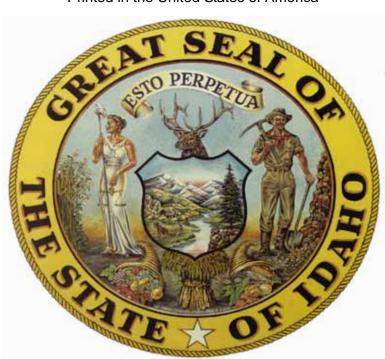
IDAHO ADMINISTRATIVE BULLETIN

February 2, 2011 -- Volume 11-2



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Preface

The Idaho Administrative Bulletin is a monthly publication of the Office of the Administrative Rules Coordinator, Department of Administration, pursuant to Section 67-5203, Idaho Code. The Bulletin is a compilation of all administrative rulemaking documents in Idaho. All official rulemaking notices, official rule text, executive orders of the Governor, all legislative documents affecting rules, and any other documents required by law are published in the Bulletin.

State agencies are required to provide public notice of all proposed rulemaking actions and must invite public input once proposed rulemaking has been initiated. The public receives notice of proposed rulemaking actions through the Idaho Administrative Bulletin and a Public Notice (legal notice) that publishes in specific newspapers throughout the state. The legal notice provides reasonable opportunity for the public to participate when a proposed rule publishes in the Bulletin. Interested parties can submit written comments to the agency or request public hearings of the agency if none have been scheduled. Such submissions or requests must be presented to the agency within the time and manner specified in the individual "Notice of Rulemaking" for each proposed rule that is published in the Bulletin. After the comment period closes, the agency considers fully all information submitted regarding the proposed rule. Comment periods and public hearings are not provided for when the agency adopts a temporary or pending rule.

CITATION TO THE IDAHO ADMINISTRATIVE BULLETIN

The Bulletin is cited by year and issue number. For example, Bulletin **09-1** refers to the first Bulletin issued in calendar year **2009**; Bulletin **10-1** refers to the first Bulletin issued in calendar year **2010**. Volume numbers, which proceed from 1 to 12 in a given year, correspond to the months of publication, i.e.; Volume No. **10-1** refers to January 2010; Volume No. **10-2** refers to February 2010; and so forth. Example: The Bulletin published in January 2010 is cited as Volume **10-1**. The December 2009 Bulletin is cited as Volume **09-12**.

RELATIONSHIP TO THE IDAHO ADMINISTRATIVE CODE

The **Idaho Administrative Code** is published once a year and is a compilation or supplemental compilation of all final and enforceable administrative rules in effect in Idaho. In an effort to provide the reader with current, enforceable rules, temporary rules are also published in the Administrative Code. Temporary rules and final rules approved by the legislature during the legislative session, and published in the monthly Idaho Administrative Bulletin, supplement the Administrative Code. Negotiated, proposed, and pending rules are only published in the Bulletin and **not** printed in the Administrative Code.

To determine if a particular rule remains in effect, or to determine if a change has occurred, the reader should refer to the **Cumulative Rulemaking Index of Idaho Administrative Rules**, printed in each Bulletin.

THE DIFFERENT RULES PUBLISHED IN THE ADMINISTRATIVE BULLETIN

Idaho's administrative rulemaking process, governed by the Administrative Procedure Act, Title 67, Chapter 52, Idaho Code, comprises five distinct activities: negotiated, proposed, temporary, pending and final rulemaking. Not all rulemakings involve all five. At a minimum, a rulemaking includes proposed, pending and final rulemaking. Many rules are adopted as temporary rules when they meet the required statutory criteria and agencies often engage in negotiated rulemaking at the beginning of the process to facilitate consensus building in controversial or complex rulemakings. In the majority of cases, the process begins with proposed rulemaking and ends with the final rulemaking. The following is a brief explanation of each type of administrative rule.

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NEGOTIATED RULEMAKING

Negotiated rulemaking is a process in which all interested parties and the agency seek consensus on the content of a rule. Agencies are encouraged, and in some cases required, to engage in this rulemaking activity whenever it is feasible to do so. Publication of a "Notice of Intent to Promulgate - Negotiated Rulemaking" in the Administrative Bulletin by the agency is optional. This process should result in the formulation of a proposed or temporary rule, or both.

