identical. In this event, both rulemakings may be promulgated concurrently, however, they remain separate rulemaking actions. The rulemaking is published in the Bulletin as a temporary/proposed rule. Combining the rulemaking allows for a single publication of the text in the Bulletin.

An agency may, at any time, rescind a temporary rule that has been adopted and is in effect. The agency must publish a notice of rescission to effectively rescind the temporary rule. If the temporary rule is being replaced by a new temporary rule or if it has been published concurrently with a proposed rule that is being vacated, the agency, in most instances, will rescind the temporary rule.

PENDING RULEMAKING

A pending rule is a rule that has been adopted by an agency under regular rulemaking procedures and remains subject to legislative review before it becomes a final, enforceable rule.

When a pending rule is published in the Bulletin, the agency is required to include certain information in the "Notice of Rulemaking - Pending Rule." This includes:

- a) a statement giving the reasons for adopting the rule;
- b) a statement of any change between the text of the proposed rule and the pending rule with an explanation of the reasons for any changes;
- c) the date the pending rule will become final and effective and a statement that the pending rule may be rejected, amended or modified by concurrent resolution of the legislature;
- d) an identification of any portion of the rule imposing or increasing a fee or charge and a statement that this portion of the rule shall not become final and effective unless affirmatively approved by concurrent resolution of the legislature;
- (e) the specific statutory authority for the rulemaking including a citation to the specific section of the Idaho Code that has occasioned the rulemaking, or the federal statute or regulation if that is the basis of authority or requirement for the rulemaking; and
- (f) a specific description, if applicable, of any negative fiscal impact on the state general fund greater

than ten thousand dollars (\$10,000) during the fiscal year when the pending rule will become effective; provided however, that notwithstanding section 67-5231, Idaho Code, the absence or accuracy of a fiscal impact statement provided pursuant to this subsection shall not affect the validity or the enforceability of the rule.

Agencies are required to republish the text of the pending rule when substantive changes have been made to the proposed rule. An agency may adopt a pending rule that varies in content from that which was originally proposed if the subject matter of the rule remains the same, the pending rule change is a logical outgrowth of the proposed rule, and the original notice was written so as to assure that members of the public were reasonably notified of the subject. It is not always necessary to republish all the text of the pending rule. With the permission of the Rules Coordinator, only the sections or their subparts that have changed from the proposed text are republished. If no changes have been made to the previously published text, it is not required to republish the text again and only the "Notice of Rulemaking - Adoption of Pending Rule" is published.

FINAL RULEMAKING

A final rule is a rule that has been adopted by an agency under the regular rulemaking procedures and is of full force and effect.

No pending rule adopted by an agency becomes final and effective until it has been submitted to the legislature for review and approval. Where the legislature finds that an agency has violated the legislative intent of the authorizing statute, a concurrent resolution may be adopted to reject the rulemaking in whole or in part. A "Notice of Rulemaking - Final Rule" and the final codified text must be published in the Bulletin for any rule that is partially rejected by concurrent resolution of the legislature. Unless rejected by concurrent resolution, a pending rule that is reviewed by the legislature becomes final and effective at the end of the session in which it is reviewed without any further legislative action. All pending rules that are approved by concurrent resolution become final and effective upon adoption of the concurrent resolution unless otherwise stated. In no event can a pending rule become final and effective before the conclusion of the regular or special legislative session at which the rule was submitted for review. However, a rule that is final and effective may be applied retroactively, as provided in the rule.

AVAILABILITY OF THE ADMINISTRATIVE CODE AND BULLETIN

Internet Access - The Administrative Code and Administrative Bulletin are available on the Internet at the following address: **adminrules.idaho.gov**

SUBSCRIPTIONS AND DISTRIBUTION

For subscription information and costs, please contact the Department of Administration, Office of the Administrative Rules Coordinator, 650 W. State Street, Room 100, Boise, Idaho 83720-0306, telephone (208) 332-1820

The Idaho Administrative Code - annual subscription on CD-ROM. The Code is an annual compilation of all final administrative rules and all enforceable temporary rules and also includes all executive orders of the Governor that have published in the Bulletin, all legislative documents affecting rules, a table of contents, reference guides, and a subject index.

The Idaho Administrative Bulletin - annual subscription available on individual CD-ROM sent out monthly. The Bulletin is an official monthly publication of the State of Idaho and is available for purchase on CD-ROM only. Yearly subscriptions or individual CD-ROM's are available for purchase.

Internet Access - The Administrative Code and Administrative Bulletin, and many other rules-related documents are available on the Internet at the following address: **adminrules.idaho.gov**

HOW TO USE THE IDAHO ADMINISTRATIVE BULLETIN

Rulemaking documents produced by state agencies and published in the **Idaho Administrative Bulletin** are organized by a numbering schematic. Each state agency has a two-digit identification code number known as the "**IDAPA**" number. (The "IDAPA" Codes are listed in the alphabetical/numerical index at the end of this Preface.) Within each agency there are divisions or departments to which a two-digit "TITLE" number is assigned. There are "CHAPTER" numbers assigned within the Title and the rule text is divided among major sections that are further subdivided into subsections. An example IDAPA number is as follows:

IDAPA 38.05.01.200.02.c.ii.

"IDAPA" refers to Administrative Rules in general that are subject to the Administrative Procedures Act and are required by this act to be published in the Idaho Administrative Code and the Idaho Administrative Bulletin.

"38." refers to the Idaho Department of Administration

"05." refers to Title 05, which is the Department of Administrations's Division of Purchasing

"01." refers to Chapter 01 of Title 05, "Rules of the Division of Purchasing"

"200." refers to Major Section 200, "Content of the Invitation to Bid"

"02." refers to Subsection 200.02.

"c." refers to Subsection 200.02.c.

"ii." refers to Subsection 200.02.c.ii.

DOCKET NUMBERING SYSTEM

Internally, the Bulletin is organized sequentially using a rule docketing system. Each rulemaking that is filed with the Coordinator is assigned a "DOCKET NUMBER." The docket number is a series of numbers separated by a hyphen "-", (38-0501-1401). Rulemaking dockets are published sequentially by IDAPA number (the two-digit agency code) in the Bulletin. The following example is a breakdown of a typical rule docket number:

"DOCKET NO. 38-0501-1401"

"38-" denotes the agency's **IDAPA** number; in this case the Department of Administration.

"0501-" refers to the TITLE AND CHAPTER numbers of the agency rule being promulgated; in this case the Division of Purchasing (TITLE 05), Rules of the Division of Purchasing (Chapter 01).

"1401" denotes the year and sequential order of the docket being published; in this case the numbers refer to the first rulemaking action published in **calendar year 2014**. A subsequent rulemaking on this same rule chapter in calendar year 2014 would be designated as "1402". The docket number in this scenario would be 38-0501-1402.

Within each Docket, only the affected sections of chapters are printed. (See **Sections Affected Index** in each Bulletin for a listing of these.) The individual sections affected are printed in the Bulletin sequentially (e.g. Section "200" appears before Section "345" and so on). Whenever the sequence of the numbering is broken the following statement will appear:

(BREAK IN CONTINUITY OF SECTIONS)

BULLETIN PUBLICATION SCHEDULE FOR CALENDAR YEAR 2014

Vol. No.	Monthly Issue of Bulletin	Closing Date for Agency Filing	Publication Date	21-day Comment Period End Date
14-1	January 2014	*November 29, 2013	January 1, 2014	January 22, 2014
14-2	February 2014	January 10, 2014	February 5, 2014	February 26, 2014
14-3	March 2014	February 7, 2014	March 5, 2014	March 26, 2014
14-4	April 2014	March 7, 2014	April 2, 2014	April 23, 2014
14-5	May 2014	April 4, 2014	May 7, 2014	May 28, 2014
14-6	June 2014	May 9, 2014	June 4, 2014	June 25, 2014
14-7	July 2014	June 6, 2014	July 2, 2014	July 23, 2014
14-8	August 2014	July 11, 2014	August 6, 2014	August 27, 2014
14-9	September 2014	August 8, 2014	September 3, 2014	September 24, 2014
14-10	October 2014	**August 29, 2014	October 1, 2014	October 22, 2014
14-11	November 2014	October 10, 2014	November 5, 2014	November 26, 2014
14-12	December 2014	November 7, 2014	December 3, 2014	December 24, 2014

BULLETIN PUBLICATION SCHEDULE FOR CALENDAR YEAR 2015

Vol. No.	Monthly Issue of Bulletin	Closing Date for Agency Filing	Publication Date	21-day Comment Period End Date
15-1	January 2015	*November 28, 2014	January 7, 2015	January 28, 2015
15-2	February 2015	January 9, 2015	February 4, 2015	February 25, 2015
15-3	March 2015	February 6, 2015	March 4, 2015	March 25, 2015
15-4	April 2015	March 6, 2015	April 1, 2015	April 22, 2015
15-5	May 2015	April 3, 2015	May 6, 2015	May 27, 2015
15-6	June 2015	May 8, 2015	June 3, 2015	June 24, 2015
15-7	July 2015	June 5, 2015	July 1, 2015	July 22, 2015
15-8	August 2015	July 10, 2015	August 5, 2015	August 26, 2015
15-9	September 2015	August 7, 2015	September 2, 2015	September 23, 2015
15-10	October 2015	**August 28, 2015	October 7, 2015	October 28, 2015
15-11	November 2015	October 9, 2015	November 4, 2015	November 25, 2015
15-12	December 2015	November 6, 2015	December 2, 2015	December 23, 2015

^{*}Last day to submit a proposed rulemaking before moratorium begins and last day to submit a pending rule to be reviewed by the legislature.