PROPOSED RULEMAKING

A proposed rulemaking is an action by an agency wherein the agency is proposing to amend or repeal an existing rule or to adopt a new rule. Prior to the adoption, amendment, or repeal of a rule, the agency must publish a "Notice of Rulemaking - Proposed Rule" in the Bulletin. This notice must include:

- a) the specific statutory authority (from Idaho Code) for the rulemaking including a citation to a specific federal statute or regulation if that is the basis of authority or requirement for the rulemaking;
- b) a statement in nontechnical language of the substance of the proposed rule, including a specific description of any fee or charge imposed or increased;
- c) a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year when the pending rule will become effective; provided, however, that notwithstanding Section 67-5231, Idaho Code, the absence or accuracy of a fiscal impact statement provided pursuant to this subsection shall not affect the validity or enforceability of the rule.
- d) the text of the proposed rule prepared in legislative format;
- e) the location, date, and time of any public hearings the agency intends to hold on the proposed rule;
- f) the manner in which persons may make written comments on the proposed rule, including the name and address of a person in the agency to whom comments on the proposal may be sent;
- g) the manner in which persons may request an opportunity for an oral presentation as provided in Section 67-5222, Idaho Code; and
- h) the deadline for public (written) comments on the proposed rule.

All proposed rulemakings that are submitted for publication in the Bulletin that would impose a fee or charge must be accompanied by a cost/benefit analysis that is prepared by the agency. This cost/benefit analysis must estimate, as reasonably as possible, the costs to the agency to implement the rule and the estimated costs that would be borne by citizens or the private sector. This analysis is filed with the Director of LSO who then forwards it to the appropriate germane joint subcommittee assigned to review the promulgating agency's proposed rules.

When incorporating by reference, the notice of proposed rulemaking must include a brief synopsis detailing the need to incorporate by reference any additional materials into the rule. The agency must also provide information regarding access to the incorporated materials. At a minimum, and when available, the agency must provide an electronic link to the documents that can accessed on a website or post this information on its own website, or both. This link can be placed into the rule and activated once it is posted on the Coordinator's website.

As stated, the text of the proposed rule must be published in the Bulletin. After meeting the statutory rulemaking criteria for a proposed rule, the agency may proceed to the pending rule stage. A proposed rule does not have an assigned effective date, even when published in conjunction with a temporary rule, and therefore, is not enforceable. An agency may vacate (terminate) a rulemaking after the publication of a proposed rule if it decides, for whatever reason, not to proceed further to finalize the rulemaking. The publication of a "Notice of Vacation of Proposed Rulemaking" in the Bulletin officially stops the formal rulemaking process.

TEMPORARY RULEMAKING

Temporary rules may be adopted only when the governor finds that it is necessary for:

- a) protection of the public health, safety, or welfare; or
- b) compliance with deadlines in amendments to governing law or federal programs; or
- c) conferring a benefit.

If a rulemaking meets one or more of the above legal criteria and the governor finds it is necessary that a rule become effective before it has been submitted to the legislature for review and approval and without allowing for any public input, the agency may proceed and adopt a temporary rule. The law allows that agency to make a temporary rule immediately effective upon adoption. However, a temporary rule that imposes a fee or charge may be adopted only if the governor finds that the fee or charge is necessary to avoid an immediate danger which justifies the imposition of the fee or charge.

A temporary rule expires at the conclusion of the next succeeding regular legislative session unless the rule is extended by concurrent resolution, is replaced by a final rule, or expires under its own terms.

State law requires that the text of both a proposed rule and a temporary rule be published in the Administrative Bulletin. In cases where the text of the temporary rule is the same as the proposed rule, the rulemaking can be done concurrently as a proposed/temporary rule. Combining the rulemaking allows for a single publication of the text.

An agency may, at any time, rescind a temporary rule that has been adopted and is in effect. If the temporary rule is being replaced by a new temporary rule or if it has been published concurrently with a proposed rule that is being vacated, the agency, in most instances, will rescind the temporary rule.

PENDING RULEMAKING

A pending rule is a rule that has been adopted by an agency under regular rulemaking procedures and remains subject to legislative review before it becomes a final, enforceable rule.