**Last day to submit a proposed rule in order to have the rulemaking completed and submitted for review by legislature.

	ALPHABETICAL INDEX OF STATE AGENCIES AND CORRESPONDING IDAPA NUMBERS
IDAPA 01	Accountancy, Board of
IDAPA 38	Administration, Department of
IDAPA 44	Administrative Rules Coordinator, Office of the
IDAPA 02	Agriculture, Idaho Department of
IDAPA 40	Arts, Idaho Commission on the
IDAPA 03	Athletic Commission
IDAPA 04	Attorney General, Office of the
IDAPA 53	Barley Commission, Idaho
IDAPA 51	Beef Council, Idaho
IDAPA 07	Building Safety, Division of Electrical Board (07.01) Plumbing Board (07.02) Building Codes & Manufactured Homes (07.03) Building Code Advisory Board (07.03.01) Public Works Contractors License Board (07.05) Uniform School Building Safety (07.06) HVAC Board (07.07)
IDAPA 43	Canola and Rapeseed Commission, Idaho
IDAPA 28	Commerce, Idaho Department of
IDAPA 06	Correction, Board of
IDAPA 19	Dentistry, Board of
IDAPA 08	Education, State Board of and State Department of
IDAPA 10	Engineers and Land Surveyors, Board of Professional
IDAPA 58	Environmental Quality, Department of
IDAPA 12	Finance, Department of
IDAPA 13	Fish and Game, Department of
IDAPA 14	Geologists, Board of Registration for Professional

	ALPHABETICAL INDEX OF STATE AGENCIES AND CORRESPONDING IDAPA NUMBERS
IDAPA 15	Governor, Office of the Idaho Commission on Aging (15.01) Idaho Commission for the Blind and Visually Impaired (15.02) Idaho Forest Products Commission (15.03) Division of Human Resources and Personnel Commission 15.04) Idaho Liquor Division (15.10) Idaho Military Division (Division of Homeland Security) (15.06)
IDAPA 48	Grape Growers and Wine Producers Commission, Idaho
IDAPA 16	Health and Welfare, Department of
IDAPA 41	Health Districts, Public
IDAPA 45	Human Rights Commission
IDAPA 17	Industrial Commission
IDAPA 18	Insurance, Department of
IDAPA 05	Juvenile Corrections, Department of
IDAPA 09	Labor, Idaho Department of
IDAPA 20	Lands, Department of
IDAPA 30	Libraries, Commission for
IDAPA 52	Lottery Commission, Idaho State
IDAPA 22	Medicine, Board of
IDAPA 23	Nursing, Board of

4	ALPHABETICAL INDEX OF STATE AGENCIES AND CORRESPONDING IDAPA NUMBERS
IDAPA 24	Occupational Licenses, Board of (24.20)
	Acupuncture, Board of (24.17)
	Architectural Examiners, Board of (24.01)
	Barber Examiners, Board of (24.02)
	Chiropractic Physicians, Board of (24.03) Contractors Board, Idaho (24.21)
	Cosmetology, Board of (24.04)
	Counselors and Marriage and Family Therapists, Licensing Board of Professional (24.15)
	Denturity, Board of (24.16)
	Drinking Water and Wastewater Professionals, Board of (24.05)
	Driving Businesses Licensure Board, Idaho (24.25)
	Landscape Architects, Board of (24.07)
	Liquefied Petroleum Gas Safety Board, Idaho State (24.22)
	Midwifery, Idaho Board of (24.26)
	Morticians, State Board of (24.08)
	Nursing Home Administrators, Board of Examiners of (24.09)
	Occupational Therapy Licensure Board (24.06) Optometry, State Board of (24.10)
	Physical Therapy Licensure Board (24.13)
	Podiatry, State Board of (24.11)
	Psychologist Examiners, Idaho State Board of (24.12)
	Real Estate Appraiser Board (24.18)
	Residential Care Facility Administrators, Board of Examiners of (24.19)
	Social Work Examiners, State Board of (24.14)
	Speech and Hearing Services Licensure Board (24.23)
IDAPA 25	Outfitters and Guides Licensing Board
IDAPA 50	Pardons and Parole, Commission for
IDAPA 26	Parks and Recreation, Department of
IDAPA 27	Pharmacy, Board of
IDAPA 11	Police, Idaho State
IDAPA 29	Potato Commission, Idaho
IDAPA 55	Professional-Technical Education, Division of
IDAPA 59	Public Employee Retirement System of Idaho (PERSI)
IDAPA 31	Public Utilities Commission
IDAPA 56	Rangeland Resources Commission, Idaho
IDAPA 33	Real Estate Commission, Idaho
IDAPA 34	Secretary of State, Office of the
IDAPA 57	Sexual Offender Management Board
IDAPA 49	Shorthand Reporters Board, Idaho Certified
IDAPA 60	Soil and Water Conservation Commission, Idaho State

	ALPHABETICAL INDEX OF STATE AGENCIES AND CORRESPONDING IDAPA NUMBERS
IDAPA 36	Tax Appeals, Board of
IDAPA 35	Tax Commission, State
IDAPA 39	Transportation Department, Idaho
IDAPA 54	Treasurer, Office of the State
IDAPA 21	Veterans Services, Division of
IDAPA 46	Veterinary Medical Examiners, Board of
IDAPA 47	Vocational Rehabilitation, Division of
IDAPA 37	Water Resources, Department of
IDAPA 42	Wheat Commission

THE OFFICE OF THE GOVERNOR

EXECUTIVE DEPARTMENT STATE OF IDAHO BOISE

EXECUTIVE ORDER NO. 2013-05

DEFERRED COMPENSATION PROGRAM FOR EMPLOYEES OF THE STATE OF IDAHO REPEALING AND REPLACING EXECUTIVE ORDER NO. 2009-13

WHEREAS, the Idaho Legislature, by and through the implementation of section 59-513, Idaho Code, has provided for the establishment of a Deferred Compensation Program;

WHEREAS, a Deferred Compensation Program has been presented to and approved by the Board of Examiners of the State of Idaho by the Deferred Compensation Committee; and

WHEREAS, administrative entities on the state level are necessary for proper implementation and maintenance of the plan;

NOW, THEREFORE, I, C. L. "BUTCH" OTTER, Governor of the State of Idaho, by the authority vested in me under the Constitution and the laws of the State of Idaho, do hereby order the following:

- 1. The Deferred Compensation Committee comprised of a representative appointed by the Governor, a representative from the Office of the Attorney General, a representative from the Office of the State Controller, and a representative from the Office of the Secretary of State is hereby named as the policymaking board for a Deferred Compensation Program subject to the authority vested in the Board of Examiners of the State of Idaho by law.
- 2. The Deferred Compensation Committee shall make the following decisions concerning the implementation and maintenance of a Deferred Compensation Program subject to the approval of the Board of Examiners:
 - a. Selection of a third-party administrator to administer the state's 457 plan, including a Roth option;
 - b. Selection of product companies that sell or offer securities or other assets to the State of Idaho in accordance with a Deferred Compensation Program;
 - c. Approval and monitoring of the marketing program to introduce and explain the Deferred Compensation Program to state employees;
 - d. Review all summary reports produced by the office of the State Controller and the third-party administrator to ensure proper accounting for all funds; and
 - e. Review on a yearly basis the viability of all product companies associated with the Deferred Compensation Program and to determine if re-bidding is necessary.
- 3. The Deferred Compensation Committee through the third-party administrator shall:
 - a. Ensure that remittance to the product companies of deferred moneys are made from the periodic payroll;
 - b. Review and sign all enrollments, change and claim requests;
 - c. Keep or arrange to keep any necessary files concerning the Deferred Compensation Program; and
 - d. Communicate with the state employees concerning routine matters.

This Executive Order shall cease to be in effect four years after its entry into force.



IN WITNESS WHEREOF, I have hereunto set my hand and caused to be affixed the Great Seal of the State of Idaho at the Capitol in Boise on this 21st day of June in the year of our Lord two thousand and thirteen and of the Independence of the United States of America the two hundred thirty-seventh and of the Statehood of Idaho the one hundred twenty-third.

C.L. "BUTCH" OTTER GOVERNOR

BEN YSURSA SECRETARY OF STATE

THE OFFICE OF THE GOVERNOR

EXECUTIVE DEPARTMENT STATE OF IDAHO BOISE

EXECUTIVE ORDER NO. 2013-06

APPOINTMENT OF MEMBERS OF THE BOARD OF ENVIRONMENTAL QUALITY

WHEREAS, the State of Idaho administers the Clean Air Act, 42 U.S.C. 7401 et seq., through provisions of State law identified and described in a State Implementation Plan (SIP);

WHEREAS, the Idaho Board of Environmental Quality is authorized to make final administrative appeal determinations regarding air quality permits and enforcement orders;

WHEREAS, section 128 of the Clean Air Act requires Idaho's SIP to include the following provisions:

- Any board or body which approves permits or enforcement orders under this chapter shall have at least a majority of members who represent the public interest and do not derive any significant portion of their income from persons subject to permits or enforcement orders under this chapter; and
- 2. Any potential conflicts of interest by members of such board or body or the head of an executive agency with similar powers shall be adequately disclosed.

WHEREAS, Idaho Code § 39-107(1)(a) provides:

The board of environmental quality shall consist of seven (7) members who shall be appointed by the governor, with the advice and consent of the senate. The members shall serve at the pleasure of the governor. Each member of the board shall be a citizen of the United States, a resident of the state of Idaho, and a qualified elector, and shall be appointed to assure appropriate geographic representation of the state of Idaho. Not more than four (4) members of the board shall be from any one (1) political party. Two (2) members of the board shall be chosen with due regard to either knowledge and interest in solid waste; two (2) members shall be chosen for their knowledge of and interest in air quality; two (2) members shall be chosen for their knowledge and interest in water quality; and one (1) member shall be chosen with due regard for their knowledge of and interest in air, water and solid waste issues.

NOW THEREFORE, I, C.L. "Butch" Otter, Governor of the State of Idaho, by the authority vested in me under the Constitution and laws of the State of Idaho, do hereby order the appointment of members to the Idaho board of environmental quality shall be made in conformance with the requirements of Idaho Code section 39-107(1)(a), and section 128 of the Clean Air Act (2 U.S.C. 7428).



IN WITNESS WHEREOF, I have hereunto set my hand and caused to be affixed the Great Seal of the State of Idaho at the Capitol in Boise on this 26th day of June in the year of our Lord two thousand and thirteen and of the Independence of the United States of America the two hundred thirty-seventh and of the Statehood of Idaho the one hundred twenty-third.

C.L. "BUTCH" OTTER GOVERNOR

BEN YSURSA SECRETARY OF STATE

THE OFFICE OF THE GOVERNOR

EXECUTIVE DEPARTMENT STATE OF IDAHO BOISE

EXECUTIVE ORDER NO. 2013-07

ESTABLISHING THE IDAHO VETERANS, SERVICEMEMBERS AND FAMILIES COORDINATION COUNCIL

WHEREAS, the State of Idaho has a moral duty to support those citizens who have served or are serving in the United States Armed Forces, whether on Active Duty, in the Reserves, or in the National Guard, as well as their families; and

WHEREAS, this duty owed is shared among agencies and branches of state, federal, and local government; and

WHEREAS, the resources of government should be coordinated to provide veterans, service members and their families with the support they need; and

WHEREAS, communication among the various officials, stakeholders and providers is necessary to ensure that government remains responsive to the needs of veterans, service members and their families; and

WHEREAS, a formal organizational structure can help foster such communication and coordinate government and community efforts;

NOW, THEREFORE, I, C.L. "BUTCH" OTTER, Governor of the State of Idaho, by the authority vested in me under the Constitution and laws of the State of Idaho, do hereby create the Idaho Veterans, Servicemembers and Families Coordination Council.

- 1. The Idaho Veterans, Servicemembers and Families Coordination Council is to:
 - a. Advise the Governor on issues and challenges concerning veterans, servicemembers and their families;
 - b. Help ensure veterans and members of the United States Armed Forces and their families are provided support and services;
 - c. Meet at least three (3) times annually at the call of the chairman, at such times and places as determined by the chairman. The Council will, by December 15th each year, submit a report of activities and recommendations to the Governor;
 - d. Monitor the State's progress in the implementation of the Idaho Action Plan developed by Idaho representatives at the federal Department of Health and Human Services (SAMHSA) Returning Service Members, Veterans, and their Families Policy Academy in May 2013, and to review future revisions and additions to said plan;
 - e. Encourage and support collaboration, and attempt to mitigate duplication of effort, among agencies and groups providing services for and supporting veterans, servicemembers and their families.
 - f. Form subcommittees to research and take action on specific issues related to veterans, servicemembers and their families.
- 2. The duties of the Council are solely advisory in nature.
- 3. The members of the Council shall be appointed by and serve at the pleasure of the Governor. Members will include but are not limited to representatives from:

- a. Idaho Division of Veterans Services (Chairman);
- b. Adjutant General, Idaho National Guard (Vice Chairman);
- c. Idaho Department of Health and Welfare (Recorder);
- d. Idaho Department of Labor;
- e. Idaho Department of Education;
- f. Idaho Association of Counties;
- g. U.S. Department of Veterans Affairs, one member from the Boise VA Regional Office and one member from the Boise VA Medical Center;
- h. 366th Fighter Wing, Mountain Home Air Force Base.
- i. Idaho Legislature:
 - 1.) A member of the Idaho Senate, nominated by the President Pro Tempore of the Senate.
 - 2.) A member of the Idaho House of Representatives, nominated by the Speaker of the House of Representatives.
- j. Veterans, Service Members, and family members:
 - 1.) An active, reserve or retired representative from each of the five services: U.S. Army, Marine Corps, Navy, Air Force and Coast Guard.
 - 2.) A current member of the Idaho National Guard.
 - 3.) A representative from one of the major, nationwide, Veterans Service organizations.
 - 4.) The spouse of an active duty or Idaho National Guard servicemember.
- 4. Members of the Council shall receive no compensation for their services on the Council. Members may request and receive full or partial reimbursement for travel expenses from the Idaho Veterans Support Fund if they live outside the Treasure Valley commuting area.
- 5. The Council may request consultation, information and technical expertise from directors or their designees of State of Idaho agencies, from federal agencies, and from members of the public.
- 6. All Executive Branch departments, agencies, boards and commissions shall fully cooperate with the Council in carrying out the mandates of the Executive Order and shall provide staff support and other assistance as requested.



IN WITNESS WHEREOF, I have hereunto set my hand and caused to be affixed the Great Seal of the State of Idaho at the Capitol in Boise on this 5th day of December, in the year of our Lord two thousand and thirteen, and of the independence of the United States of America the two hundred thirty-eight and of the Statehood of Idaho the one hundred twenty-fourth.

C.L. "BUTCH" OTTER GOVERNOR

BEN YSURSA SECRETARY OF STATE

THE OFFICE OF THE GOVERNOR

EXECUTIVE DEPARTMENT STATE OF IDAHO BOISE

EXECUTIVE ORDER NO. 2014-01

GOVERNOR'S TASK FORCE ON ZERO-TOLERANCE OF SEXUAL ASSAULT AGAINST INCARCERATED PERSONS

WHEREAS, the State of Idaho recognizes that, historically, incarcerated persons have been subject to sexual assault; and

WHEREAS, the federal Prison Rape Elimination Act of 2003 establishes a zero-tolerance standard for the incidence of sexual assault in prisons; and

WHEREAS, the State of Idaho has zero-tolerance for sexual assault against any incarcerated person, adult or juvenile, whether in State or local correctional or detention facilities, or facilities contracted with the State; and

WHEREAS, the prevention of sexual assault against incarcerated persons is a top priority in Idaho's prisons, jails, and juvenile correctional and detention facilities; and

WHEREAS, it is the responsibility of Idaho's prisons, jails, and juvenile correctional and detention facilities to protect incarcerated individuals from sexual assault; and

WHEREAS, it is the responsibility of Idaho's prisons, jails, and juvenile correctional and detention facilities to respond immediately and appropriately to an incident of sexual assault and to protect the victim and hold those responsible accountable; and

WHEREAS, the National Standards to Detect, Prevent and Respond to Prison Rape requires federal prisons, detention facilities and juvenile corrections facilities to take certain actions to detect, prevent, respond to, and punish for incidents of sexual assault of incarcerated persons; and

WHEREAS, the State of Idaho believes it can best address sexual assault in Idaho's prisons, jails, and juvenile correctional and detention facilities through appropriate and necessary standards developed for the State;

NOW THEREFORE, I, C.L. "Butch" Otter, Governor of the State of Idaho, by the authority vested in me by the Constitution and laws of the State of Idaho, do hereby establish the Governor's Task Force on Zero-Tolerance of Sexual Assault Against Incarcerated Persons:

- 1. The Task Force is responsible for investigating evidence-based best practices to ensure that incarcerated persons in the State of Idaho, or in facilities in another state contracted to house Idaho offenders, are protected from sexual assault.
- 2. The Task Force is responsible for developing the Idaho Standards for Zero-Tolerance of Sexual Assault Against Incarcerated Persons (Idaho Standards) to address the detection, prevention, response to and punishment for sexual assault in State and local correctional and detention facilities. Further, the Idaho Standards will recognize and address the different needs of adults and juveniles incarcerated in the State of Idaho, as well as the different needs and resources of State and local facilities.
- 3. The Task Force will consist of the directors of the Idaho Department of Correction and the Idaho Department of Juvenile Corrections, the Idaho State Appellate Public Defender, a member of the Idaho Sheriffs' Association and an administrator of a juvenile detention facility in Idaho for the development of the Idaho Standards.

Zero-Tolerance of Sexual Assault Against Incarcerated Persons

- The Task Force shall receive administrative support from the State agencies represented on the Task Force.
- The Task Force will report its findings and recommendations to the Idaho Criminal Justice Commission, which then will submit its recommendations for the Idaho Standards for Zero-Tolerance of Sexual Assault Against Incarcerated Persons to the Office of the Governor before December 1, 2014.



IN WITNESS WHEREOF, I have hereunto set my hand and caused to be affixed the Great Seal of the State of Idaho in Boise on this 13th day of January in the year of our Lord two thousand and fourteen, and of the Independence of the United States of America the two hundred thirty-eight and of the Statehood of Idaho the one hundred twenty-fourth.