When a pending rule is published in the Bulletin, the agency is required to include certain information in the "Notice of Rulemaking Pending Rule." This includes:

- a) a statement giving the reasons for adopting the rule;
- b) a statement of any change between the text of the proposed rule and the pending rule with an explanation of the reasons for any changes;
- c) the date the pending rule will become final and effective and a statement that the pending rule may be rejected, amended or modified by concurrent resolution of the legislature;
- d) an identification of any portion of the rule imposing or increasing a fee or charge and a statement that this portion of the rule shall not become final and effective unless affirmatively approved by concurrent resolution of the legislature;
- (e) the specific statutory authority for the rulemaking including a citation to the specific section of the Idaho Code that has occasioned the rulemaking, or the federal statute or regulation if that is the basis of authority or requirement for the rulemaking; and
- (f) a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year when the pending rule will become effective; provided however, that notwithstanding section 67-5231, Idaho Code, the absence or

accuracy of a fiscal impact statement provided pursuant to this subsection shall not affect the validity or the enforceability of the rule.

Agencies are required to republish the text of the rule when substantive changes have been made to the proposed rule. An agency may adopt a pending rule that varies in content from that which was originally proposed if the subject matter of the rule remains the same, the pending rule change is a logical outgrowth of the proposed rule, and the original notice was written so as to assure that members of the public were reasonably notified of the subject. It is not always necessary to republish all the text of the pending rule. With the permission of the Rules Coordinator, only the Section(s) that have changed from the proposed text are republished. If no changes have been made to the previously published text, it is not required to republish the text again and only the "Notice of Pending Rulemaking" is published.

FINAL RULEMAKING

A final rule is a rule that has been adopted by an agency under the regular rulemaking procedures and is in effect and enforceable.

No pending rule adopted by an agency will become final and effective until it has been submitted to the legislature for review. Where the legislature finds that an agency has violated the legislative intent of the statute under which the rule was made, a concurrent resolution may be adopted to reject the rulemaking or any part thereof. A "Notice of Final Rule" must be published in the Bulletin for any rule that is rejected, amended, or modified by the legislature showing the changes made. A rule reviewed by the legislature and not rejected, amended or modified becomes final with no further legislative action. No rule shall become final and effective before the conclusion of the regular or special legislative session at which the rule was submitted for review. However, a rule that is final and effective may be applied retroactively, as provided in the rule.

AVAILABILITY OF THE ADMINISTRATIVE CODE AND BULLETIN

Internet Access - The Administrative Code and Administrative Bulletin are available on the Internet at the following address: http://adm.idaho.gov/adminrules/

SUBSCRIPTIONS AND DISTRIBUTION

For subscription information and costs, please contact the Department of Administration, Office of the Administrative Rules Coordinator, 650 W. State Street, Room 100, Boise, Idaho 83720-0306, telephone (208) 332-1820.

The Idaho Administrative Code - annual subscription on CD-ROM. The Code is an annual compilation of all final administrative rules and all enforceable temporary rules and also includes all executive orders of the Governor that have published in the Bulletin, all legislative documents affecting rules, a table of contents, reference guides, and a subject index.

The Idaho Administrative Bulletin - annual subscription available on individual CD-ROM sent out monthly. The Bulletin is an official monthly publication of the State of Idaho and is available for purchase on CD-ROM only. Yearly subscriptions or individual CD-ROM's are available for purchase.

Internet Access - The Administrative Code and Administrative Bulletin, and many other rules-related documents are available on the Internet at the following address: http://adm.idaho.gov/adminrules/

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HOW TO USE THE IDAHO ADMINISTRATIVE BULLETIN

Rulemaking documents produced by state agencies and published in the **Idaho Administrative Bulletin** are organized by a numbering system. Each state agency has a two-digit identification code number known as the "**IDAPA**" number. (The "IDAPA" Codes are listed in the alphabetical/numerical index at the end of this Preface.) Within each agency there are divisions or departments to which a two-digit "TITLE" number is assigned. There are "CHAPTER" numbers assigned within the Title and the rule text is divided among major sections with a number of subsections. An example IDAPA number is as follows:

IDAPA 38.05.01.200.02.c.ii.

"IDAPA" refers to Administrative Rules in general that are subject to the Administrative Procedures Act and are required by this act to be published in the Idaho Administrative Code and the Idaho Administrative Bulletin.

"38." refers to the Idaho Department of Administration

"05." refers to Title 05, which is the Department of Administrations's Division of Purchasing

"01." refers to Chapter 01 of Title 05, "Rules of the Division of Purchasing"

"200." refers to Major Section 200, "Content of the Invitation to Bid"

"02." refers to Subsection 200.02.

"c." refers to Subsection 200.02.c.

"ii." refers to Subsection 200.02.c.ii.