> C.L. "BUTCH" OTTER **GOVERNOR**

BEN YSURSA SECRETARY OF STATE

IDAPA 13 - IDAHO FISH AND GAME COMMISSION

13.01.09 - RULES GOVERNING THE TAKING OF GAME BIRDS IN THE STATE OF IDAHO DOCKET NO. 13-0109-1401

NOTICE OF INTENT TO PROMULGATE RULES - NEGOTIATED RULEMAKING

AUTHORITY: In compliance with Section 67-5220, Idaho Code, notice is hereby given that this agency intends to promulgate rules and desires public comment prior to initiating formal rulemaking procedures. This negotiated rulemaking action is authorized pursuant to Sections 36-104(b) and 36-1101(a), Idaho Code.

METHOD OF PARTICIPATION: Interested persons wishing to participate in the negotiated rulemaking must respond to this notice by contacting the undersigned either in writing, by email, or by calling the phone number listed below. To be considered, responses must be received by February 26, 2014.

Should a reasonable number of persons respond to this notice, negotiated meetings will be scheduled and all scheduled meetings shall be posted and made accessible on the agency website at the address listed below.

Failure of interested persons to respond to this notice of intent or the lack of a sufficient number of responses to this notice of intent may result in the discontinuation of further informal proceedings. In either event the agency shall have sole discretion in determining the feasibility of scheduling and conducting informal negotiated rulemaking and may proceed directly to formal rulemaking if proceeding with negotiated rulemaking is deemed infeasible.

Upon the conclusion of the negotiated rulemaking, any unresolved issues, all key issues considered, and conclusions reached during the negotiated rulemaking will be addressed in a written summary and made available on the agency website.

DESCRIPTIVE SUMMARY: The following is a statement in nontechnical language of the substance and purpose of the intended negotiated rulemaking and the principle issues involved:

Shooting hours for upland game birds appear in Idaho Administrative Code. In 2012, this rule was modified to restrict hunting upland game birds before 10 a.m. on Wildlife Management Areas (WMAs) where upland game birds are stocked. This was done for three reasons: 1.) to address human safety concerns where employees/volunteers stocking upland game birds and vehicles were sprayed with shotgun pellets, 2.) to help further distribute stocked upland game birds, and 3.) to reduce conflict between waterfowl hunters and upland game birds hunters using the same property.

Currently, shooting hours to restrict shooting upland game birds before 10 a.m. are in place on four of nine WMAs where upland game birds are stocked. However, the Idaho Department of Fish and Game would like to adopt this policy on two additional WMAs because similar conflicts have occurred in these locations. It is anticipated that these issues may arise on the three other WMAs where upland game birds are stocked. As a result, the Idaho Department of Fish and Game would like to modify this rule so the Commission may designate shooting hours on WMAs where upland game birds are stocked, by proclamation.

This rule is intended to address any public safety concerns as they arise.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS, OBTAINING DRAFT COPIES: For assistance on technical questions concerning this negotiated rulemaking or to obtain a copy of the preliminary draft of the text of the proposed rule, contact Jeff Knetter, (208) 287-2747 or visit the agency website at: fishandgame.idaho.gov/public/about/?getPage=33.

Anyone may submit written comments regarding this negotiated rulemaking. All written comments must be directed to the undersigned or **fishandgame.idaho.gov/public/about/?getPage=33**, and must be delivered on or before February 26, 2014.

DATED this 10th day of January, 2014.

IDAHO FISH AND GAME COMMISSION Taking of Game Birds in the State of Idaho

Docket No. 13-0109-1401 Negotiated Rulemaking

Jeff Knetter
Upland Game & Migratory Bird Coordinator
Bureau of Wildlife
Idaho Department of Fish and Game
600 S. Walnut Street
P.O. Box 25
Boise, Idaho 83707
208-287-2747 (phone)
208-334-2114 (fax)
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IDAPA 58 - DEPARTMENT OF ENVIRONMENTAL QUALITY

PAHSIMEROI RIVER SUBBASIN TOTAL MAXIMUM DAILY LOADS (TMDL) 2013 ADDENDUM AND FIVE-YEAR REVIEW (HUC ID 17060202)

DOCKET NO. 58-0000-1403 NOTICE OF FINAL DECISION

AUTHORITY: In compliance with Section 39-3611, Idaho Code, notice is hereby given that this agency has issued a final decision on the Pahsimeroi River Subbasin TMDL 2013 Addendum and Five-Year Review.

DESCRIPTIVE SUMMARY: The Department of Environmental Quality (DEQ) hereby gives notice of the final decision on the Pahsimeroi River Subbasin TMDL 2013 Addendum and Five-Year Review. The final decision may be appealed to the Board of Environmental Quality by initiating a contested case in accordance with Sections 39-107(5), 67-5240 et seq., Idaho Code, and IDAPA 58.01.23, "Rules of Administrative Procedure Before the Board of Environmental Quality." The petition initiating a contested case must be filed with the undersigned hearing coordinator within thirty-five (35) days of the publication date of this notice in the Idaho Administrative Bulletin.

The area covered by the Pahsimeroi River Subbasin TMDL 2013 Addendum (Hydrologic Unit Code 17060202) addresses twenty-five (25) assessment unit (AU)/pollutant combinations listed as impaired on Idaho's 2010 Section 303(d) list. DEQ completed TMDLs for six (6) AU/pollutant combinations deemed water quality impaired and updated TMDLs for three (3) AU/pollutant combinations with previously approved TMDLs. DEQ has submitted this TMDL document to the U.S. Environmental Protection Agency for approval under the Clean Water Act.

AVAILABILITY OF THE TMDL: Electronic copy of the TMDL can be obtained at http://www.deq.idaho.gov/water-quality/surface-water/tmdls/table-of-sbas-tmdls/pahsimeroi-river-subbasin.aspx or by contacting Ms. Marti Bridges, TMDL Program Manager, 208-373-0382, marti.bridges@deq.idaho.gov.

Dated this 15th day of January, 2014.

Paula J. Wilson Hearing Coordinator Department of Environmental Quality 1410 N. Hilton Boise, Idaho 83706-1255 (208)373-0418/Fax No. (208)373-0481 paula.wilson@deq.idaho.gov

Sections Affected Index

There are no sections a	ffected in this edition o	f the Idaho Administrative Bulletii	n.

LEGAL NOTICE

Summary of Proposed Rulemakings

PUBLIC NOTICE OF INTENT TO PROPOSE OR PROMULGATE NEW OR CHANGED AGENCY RULES

The following agencies of the state of Idaho have published the complete text and all related, pertinent information concerning their intent to change or make the following rules in the latest publication of the state Administrative Bulletin.

There are no proposed rules being promulgated or published in this month's Bulletin.

Please refer to the Idaho Administrative Bulletin, **February 5**, **2014**, **Volume 14-2**, for the notices and text of all rulemakings, public hearings schedules, information on negotiated rulemakings, executive orders of the Governor, and agency contact information.

Issues of the Idaho Administrative Bulletin can be viewed at adminrules.idaho.gov.

Office of the Administrative Rules Coordinator, Dept. of Administration, PO Box 83720, Boise, ID 83720-0306 Phone: 208-332-1820; Fax: 332-1896; Email: rulescoordinator@adm.idaho.gov

CUMULATIVE RULEMAKING INDEX OF IDAHO ADMINISTRATIVE RULES

Idaho Department of Administration
Office of the Administrative Rules Coordinator

July 1, 1993 -- Present

CUMULATIVE RULEMAKING INDEX OF IDAHO ADMINISTRATIVE RULES

This online index provides a history of all agency rulemakings from 1993 to the present. It tracks all rulemaking activities on each chapter of rules and includes negotiated, temporary, proposed, pending and final rules, public hearing notices, vacated rulemaking notices, and executive orders of the Governor.

ABRIDGED RULEMAKING INDEX OF IDAHO ADMINISTRATIVE RULES

Idaho Department of Administration
Office of the Administrative Rules Coordinator

April 4, 2013 -- February 5, 2014

(This Abridged Index includes rules promulgated before April 4, 2013 that have not been adopted as final rules and all rulemakings being promulgated after April 4, 2013 - Sine Die.)