DOCKET NUMBERING SYSTEM

Internally, the Bulletin is organized sequentially using a rule docketing system. All rulemaking actions (documents) are assigned a "DOCKET NUMBER." The "Docket Number" is a series of numbers separated by a hyphen "-", (**38-0501-1001**). The docket numbers are published sequentially by IDAPA designation (e.g. the two-digit agency code). The following example is a breakdown of a typical rule docket number:

"DOCKET NO. 38-0501-1001"

"38-" denotes the agency's IDAPA number; in this case the Department of Administration.

"0501-" refers to the **TITLE AND CHAPTER** numbers of the agency rule being promulgated; in this case the Division of Purchasing (TITLE **05**), Rules of the Division of Purchasing (Chapter **01**).

"1001" denotes the year and sequential order of the docket being published; in this case the numbers refer to the first rulemaking action published in **calendar year 2010**. A subsequent rulemaking on this same rule chapter in calendar year 2010 would be designated as "1002". The docket number in this scenario would be 38-0501-1002.

Within each Docket, only the affected sections of chapters are printed. (See **Sections Affected Index** in each Bulletin for a listing of these.) The individual sections affected are printed in the Bulletin sequentially (e.g. Section "200" appears before Section "345" and so on). Whenever the sequence of the numbering is broken the following statement will appear:

(BREAK IN CONTINUITY OF SECTIONS)

INTERNAL AND EXTERNAL CITATIONS TO ADMINISTRATIVE RULES IN THE CODE AND BULLETIN

When making a citation to another Section or Subsection of a rule that is part of the same rule, a typical internal citation may appear as follows:

"...as found in Section 201 of these rules." OR "...in accordance with Subsection 201.06.c. of these rules."

The citation may also include the IDAPA, Title, or Chapter number, as follows"

"...in accordance with IDAPA 38.05.01.201..."

"38" denotes the IDAPA number of the agency.

"05" denotes the TITLE number of the rule.

"01" denotes the Chapter number of the rule.

"201" denotes the main Section number of the rule to which the citation refers.

Citations made within a rule to a different rule chapter (external citation) should also include the name of the Department and the name of the rule chapter being referenced, as well as the IDAPA, Title, and Chapter numbers. The following is a typical example of an external citation to another rule chapter:

"...as outlined in the Rules of the Department of Administration, IDAPA 38.04.04, "Rules Governing Capitol Mall Parking."

BULLETIN PUBLICATION SCHEDULE FOR CALENDAR YEAR 2010

Vol. No.	Monthly Issue of Bulletin	Closing Date for Agency Filing	Publication Date	21-day Comment Period End Date
10-1	January 2010	*November 13, 2009	January 6, 2010	January 27, 2010
10-2	February 2010	January 8, 2010	February 3, 2010	February 24, 2010
10-3	March 2010	February 5, 2010	March 3, 2010	March 25, 2010
10-4	April 2010	March 5, 2010	April 7, 2010	April 28, 2010
10-5	May 2010	April 2, 2010	May 5, 2010	May 26, 2010
10-6	June 2010	May 7, 2010	June 2, 2010	June 23, 2010
10-7	July 2010	June 4, 2010	July 7, 2010	July 28, 2010
10-8	August 2010	July 2, 2010	August 4, 2010	August 25, 2010
10-9	September 2010	July 30, 2010	September 1, 2010	September 22, 2010
10-10	October 2010	**August 27, 2010	October 6, 2010	October 27, 2010
10-11	November 2010	October 1, 2010	November 3, 2010	November 24, 2010
10-12	December 2010	November 5, 2010	December 1, 2010	December 22, 2010

BULLETIN PUBLICATION SCHEDULE FOR CALENDAR YEAR 2011

Vol. No.	Monthly Issue of Bulletin	Closing Date for Agency Filing	Publication Date	21-day Comment Period End Date
11-1	January 2011	*November 19, 2010	January 5, 2011	January 26, 2011
11-2	February 2011	January 14, 2011	February 2, 2011	February 23, 2011
11-3	March 2011	February 11, 2011	March 2, 2011	March 23, 2011
11-4	April 2011	March 4, 2011	April 6, 2011	April 27, 2011
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11-6	June 2011	May 6, 2011	June 1, 2011	June 22, 2011
11-7	July 2011	June 3, 2011	July 6, 2011	July 27, 2011
11-8	August 2011	July 8, 2011	August 3, 2011	August 24, 2011
11-9	September 2011	August 5, 2011	September 7, 2011	September 28, 2011
11-10	October 2011	**August 31, 2011	October 5, 2011	October 26, 2011
11-11	November 2011	October 7, 2011	November 2, 2011	November 23, 2011
11-12	December 2011	November 4, 2011	December 7, 2011	December 28, 2011

*Last day to submit a proposed rulemaking before moratorium begins and last day to submit a pending rule to be reviewed by the legislature.

**Last day to submit a proposed rule in order to have the rulemaking completed and submitted for review by legislature.

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IDAPA 30 - IDAHO COMMISSION FOR LIBRARIES

30.01.01 - RULES OF THE IDAHO COMMISSION FOR LIBRARIES GOVERNING THE USE OF COMMISSION SERVICES

DOCKET NO. 30-0101-1101

NOTICE OF RULEMAKING - ADOPTION OF TEMPORARY RULE

EFFECTIVE DATE: The effective date of the temporary rule is December 3, 2010.

AUTHORITY: In compliance with Sections 67-5226, Idaho Code, notice is hereby given this agency has adopted a temporary rule. The action is authorized pursuant to Section 33-2503(2), Idaho Code.

DESCRIPTIVE SUMMARY: The following is the required finding and concise statement of its supporting reasons for adopting a temporary rule:

The current rule unnecessarily limits the loan period and number of talking book items which can be loaned. The temporary rule is necessary to allow for the increase in circulation of materials to eligible blind and physically handicapped persons who are registered with the Idaho Talking Book Service. The temporary rule changes clarify the Talking Book Service circulation and loan processes and procedures, and provide a method for changes and updates by the Idaho Board of Library Commissioners.

TEMPORARY RULE JUSTIFICATION: Pursuant to Section 67-5226(1)(c), Idaho Code, the Governor has found that temporary adoption of the rule is appropriate for the following reasons:

The rule changes allow for the increase in circulation of materials to eligible blind and physically handicapped persons who are registered with the Idaho Talking Book Service, thus conferring a benefit to registered users of the Talking Book Service.

FEE SUMMARY: Pursuant to Section 67-5226(2), the Governor has found that the fee or charge being imposed or increased is justified and necessary to avoid immediate danger and the fee is described herein: NA

ASSISTANCE ON TECHNICAL QUESTIONS: For assistance on technical questions concerning the temporary rule, contact Ann Joslin, State Librarian, at (208) 334-2150.

DATED this 3rd day of December, 2010.

Ann Joslin State Librarian Idaho Commission for Libraries 325 W. State St. P. O. Box 83720 Boise, ID 83702 Phone: (208) 334-2150; Fax: (208) 334-4016

THE FOLLOWING IS THE TEMPORARY TEXT OF DOCKET NO. 30-0101-1101

050. TALKING BOOK SERVICE (TBS).

01. Patron Status.

(3-29-10)

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IDAHO COMMISSION FOR LIBRARIES	Docket No. 30-0101-1101
The Use of Commission Services	Temporary Rule

a. Active status. To remain active, users must borrow at least one (1) book per year or subscribe to at least one (1) magazine provided through the service. (3-29-10)

b. Changes of status. The user must notify the Talking Book Service of address changes, a desire to cancel the service, and temporary or permanent service transfer to another state. (3-29-10)

c. Good standing. To receive a digital player and books, user's account must reflect: (3-29-10)

i. The current permanent mailing address and contact information; and (3-29-10)(12-3-10)T

ii. No history of lost machines as defined by library procedures or more than one (1) Recorded Cassette (RC) player currently checked $out_{\frac{1}{2}}$ and (3-29-10)(12-3-10)T

iii. No more than four (4) overdue cassette titles. (3-29-10)

02. Materials Loaned. (3-29-10)

a. Formats. Recorded books, magazines, and descriptive videos and discs are loaned free to eligible registered users. The Talking Book Service keeps records of all loans. (3-29-10)

b. Equipment. Equipment necessary to listen to recorded materials will be loaned for as long as the user meets National Library Service eligibility requirements and is using the equipment to listen to materials provided by the Talking Book Service. Materials received from sources other than the Talking Book Service do not qualify for continuance of service. Playback equipment needing repair must be returned to the Talking Book Service. A replacement will be provided upon request. The user should not attempt to repair the playback equipment or replace the battery. (3-29-10)

c. Sharing materials. Users may not lend Talking Book Service materials or equipment to other (3-29-10)