IDAPA 02 -- DEPARTMENT OF AGRICULTURE

02.02.14, Rules for Weights and Measures 02-0214-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6 02-0214-1302 Proposed Rulemaking, Bulletin Vol. 13-7 02-0214-1301 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-9 02-0214-1302 Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014) **02-0214-1301** Adoption of Pending Fee Rule, Bulletin Vol. 13-11 (eff. *PLR 2014) 02.03.03, Idaho Department of Agriculture Rules Governing Pesticide and Chemigation Use and Application 02-0303-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6 02-0303-1302 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6 02-0303-1301 Proposed Rulemaking, Bulletin Vol. 13-9 02-0303-1302 Proposed Rulemaking, Bulletin Vol. 13-9 **02-0303-1301** Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014) **02-0303-1302** Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014) 02.04.19, Rules Governing Domestic Cervidae 02-0419-1301 Proposed Rulemaking, Bulletin Vol. 13-7 **02-0419-1301** Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014) 02.04.20, Rules Governing Brucellosis 02-0420-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 02-0420-1301 Proposed Rulemaking, Bulletin Vol. 13-9 02-0420-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014) 02.04.21, Rules Governing the Importation of Animals 02-0421-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6 02-0421-1301 Proposed Rulemaking, Bulletin Vol. 13-9 02-0421-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014) 02.04.27, Rules Governing Deleterious Exotic Animals 02-0427-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 (Rulemaking discontinued) 02.06.02, Rules Pertaining to the Idaho Commercial Feed Law 02-0602-1301 Proposed Rulemaking, Bulletin Vol. 13-6 **02-0602-1301** Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014) 02.06.09, Rules Governing Invasive Species 02-0609-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6 02-0609-1301 Proposed Rulemaking, Bulletin Vol. 13-8 **02-0609-1301** Public Hearing, Bulletin Vol. 13-10 02-0609-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) 02.06.12, Rules Pertaining to the Idaho Fertilizer Law 02-0612-1301 Proposed Rulemaking, Bulletin Vol. 13-6 02-0612-1301 Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014) 02.06.13, Rules Relating to Rapeseed Production and Establishment of Rapeseed Districts in the Sate of Idaho 02-0613-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 02-0613-1301 Proposed Rulemaking, Bulletin Vol. 13-9 02-0613-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

02.06.22, Noxious Weed Rules

```
02-0622-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6
       02-0622-1301 Proposed Rulemaking, Bulletin Vol. 13-8
       02-0622-1301 Adoption of Pending Rule, Bulletin Vol. 13-10 (eff. *PLR 2014)
02.06.23, Noxious Weed Free Gravel and Rock Products Rules
       02-0623-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6
       02-0623-1301 Proposed Rulemaking (New Chapter), Bulletin Vol. 13-8
       02-0623-1301 Adoption of Pending Rule, Bulletin Vol. 13-10 (eff. *PLR 2014)
02.06.25, Rules Governing the Planting of Beans, other than Phaseolus Species, in Idaho
       02-0625-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking (New Chapter), Bulletin Vol. 13-7
       02-0625-1301 Proposed Rulemaking (New Chapter - Fee Rule), Bulletin Vol. 13-10
       02-0625-1301 Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
02.06.41, Rules Pertaining to the Idaho Soil and Plant Amendment Act of 2001
       02-0641-1301 Proposed Rulemaking, Bulletin Vol. 13-6
       02-0641-1301 Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014)
                    IDAPA 05 -- DEPARTMENT OF JUVENILE CORRECTIONS
05.01.02, Rules and Standards for Secure Juvenile Detention Centers
       05-0102-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       05-0102-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
                             IDAPA 07 -- DIVISION OF BUILDING SAFETY
07.01.06, Rules Governing the Use of National Electrical Code
       07-0106-1201 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 12-4 (Rulemaking discontinued by agency)
       07-0106-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-5
       07-0106-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       07-0106-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
07.01.10, Rules Governing Certification and Approval of Electrical Products and Materials
       07-0110-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       07-0110-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
07.03.01, Rules of Building Safety
       07-0301-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-5
       07-0301-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       07-0301-1302 Proposed Rulemaking, Bulletin Vol. 13-9
       07-0301-1303 Proposed Rulemaking, Bulletin Vol. 13-9
       07-0301-1304 Proposed Rulemaking, Bulletin Vol. 13-9
       07-0301-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
       07-0301-1302 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
       07-0301-1303 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
       07-0301-1304 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
07.03.11, Rules Governing Manufactured/Mobile Home Industry Licensing
       07-0311-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       07-0311-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
```

07.05.01, Rules of the Public Works Contractors License Board
07-0501-1301 Proposed Rulemaking, Bulletin Vol. 13-10

07-0501-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) 07.07.01, Rules Governing Installation of Heating, Ventilation, and Air Conditioning Systems 07-0701-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-5 07-0701-1301 Proposed Rulemaking, Bulletin Vol. 13-10 07-0701-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) IDAPA 08 -- IDAHO STATE BOARD OF EDUCATION AND STATE DEPARTMENT OF EDUCATION 08.01.05, Idaho Promise Scholarship Program 08-0105-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 08-0105-1301 Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 13-8 **08-0105-1301** Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) 08.01.06, Leveraging Educational Assistance Partnership Program 08-0106-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 **08-0106-1301** Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 13-8 **08-0106-1301** Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) 08.01.09, Rules Governing the GEAR UP Idaho Scholarship Program 08-0109-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 08-0109-1301 Proposed Rulemaking, Bulletin Vol. 13-8 **08-0109-1301** Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) 08.01.11, Registration of Postsecondary Educational Institutions and Proprietary Schools 08-0111-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 08.01.12, Idaho Minority and "At-Risk" Student Scholarship Program 08-0112-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 08-0112-1301 Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 13-8 **08-0112-1301** Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) 08.01.13, Rules Governing the Idaho Opportunity Scholarship Program 08-0113-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7 08-0113-1301 Proposed Rulemaking, Bulletin Vol. 13-8 **08-0113-1301** Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) 08.02.01, Rules Governing Administration **08-0201-1301** Temporary and Proposed Rulemaking, Bulletin Vol. 13-1 (eff. 12-13-12)T 08-0201-1301 OAR Omnibus Rulemaking Notice - Extension of Temporary Rule by SCR 126, Bulletin Vol. 13-5 **08-0201-1301** Adoption of Pending Rule, Bulletin Vol. 13-6 (eff. *PLR 2014) 08-0201-1302 Proposed Rulemaking, Bulletin Vol. 13-10 **08-0201-1302** Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014) 08.02.02, Rules Governing Uniformity 08-0202-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-6 (eff. 4-18-13)T 08-0202-1302 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 6-20-13)T 08-0202-1303 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 6-20-13)T

08-0202-1307

08-0202-1304 Proposed Rulemaking, Bulletin Vol. 13-8 **08-0202-1305** Proposed Rulemaking, Bulletin Vol. 13-8

08-0202-1306 Proposed Rulemaking, Bulletin Vol. 13-10

08-0202-1308 Proposed Rulemaking, Bulletin Vol. 13-10

Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 8-26-13)T

08-0202-1301 Adoption of Pending Rule and Amendment to Temporary Rule, Bulletin Vol. 13-10 (eff. 8-16-13)T - (eff. *PLR 2014)

```
08-0202-1302 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0202-1303 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0202-1304 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0202-1305 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0202-1306 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0202-1307
                      Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0202-1308 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
08.02.03, Rules Governing Thoroughness
       08-0203-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
       08-0203-1302
                      Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 6-20-13)T
       08-0203-1303
                      Proposed Rulemaking, Bulletin Vol. 13-8
                      Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-8
       08-0203-1304
       08-0203-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       08-0203-1302 Rescission of Temporary Rule and Vacation of Proposed Rulemaking, Bulletin Vol. 13-10
       08-0203-1305 Temporary Rulemaking, Bulletin Vol. 13-10 (eff. 8-26-13)T
       08-0203-1306 Proposed Rulemaking, Bulletin Vol. 13-10
       08-0203-1307
                      Proposed Rulemaking, Bulletin Vol. 13-10
       08-0203-1301
                      Adoption of Pending and Temporary Rule, Bulletin Vol. 13-12 (eff. (10-17-13)T *PLR 2014)
       08-0203-1303
                      Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0203-1304
                      Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0203-1305
                      Amendment to Temporary Rule, Bulletin Vol. 13-12 (eff. 11-1-13)T
       08-0203-1306 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       08-0203-1307 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
08.02.04, Rules Governing Public Charter Schools
       08-0204-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
       08-0204-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 6-20-13)T
       08-0204-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
08.03.01, Rules of the Public Charter School Commission
       08-0301-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
       08-0301-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 6-20-13)T
       08-0301-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
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IDAPA 09 -- IDAHO DEPARTMENT OF LABOR

09.01.30, Unemployment Insurance Benefits Administration Rules

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    09-0130-1301
    Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
    09-0130-1301
    Proposed Rulemaking, Bulletin Vol. 13-9
```