03. Circulation.

a. Number of titles loaned. Following is a list by format of The Board shall establish the maximum number of titles each user may request and that information is available at the Commission office. Once a user reaches the established maximum number of titles, no additional titles will be sent in that format until outstanding titles are returned. A user may request a change in the number of titles received at any time, up to the maximum. (3 - 29 - 10)(12 - 3 - 10)T

i.	Cassette books: Unlimited.	(3-29-10)
ii.	Digital books: Two (2).	(3-29-10)
iii.	Descriptive videos and discs: Two (2).	(3-29-10)
iv.	Magazines: Unlimited.	(3-29-10)
b. at the Commission	Loan periods: <u>The Board shall establish loan periods for all titles and that information</u> office.	<u>is available</u> (12-3-10)T

Cassette books: Six (6) weeks.	(3-29-10)
Digital books: Two (2) weeks, with one (1) two week renewal.	(3-29-10)
Descriptive videos and discs: Two (2) weeks.	(3-29-10)
Magazines in green mailing containers: Two (2) weeks.	(3-29-10)
	Digital books: Two (2) weeks, with one (1) two week renewal. Descriptive videos and discs: Two (2) weeks.

(3-29-10)

v. Magazines in cardboard containers: Do not return.

c. Overdue materials. Users are urged to return materials promptly so they can be circulated to other patrons. *Service for digital books will be suspended if a digital book is more than two (2) weeks overdue.*

(3-29-10)<u>(12-3-10)T</u>

(3 29 10)

d. Fines. No fines are levied for materials returned later than the circulation due date. (3-29-10)

e. Returning materials. Materials can be returned free via the United State Postal Service using Free Matter for the Blind mailing cards. Place materials in a mailbox or take them to the Post Office. (3-29-10)

f. Lost or damaged materials. The user is charged a replacement fee for each lost or damaged descriptive video or disc as outlined in Section 33-2620, Idaho Code, "Failure to Return Borrowed Material." (3-29-10)

04. Service Suspension. If any of the rules of Section 050 of these rules are repeatedly violated, the user's service may be suspended pursuant to the following suspension procedure: (3-29-10)

a. Service staff will discuss the violation with the user. (3-29-10)

b. A warning letter will be sent to the user that summarizes the discussion and the violation. The user will have an opportunity to reply within ten (10) business days. (3-29-10)

c. If rule violations continue, a second warning letter will be sent citing the earlier warning letter and listing examples of subsequent violations. The service can be suspended for up to six (6) months. A specific date to reinstate service will be included in this letter. The user will have an opportunity to reply within ten (10) business days. (3-29-10)

d. When service is reinstated, a letter will be sent notifying the user of reinstatement of service and reminding the user that further documented violations will result in another suspension of service. (3-29-10)

IDAPA 37 - DEPARTMENT OF WATER RESOURCES

37.03.11 - RULES FOR CONJUNCTIVE MANAGEMENT OF SURFACE AND GROUND WATER RESOURCES

DOCKET NO. 37-0311-1101

NOTICE OF INTENT TO PROMULGATE RULES - NEGOTIATED RULEMAKING

AUTHORITY: In compliance with Sections 67-5220(1) and 67-5220(2), Idaho Code, notice is hereby given that this agency intends to promulgate rules and desires public comment prior to initiating formal rulemaking procedures. This negotiated rulemaking action is authorized pursuant to Section 42-603, Idaho Code.

MEETING SCHEDULE: A public meeting(s) on the negotiated rulemaking will be held as follows:

Wednesday, March 9, 2011, 9:00 a.m.

Idaho Department of Water Resources 322 East Front Street, Boise, Idaho 6th Floor Conference Room D

METHOD OF PARTICIPATION: Persons wishing to participate in the negotiated rulemaking must do the following:

Persons wishing to participate in the rule making process may attend the public meeting and may submit written comments to the Department by a date to be established.

DESCRIPTIVE SUMMARY: The following is a statement in nontechnical language of the substance and purpose of the intended negotiated rulemaking and the principle issues involved:

The Rules for Conjunctive Management of Surface and Ground Water Resources (IDAPA 37.03.11) address conjunctive administration of connected ground and surface water supplies. Part 50 of the rules (IDAPA 37.03.11.050) identifies the area on the Eastern Snake Plain Aquifer (ESPA) having a common ground water supply as that identified in a 1992 professional paper of the United States Geographic Services (USGS). Since 1992 considerable resources have been devoted to modeling the ESPA. Those modeling efforts involve identifying areas determined to have a common groundwater supply. The Department's current determination is different from the ESPA boundary identified in the 1992 USGS paper.

Clear Springs Foods filed a petition on November 2, 2010 for the Department to promulgate revisions to part 50. The Department determines that Rule 50 may not reflect current technical information. The Department should review the area of common ground water supply described in Rule 50 through negotiated rulemaking.

In the March 9, 2011 meeting: (1) Representatives of Clear Springs Foods will be given an opportunity to explain their rationale in petitioning for a rule change; (2) a schedule for receiving public comment will be established; and (3) one or more technical meetings where technical experts may discuss possible revisions will also be scheduled.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning this negotiated rulemaking, contact: Richard M. Rigby 208-287-4839.

Anyone may submit written comments regarding this negotiated rulemaking. All written comments must be directed to the undersigned and must be delivered on or before the date established at the March 9, 2011 meeting.

DATED this 20th day of January, 2011.

Richard M. Rigby, Senior Advisor Idaho Department of Water Resources 322 East Front Street P.O. Box 83720 Boise, Idaho 83720

Phone 208-287-4839 FAX 208-287-6700

IDAPA 58 - DEPARTMENT OF ENVIRONMENTAL QUALITY

UPPER SNAKE ROCK SUBBASIN TMDL (2000 & 2005) CITY OF TWIN FALLS TSS REVISION (HUC ID 17040212)

DOCKET NO. 58-0000-1101

NOTICE OF FINAL DECISION

AUTHORITY: In compliance with Section 39-3611, Idaho Code, notice is hereby given that this agency has issued a final decision on the Upper Snake Rock Subbasin Total Maximum Daily Load (TMDL) (2000 & 2005) City of Twin Falls Total Suspended Solids (TSS) Revision.

DESCRIPTIVE SUMMARY: The Department of Environmental Quality (DEQ) hereby gives notice of the final decision on the Upper Snake Rock Subbasin TMDL (2000 & 2005) City of Twin Falls TSS Revision. The final decision may be appealed to the Board of Environmental Quality by initiating a contested case in accordance with Sections 39-107(5), 67-5240 et seq., Idaho Code, and IDAPA 58.01.23, "Rules of Administrative Procedure Before the Board of Environmental Quality." The petition initiating a contested case must be filed with the undersigned hearing coordinator within thirty-five (35) days of the publication date of this notice in the Idaho Administrative Bulletin.

The area covered by the City of Twin Falls TSS Revision (Hydrologic Unit Code 17040212) addresses one (1) assessment unit/pollutant combination listed in Section 4a of Idaho's 2008 Integrated Report and revises the TSS wasteload allocation for the City of Twin Falls POTW. DEQ has submitted this TMDL document to the U.S. Environmental Protection Agency for approval under the Clean Water Act.

AVAILABILITY OF THE TMDL: Electronic copy of the TMDL can be obtained at http://www.deq.idaho.gov/ water/data_reports/surface_water/tmdls/snake_rock_upper/upper_snake_rock.cfm or by contacting Ms. Marti Bridges, TMDL Program Manager, 208-373-0382, marti.bridges@deq.idaho.gov.

Dated this 12th day of January, 2011.

Paula J. Wilson Hearing Coordinator Department of Environmental Quality 1410 N. Hilton Boise, Idaho 83706-1255 (208)373-0418/Fax No. (208)373-0481 paula.wilson@deq.idaho.gov

Sections Affected Index

IDAPA 30 - IDAHO COMMISSION FOR LIBRARIES

30.01.01 - Rules of the Idaho Commission for Libraries Governing the Use of Commission Services	
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050. Talking Book Service (TBS)	14

LEGAL NOTICE

Summary of Proposed Rulemakings

PUBLIC NOTICE OF INTENT TO PROPOSE OR PROMULGATE NEW OR CHANGED AGENCY RULES

The following agencies of the state of Idaho have published the complete text and all related, pertinent information concerning their intent to change or make the following rules in the latest publication of the state Administrative Bulletin.

There are no proposed rules being promulgated or published in this month's Bulletin.

Please refer to the Idaho Administrative Bulletin, **February 2, 2011, Volume 11-2**, for all rulemaking notices and for the text of temporary, proposed and final rules, public hearings and negotiated rulemaking meeting schedules, Governor's executive orders, and agency contact information.

Issues of the Idaho Administrative Bulletin can be viewed at the county law libraries or online.