09-0130-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

09.01.35, Unemployment Insurance Tax Administration Rules

```
09-0135-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
09-0135-1301 Proposed Rulemaking, Bulletin Vol. 13-9
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09-0135-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

IDAPA 10 -- IDAHO BOARD OF LICENSURE OF PROFESSIONAL ENGINEERS AND PROFESSIONAL LAND SURVEYORS

10.01.01, Rules of Procedure

10-0101-1301	Notice of Intent to	Promulgate Rules	 Negotiated 	Rulemaking, Bulletin	Vol. 13-5

10-0101-1301 Notice of Proposed Rule, Bulletin Vol. 13-7

10-0101-1301 Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014)

10.01.02, Rules of Professional Responsibility

10-0102-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-5

10-0102-1301 Notice of Proposed Rule, Bulletin Vol. 13-7

10-0102-1301 Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014)

10.01.04, Rules of Continuing Professional Development

10-0104-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-5

10-0104-1301 Notice of Proposed Rule, Bulletin Vol. 13-7

10-0104-1301 Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014)

IDAPA 11 -- IDAHO STATE POLICE

11.04.02, Rules Governing Simulcasting

11-0402-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 7-1-13)T

11-0402-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

11.04.11, Rules Governing Equine Veterinary Practices, Permitted Medications, Banned Substances and Drug Testing of Horses

11-0411-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 7-1-13)T

11-0411-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

11.10.01, Rules Governing Idaho Public Safety and Security Information System

11-1001-1301 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-10

11-1001-1301 Adoption of Pending Fee Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

11.10.02, Rules Establishing Fees for Services - Idaho Criminal Justice Information System

11-1002-1301* Proposed Rulemaking, Bulletin Vol. 13-10

11-1002-1301* Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

* Rulemaking changes chapter name from: "Rules Establishing Fees for Services - Idaho Criminal Justice Information System" to: "Rules Governing State Criminal History Records and Crime Information"

Peace Officer Standards and Training (POST) Council

11.11.01, Rules of the Idaho Peace Officer Standards and Training Council

11-1101-1301 Notice of Proposed Rule, Bulletin Vol. 13-9

11-1101-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

IDAPA 13 -- IDAHO FISH AND GAME COMMISSION

13.01.04, Rules Governing Licensing

13-0104-1401 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 14-1

13.01.08, Rules Governing the Taking of Big Game Animals in the State of Idaho

13-0108-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7

13-0108-1302 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7

13-0108-1302 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 8-26-13)T

13-0108-1303 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 8-26-13)T

13-0108-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

13-0108-1303 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

13-0108-1401 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 14-1

13.01.09, Rules Governing the Taking of Game Birds in the State of Idaho

13-0109-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 8-26-13)T

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13-0109-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
13-0109-1401 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 14-2

13.01.11, Rules Governing Fish
13-0111-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 8-26-13)T
13-0111-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
13-0111-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
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13.01.17, Rules Governing the Use of Bait and Trapping for Taking Big Game Animals

13-0117-1401 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 14-1

IDAPA 14 -- BOARD OF REGISTRATION OF PROFESSIONAL GEOLOGISTS

14.01.01, Rules of Procedure of the Board of Registration for Professional Geologists

14-0101-1301 Proposed Rulemaking, Bulletin Vol. 13-10

14-0101-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 15 -- OFFICE OF THE GOVERNOR

Executive Orders of the Governor

Executive Order No. 2014-01	Bulletin Vol. 14-2	Executive Order No. 2013-07	Bulletin Vol. 14-2
Executive Order No. 2013-05	Bulletin Vol. 14-2	Executive Order No. 2013-06	Bulletin Vol. 14-2
Executive Order No. 2013-03	Bulletin Vol. 13-5	Executive Order No. 2013-04	Bulletin Vol. 13-5
Executive Order No. 2013-01	Bulletin Vol. 13-2	Executive Order No. 2013-02	Bulletin Vol. 13-5

Division of Human Resources and Personnel Commission

15.04.01, Rules of the Division of Human Resources and Idaho Personnel Commission

15-0401-1301 Temporary Rulemaking, Bulletin Vol. 13-6 (eff. 7-1-13)T
15-0401-1302 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6
15-0401-1302 Proposed Rulemaking, Bulletin Vol. 13-9
15-0401-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

Military Division - Bureau of Homeland Security

15.06.03, Public Safety Communications Rules

15-0603-1301* Proposed Rulemaking, Bulletin Vol. 13-10
15-0603-1301* Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
*Rulemaking changes chapter name from: "Public Safety Communications Rules"
to: "Public Safety Communications Systems Installation and Maintenance Fee Rules"

15.06.04, Rules Governing the Idaho Youth Challenge Program

15-0604-1301 Proposed Rulemaking (New Chapter), Bulletin Vol. 13-10 **15-0604-1301** Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

15.06.05, Hazardous Substance Response Rules

15-0605-1300L Notice of Legislative Action - Previously Codified IDAPA 15.13.02 has been redesignated as IDAPA 15.06.05, "Hazardous Substance Response Rules," Bulletin Vol. 13-10

Emergency Response Commission

15.13.01, Rules of the Idaho Emergency Response Commission

```
15-1301-1301 Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 13-10
15-1301-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
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IDAPA 16 -- DEPARTMENT OF HEALTH AND WELFARE

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16.01.01, Emergency Medical Services (EMS) -- Advisory Committee (EMSAC)
       16-0101-1301 Proposed Rulemaking, Bulletin Vol. 13-8
       16-0101-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.01.02, Emergency Medical Services (EMS) - Rule Definitions
       16-0102-1301 Proposed Rulemaking (New Chapter), Bulletin Vol. 13-8
       16-0102-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.01.03, Emergency Medical Services (EMS) -- Agency Licensing Requirements
       16-0103-1301 Proposed Rulemaking (New Chapter), Bulletin Vol. 13-8
       16-0103-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.01.07, Emergency Medical Services (EMS) -- Personnel Licensing Requirements
       16-0107-1301 Proposed Rulemaking, Bulletin Vol. 13-8
       16-0107-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.01.12, Emergency Medical Services (EMS) -- Complaints, Investigations, and Disciplinary Actions
       16-0112-1301 Proposed Rulemaking, Bulletin Vol. 13-8
       16-0112-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.02.02, Rules of the Idaho Emergency Medical Services (EMS) Physician Commission
       16-0202-1301 Proposed Rulemaking, Bulletin Vol. 13-7
       16-0202-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.02.03, Emergency Medical Services
       16-0203-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-4
       16-0203-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking (Second Notice), Bulletin Vol. 13-5
       16-0203-1301 Proposed Rulemaking, Bulletin Vol. 13-8
       16-0203-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.03.01, Eligibility for Health Care Assistance for Families and Children
       16-0301-1301 Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 13-10
       16-0301-1302 Proposed Rulemaking (Chapter Rewrite), Bulletin Vol. 13-10
       16-0301-1301 Adoption of Pending and Temporary Rule, Bulletin Vol. 14-1 (eff. (1-1-14)T - *PLR 2014)
       16-0301-1302 Adoption of Pending and Temporary Rule, Bulletin Vol. 14-1 (eff. (1-1-14)T - *PLR 2014)
16.03.04, Rules Governing the Food Stamp Program in Idaho
       16-0304-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 11-1-13)T
       16-0304-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.03.05, Rules Governing Eligibility for Aid to the Aged, Blind, and Disabled (AABD)
       16-0305-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       16-0305-1301 Adoption of Pending and Temporary Rule, Bulletin Vol. 14-1 (eff. (1-1-14)T - *PLR 2014)
16.03.06, Refugee Medical Assistance
       16-0306-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       16-0306-1301 Adoption of Pending and Temporary Rule, Bulletin Vol. 14-1 (eff. (1-1-14)T - *PLR 2014)
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16.03.09, Medicaid Basic Plan Benefits

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16-0309-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 9-1-13)T
       16-0309-1302 Proposed Rulemaking, Bulletin Vol. 13-10
       16-0309-1303 Proposed Rulemaking, Bulletin Vol. 13-10
       16-0309-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
       16-0309-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
       16-0309-1303 Adoption of Pending and Temporary Rule, Bulletin Vol. 14-1 (eff. (1-1-14)T - *PLR 2014)
16.03.10, Medicaid Enhanced Plan Benefits
       16-0310-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 9-1-13)T
       16-0310-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
16.03.15, Rules and Minimum Standards for Semi-Independent Group Residential Facilities
             for the Developmentally Disabled or Mentally Ill
       16-0315-1301 Proposed Rule (Chapter Repeal), Bulletin Vol. 13-6
       16-0315-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.04.02, Idaho Telecommunication Service Assistance Program Rules
       16-0402-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-7 (eff. 9-1-13)T
       16-0402-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
16.05.01, Use and Disclosure of Department Records
       16-0501-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       16-0501-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.05.04, Rules of the Idaho Council on Domestic Violence and Victim Assistance Grant Funding
       16-0504-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       16-0504-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.05.06, Criminal History and Background Checks
       16-0506-1301 Temporary and Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-8 (eff. 7-1-13)T
       16-0506-1302 Proposed Rulemaking, Bulletin Vol. 13-9
       16-0506-1303 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-9
       16-0506-1301 Adoption of Pending Fee Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
       16-0506-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
       16-0506-1303 Vacation of Proposed Rule, Bulletin Vol. 14-1
16.05.07, The Investigation and Enforcement of Fraud, Abuse, and Misconduct
       16-0507-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       16-0507-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.06.01, Child and Family Services
       16-0601-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-6 (eff. 7-1-13)T
       16-0601-1302 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-9
       16-0601-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
       16-0601-1302 Adoption of Pending Fee Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.06.12, Rules Governing the Idaho Child Care Program (ICCP)
       16-0612-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       16-0612-1302 Temporary and Proposed Rulemaking, Bulletin Vol. 13-11 (eff. 10-1-13)T
       16-0612-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
       16-0612-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
       16-0612-1401 Temporary Rulemaking, Bulletin Vol. 14-1 (eff. 11-1-13)T
16.07.17, Alcohol and Substance Use Disorders Services
       16-0717-1301 Proposed Rulemaking, Bulletin Vol. 13-9
```

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16-0717-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.07.20, Alcohol and Substance Use Disorders Treatment and Recovery Support Services Facilities and Programs
       16-0720-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       16-0720-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.07.30, Behavioral Health Community Crisis Centers
       16-0730-1301 Proposed Rulemaking (New Chapter), Bulletin Vol. 13-10
       16-0730-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
16.07.33, Adult Mental Health Services
       16-0733-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       16-0733-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. (7-1-14) *PLR 2014)
                                IDAPA 17 -- INDUSTRIAL COMMISSION
17.02.09, Medical Fees
       17-0209-1301 Temporary Rulemaking, Bulletin Vol. 13-7 (eff. 7-1-13)T
       17-0209-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       17-0209-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
17.02.10, Administrative Rules of the Industrial Commission Under the Workers' Compensation Law --
           Security for Compensation -- Insurance Carriers
       17-0210-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       17-0210-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
17.02.11, Administrative Rules of the Industrial Commission Under the Workers' Compensation Law --
           Security for Compensation -- Self-Insured Employers
       17-0211-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       17-0211-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
                             IDAPA 18 -- DEPARTMENT OF INSURANCE
18.01.04, Rules Pertaining to Bail Agents
       18-0104-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
       18-0104-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       18-0104-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
18.01.23, Rules Pertaining to the Idaho Insurance Holding Company System Regulatory Act
       18-0123-1301* Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
       18-0123-1301* Proposed Rulemaking, Bulletin Vol. 13-10
       18-0123-1301* Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
            * Rulemaking changes chapter name from: "Rules Pertaining to the Idaho Insurance Holding Company System Regulatory Act"
              to: "Rules Pertaining to Idaho Acquisitions of Control and Insurance Holding Company Systems"
18.01.30, Individual Disability and Group Supplemental Disability Insurance Minimum Standards Rule
       18-0130-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
```

18.01.50, Adoption of the International Fire Code

18-0150-1301 Proposed Rulemaking, Bulletin Vol. 13-10

18-0150-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7

18-0150-1301 Adoption of Pending and Temporary Rule, Bulletin Vol. 13-12 (eff. (1-1-14)T *PLR 2014)

IDAPA 19 -- BOARD OF DENTISTRY

19.01.01, Rules of the Idaho State Board of Dentistry

19-0101-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7

19-0101-1301 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-10

19-0101-1301 Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 20 -- DEPARTMENT OF LANDS

20.02.01, Rules Pertaining to the Idaho Forest Practices Act

20-0201-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6

20-0201-1301 Proposed Rulemaking, Bulletin Vol. 13-9

20-0201-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

IDAPA 21 -- DIVISION OF VETERANS SERVICES

21.01.02, Rules Governing Emergency Relief for Veterans

21-0102-1301 Proposed Rulemaking, Bulletin Vol. 13-10

21-0102-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

21.01.08, Rules Governing Veterans Recognition Fund Grant Program

21-0108-1301 Proposed Rulemaking (New Chapter), Bulletin Vol. 13-10

21-0108-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 22 -- BOARD OF MEDICINE

22.01.03, Rules for the Licensure of Physician Assistants

22-0103-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 8-28-13)T

22-0103-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

22.01.13, Rules for the Licensure of Dieticians

22-0113-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 8-28-13)T

22-0113-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 23 -- BOARD OF NURSING

23.01.01, Rules of the Idaho Board of Nursing

23-0101-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7

23-0101-1301 Proposed Rulemaking, Bulletin Vol. 13-9

23-0101-1302 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 7-1-13)T

23-0101-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

23-0101-1302 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 24 -- BUREAU OF OCCUPATIONAL LICENSES

24.02.01, Rules of the Board of Barber Examiners

24-0201-1301 Proposed Rulemaking, Bulletin Vol. 13-10

24-0201-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

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24.04.01, Rules of the Idaho Board of Cosmetology
       24-0401-1301 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-10
       24-0401-1301 Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.05.01, Rules of the Board of Drinking Water and Wastewater Professionals
       24-0501-1301 Temporary Rulemaking (Fee Rule), Bulletin Vol. 13-7 (eff. 5-8-13)T
       24-0501-1302 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-10
       24-0501-1302 Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.06.01, Rules for the Licensure of Occupational Therapists and Occupational Therapy Assistants
       (Moved From IDAPA 22) (This rule was moved, re-indexed, and renumbered from IDAPA 22.01.09 - Board of Medicine)
       24-0601-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-9 (eff. 7-1-13)T
       24-0601-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.07.01, Rules of the Idaho State Board of Landscape Architects
       24-0701-1301 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-9
       24-0701-1301 Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.08.01, Rules of the State Board of Morticians
       24-0801-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       24-0801-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.11.01, Rules of the State Board of Podiatry
       24-1101-1301 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-10
       24-1101-1301 Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.13.01, Rules Governing the Physical Therapy Licensure Board
       24-1301-1301 Proposed Rulemaking, Bulletin Vol. 13-8
       24-1301-1302 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-8
       24-1301-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
       24-1301-1302 Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.14.01, Rules of the State Board of Social Work Examiners
       24-1401-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-9 (eff. 6-19-13)T
       24-1401-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.18.01, Rules of the Real Estate Appraiser Board
       24-1801-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       24-1801-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.25.01, Rules of the Idaho Driving Businesses Licensure Board
       24-2501-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-7 (eff. 5-3-13)T
       24-2501-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
24.26.01, Rules of the Idaho Board of Midwifery
       24-2601-1301 Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-10
       24-2601-1301 Adoption of Pending Fee Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
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IDAPA 25 -- OUTFITTERS AND GUIDES LICENSING BOARD

25.01.01, Rules of the Outfitters and Guides Licensing Board

25-0101-1201 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 12-10
 25-0101-1201 Notice of Public Hearing and Extension of Written Comment Period, Bulletin Vol. 12-11

25-0101-1201 Second Notice of Public Hearing/Extension of Comment Period, Bulletin Vol. 12-12
25-0101-1201 Proposed Rulemaking, Bulletin Vol. 13-10
25-0101-1201 Notice of Public Hearing, Bulletin Vol. 13-11
25-0101-1201 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

IDAPA 26 -- DEPARTMENT OF PARKS AND RECREATION

26.01.20, Rules Governing the Administration of Park and Recreation Areas and Facilities

26-0120-1301	Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-10
26-0120-1302	Proposed Rulemaking (Fee Rule), Bulletin Vol. 13-10
26-0120-1301	Adoption of Pending Fee Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
26-0120-1302	Adoption of Pending Fee Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

IDAPA 27 -- BOARD OF PHARMACY

27.01.01, Rules of the Idaho State Board of Pharmacy

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27-0101-1207	Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 12-12
27-0101-1207	Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-1
27-0101-1207	Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-2
27-0101-1207	Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-3
27-0101-1207	Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-5
27-0101-1207	Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
27-0101-1207	Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-8
27-0101-1207	Proposed Rulemaking, Bulletin Vol. 13-10
27-0101-1301	Proposed Rulemaking, Bulletin Vol. 13-10
27-0101-1302	Proposed Rulemaking, Bulletin Vol. 13-10
27-0101-1207	Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
27-0101-1301	Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)
27-0101-1302	Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 28 -- DEPARTMENT OF COMMERCE

28.02.07, Rules Governing the Administration of the IGEM Grant Program

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28-0207-1301 Temporary Rulemaking (New Chapter), Bulletin Vol. 13-4 (eff. 4-30-13)T 

28-0207-1301 Proposed Rulemaking (New Chapter, Bulletin Vol. 13-10 

28-0207-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
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28.03.01, Rules of the Idaho Opportunity Fund

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28-0301-1301 Temporary and Proposed Rulemaking (New Chapter), Bulletin Vol. 13-9 (eff. 8-1-13)T
28-0301-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
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28.03.04, Rules of the Business and Jobs Development Grant Fund

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28-0304-1301 Temporary and Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 13-9 (eff. 8-1-13)T
28-0304-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
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IDAPA 31 -- PUBLIC UTILITIES COMMISSION

31.01.01, Rules of Procedure of the Idaho Public Utilities Commission

, ,	V
31-0101-1301	Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-8
31-0101-1301	Proposed Rulemaking, Bulletin Vol. 13-10
31-0101-1301	Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. 2-15-13 *PLR 2014)

31.71.03, Railroad Safety and Accident Reporting Rules

31-7103-1301 Proposed Rulemaking, Bulletin Vol. 13-10

31-7103-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 33 -- REAL ESTATE COMMISSION

33.01.01, Rules of the Idaho Real Estate Commission

33-0101-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 6-13-13)T

33-0101-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 34 -- SECRETARY OF STATE

34.06.01, Rules Governing the Electronic Recording of Real Property

34-0601-1301 Temporary and Proposed Rulemaking (New Chapter), Bulletin Vol. 13-7 (eff. 5-21-13)T

34-0601-1301 Adoption of Pending Rule, Bulletin Vol. 13-9 (eff. *PLR 2014)

IDAPA 35 -- STATE TAX COMMISSION

35.01.01, Income Tax Administrative Rules

35-0101-1300L Legislative Action - Final Rule, Bulletin Vol. 13-5

35-0101-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-5

35-0101-1301 Proposed Rulemaking, Bulletin Vol. 13-10

35-0101-1302 Proposed Rulemaking, Bulletin Vol. 13-10

35-0101-1303 Temporary and Proposed Rulemaking, Bulletin Vol. 13-11 (eff. 1-1-13)T

35-0101-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

35-0101-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

35-0101-1303 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

35.01.02, Idaho Sales and Use Tax Administrative Rules

35-0102-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-1 (Rulemaking Discontinued)

35-0102-1302 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7

35-0102-1302 Proposed Rulemaking, Bulletin Vol. 13-10

35-0102-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

35.01.03, Property Tax Administrative Rules

35-0103-1301 Temporary Rulemaking, Bulletin Vol. 13-5

35-0103-1302 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-9

35-0103-1303 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-9

35-0103-1302 Proposed Rulemaking, Bulletin Vol. 13-10

35-0103-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

35.01.05, Motor Fuels Tax Administrative Rules

35-0105-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-5

35-0105-1301 Proposed Rulemaking, Bulletin Vol. 13-9

35-0105-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

35.01.06, Hotel/Motel Room and Campground Sales Tax Administrative Rules

35-0106-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7

35.01.09, Idaho County Option Kitchen and Table Wine Tax Administrative Rules

35-0109-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7

```
35-0109-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       35-0109-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
35.01.10, Idaho Cigarette and Tobacco Products Tax Administrative Rules
       35-0110-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-7
       35-0110-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       35-0110-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
35.01.14, Prepaid Wireless E911 Fee Administrative Rules
       35-0114-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking (New Chapter), Bulletin Vol. 13-7
       35-0114-1301 Proposed Rulemaking (New Chapter), Bulletin Vol. 13-10
       35-0114-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
35.02.01, Tax Commission Administration and Enforcement Rules
       35-0201-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       35-0201-1302 Proposed Rulemaking, Bulletin Vol. 13-10
       35-0201-1303 Temporary and Proposed Rulemaking, Bulletin Vol. 13-11 (eff. 1-1-13)T
       35-0201-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
       35-0201-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
       35-0201-1303 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
                        IDAPA 37 -- DEPARTMENT OF WATER RESOURCES
```

37.03.11, Rules for Conjunctive Management of Surface and Ground Water Resources

37-0311-1101 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 11-2

37.03.13, The Water Management Rules

37-0313-9701 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 97-12

37-0313-9701 Proposed Rulemaking, Bulletin Vol. 98-10

37-0313-9701 Notice of Intent to Promulgate Rules - Negotiated Rulemaking (2nd Notice), Bulletin Vol. 00-11

37.03.14, Transfers

37-0314-9801 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 98-5

37.03.15, Water Management Rules - Eastern Snake Plain Aquifer

37-0315-0001 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 00-12

IDAPA 38 -- IDAHO DEPARTMENT OF ADMINISTRATION

38.04.06, Rules Governing Use of the Exterior of State Property in the Capitol Mall and Other State Facilities

38-0406-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-5 (eff. 4-5-13)T

38-0406-1301 Adoption of Pending Rule, Bulletin Vol. 13-7 (eff. *PLR 2014)

38.04.08, Rules Governing Use of Idaho State Capitol Exterior

38-0408-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-5 (eff. 4-5-13)T

38-0408-1301 Adoption of Pending Rule, Bulletin Vol. 13-7 (eff. *PLR 2014)

IDAPA 39 -- IDAHO TRANSPORTATION DEPARTMENT

39.02.60, Rules Governing License Plate Provisions

39-0260-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 7-1-13)T

39-0260-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

```
39.02.71, Rules Governing Drivers License Violation Point Count System
       39-0271-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       39-0271-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
39.03.12, Rules Governing Safety Requirements of Overlegal Permits
       39-0312-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-9
       39-0312-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
39.03.15, Rules Governing Excess Weight Permits for Reducible Loads
       39-0315-1301* Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 7-1-13)T
       39-0315-1301* Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
            *Rulemaking changes chapter name to: "Rules Governing Excess Weight Permits for Reducible Loads"
              from: "Rules Governing Interstate Excess Weight Permits"
39.03.22, Rules Governing Overlegal Permits for Extra-Length, Excess Weight,
              and Up to 129,000 Pound Vehicle Combinations
       39-0322-1301* Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 7-1-13)T
       39-0322-1302 Proposed Rulemaking, Bulletin Vol. 13-8
       39-0322-1301* Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
            *Rulemaking changes chapter name to: "Rules Governing Overlegal Permits for Extra-Length, Excess Weight, and Up to
              129,000 Pound Vehicle Combinations" from: "Rules Governing Overlegal Permits for Extra-Length Vehicle Combinations"
       39-0322-1302 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
39.03.23, Rules Governing Revocation of Overlegal Permits
       39-0323-1301* Temporary and Proposed Rulemaking, Bulletin Vol. 13-8 (eff. 7-1-13)T
       39-0323-1301* Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
            *Rulemaking changes chapter name to: "Rules Governing Revocation of Overlegal Permits"
              from: "Rules Governing Revocation of Special Permits"
39.03.50, Rules Governing Safety Rest Areas
       39-0350-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       39-0350-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
39.04.02, Rules Governing the Marking of Hazards to Air Flight
       39-0402-1301 Temporary and Proposed Rulemaking, Bulletin Vol. 13-10 (eff. 7-1-13)T
       39-0402-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
39.04.04, Rules Governing Idaho Airport Aid Program
       39-0404-1301 Proposed Rulemaking, Bulletin Vol. 13-10
       39-0404-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)
                 IDAPA 46 -- BOARD OF VETERINARY MEDICAL EXAMINERS
46.01.01, Rules of the State of Idaho Board of Veterinary Medicine
       46-0101-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-6
       46-0101-1301 Proposed Rulemaking, Bulletin Vol. 13-9
       46-0101-1302 Proposed Rulemaking, Bulletin Vol. 13-9
       46-0101-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)
```

IDAPA 52 -- IDAHO STATE LOTTERY COMMISSION

46-0101-1302 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

52.01.02, Gaming Rules of the Idaho State Lottery Commission

52-0102-1301 Proposed Rulemaking, Bulletin Vol. 13-10

52-0102-1301 Adoption of Pending Rule, Bulletin Vol. 13-12 (eff. *PLR 2014)

IDAPA 53 -- IDAHO BARLEY COMMISSION

53.01.01, Rules of the Idaho Barley Commission

53-0101-1301 Proposed Rulemaking, Bulletin Vol. 13-11

53-0101-1301 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

IDAPA 57 -- SEXUAL OFFENDER MANAGEMENT BOARD

57.01.01, Rules of the Sexual Offender Management Board

57-0101-1201 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 12-10

57-0101-1201 Temporary and Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 13-10 (eff. 11-1-13)T

57-0101-1202 Temporary and Proposed Rulemaking (Chapter Rewrite - Fee Rule), Bulletin Vol. 13-10 (eff. 11-1-13)T

57-0101-1201 Adoption of Pending Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

57-0101-1202 Adoption of Pending Fee Rule and Amendment to Temporary Rule, Bulletin Vol. 14-1 (eff. *PLR 2014)

IDAPA 58 -- DEPARTMENT OF ENVIRONMENTAL QUALITY

58-0000-1301	The Little Salmo	n River Subbasin TMD	L 2013 Addendun	(HUC 17060210)	Bulletin Vol. 1	3-4

58-0000-1302 Blackfoot River Subbasin TMDL 2013 Addendum (HUC 17040207), Bulletin Vol. 13-6

58-0000-1303 Lower North Fork Clearwater River Subbasin Five Year Review and TMDL Addendum

(HUC 17060308), Bulletin Vol. 13-6

58-0000-1304 Federal Plan Delegation Request for the Control of Air Emissions from Hospital/Medical/Infectious

Waste Incinerators, Bulletin Vol. 13-8

58-0000-1305 The Upper (North Fork) Coeur d'Alene River Temperature TMDL Addendum (HUC 17010301), Bulletin Vol. 13-9

58-0000-1306 The Mid Snake River/Succor Creek Tributaries Sediment TMDL 2013 Addendum (HUC 17050103), Bulletin Vol. 13-11

58-0000-1307 The Lower Payette River TMDL 2013 Addendum (HUC 17050122), Bulletin Vol. 13-11

58-0000-1308 The Big Wood River Tributaries Temperature TMDL 2013 Addendum (HUC 17040219), Bulletin Vol. 13-11

58-0000-1309 The Coeur d'Alene Lake and River SBA and TMDL - 2013 Fernan Lake Addendum

(HUC ID 17010303), Bulletin Vol. 13-12

58-0000-1401 The Palisades Subbasin Total Maximum Daily Loads (TMDL) 2013 Addendum and Five Year Review

(HUC 17040104), Bulletin Vol. 14-1

58-0000-1402 The Lake Walcott TMDL 2013 Addendum: Marsh Creek (HUC ID 17040209), Bulletin Vol. 14-1

58-0000-1403 Pahsimeroi River Subbasin Total Maximum Daily Loads (TMDL) 2013 Addendum and Five-Year Review (HUC ID

17060202), Bulletin Vol. 14-2

58.01.01, Rules for the Control of Air Pollution in Idaho

58-0101-1301 Proposed Rulemaking, Bulletin Vol. 13-8

58-0101-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

58.01.02, Water Quality Standards

58-0102-1201 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 12-9

58-0102-1301 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 13-8

58-0102-1301 Proposed Rulemaking, Bulletin Vol. 13-12

IDAPA 59 -- PUBLIC EMPLOYEE RETIREMENT SYSTEM OF IDAHO (PERSI)

59.01.03, PERSI Contribution Rules

59-0103-1401 Temporary Rulemaking, Bulletin Vol. 14-1 (eff. 10-15-13)T

59.01.06, PERSI Retirement Rules

59-0106-1301 Proposed Rulemaking, Bulletin Vol. 13-9

59-0106-1301 Adoption of Pending Rule, Bulletin Vol. 13-11 (eff. *PLR 2014)

Subject Index

There are no subjects affected in this edition of the Idaho Administrative Bulletin.