To view the Bulletin or Code, or for information on purchasing the Bulletin and other rules publications, visit our website at **adm.idaho.gov/adminrules**/ or call (208) 332-1820 or write the Dept. of Administration, Office of the Administrative Rules Coordinator, 650 W. State St., Room 100, Boise, ID 83720-0306.

CUMULATIVE RULEMAKING INDEX OF IDAHO ADMINISTRATIVE RULES

Idaho Department of Administration Office of the Administrative Rules Coordinator

July 1, 1993 -- Present

CUMULATIVE RULEMAKING INDEX OF IDAHO ADMINISTRATIVE RULES

This online index provides a history of all agency rulemakings from 1993 to the present. It tracks all rulemaking activities on each chapter of rules and includes negotiated, temporary, proposed, pending and final rules, public hearing notices, vacated rulemaking notices, and executive orders of the Governor.

ABRIDGED RULEMAKING INDEX OF IDAHO ADMINISTRATIVE RULES

Idaho Department of Administration Office of the Administrative Rules Coordinator

March 29, 2010 -- February 2, 2011

(This Abridged Index includes rules promulgated before March 29, 2010 that have not been adopted as final rules and all rulemakings being promulgated after March 29, 2010 - Sine Die.)

IDAPA 02 -- DEPARTMENT OF AGRICULTURE

(Rules of the Idaho State Soil and Water Conservation Commission have been moved from IDAPA 02 and re-indexed under IDAPA 60 pursuant to House Bill 576 - Session Law 279 - 2010 Legislative Session)

60-000-1001 Notice of Legislative Action Creating the Idaho State Soil and Water Conservation Commission -House Bill 576, Session Law 279, Bulletin Vol. 10-9 (eff. 7-1-10)

02.01.04, Rules Governing the Idaho Preferred TM Promotion Program

- 02-0104-1001 Notice of Intent to Promulgate Rules Negotiated Rulemaking, Bulletin Vol. 10-7
- 02-0104-1001 Proposed Rulemaking, Bulletin Vol. 10-10
- 02-0104-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)

02.02.14, Rules for Weights and Measures

 02-0214-1001
 Proposed Rulemaking, Bulletin Vol. 10-8

 02-0214-1001
 Adoption of Pending Rule, Bulletin Vol. 10-10 (eff. *PLR 2011)

02.04.08, Rules Governing Grade A Milk and Milk Products

- 02-0408-1001Temporary and Proposed Rulemaking, Bulletin Vol. 10-8 (eff. 10-1-10)T02-0408-1001Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)
- 02.04.09, Rules Governing Methods of Making Sanitation Ratings of Milk Shippers 02-0409-1001 Temporary and Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 10-8 (eff. 10-1-10)T 02-0409-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)
- 02.04.10, Procedures Governing the Cooperative State-Public Health Service/Food and Drug Administration Program for Certification of Interstate Milk Shippers
 - 02-0410-1001Temporary and Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 10-8 (eff. 10-1-10)T02-0410-1001Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

02.04.11, Rules Governing Evaluation of Milk Laboratories

02-0411-1001 Temporary and Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 10-8 (eff. 10-1-10)T 02-0411-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

02.04.13, Rules Governing Raw Milk

 02-0413-1001
 Proposed Rulemaking, Bulletin Vol. 10-9

 02-0413-1001
 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

02.04.14, Rules Governing Dairy Waste

02-0414-0902 Notice of Intent to Promulgate Rules - Negotiated Rulemaking, Bulletin Vol. 09-10

02.04.19, Rules Governing Domestic Cervidae

- 02-0419-1001 Proposed Rulemaking, Bulletin Vol. 10-10
- 02-0419-1001 Public Hearing, Bulletin Vol. 10-11
- 02-0419-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

02.04.21, Rules Governing the Importation of Animals

- 02-0421-1001 Notice of Temporary Rulemaking, Bulletin Vol. 10-6 (eff. 4-15-10)T
- 02-0421-1002 Proposed Rulemaking, Bulletin Vol. 10-10
- 02-0421-1002 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

02.04.29, Rules Governing Trichomoniasis

02-0429-1001 Proposed Rulemaking, Bulletin Vol. 10-10

02-0429-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011) 02.06.02, Rules Pertaining to the Idaho Commercial Feed Law 02-0602-1001 Proposed Rulemaking, Bulletin Vol. 10-10 02-0602-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011) 02.06.10, Rules Governing the Potato Cyst Nematode (Globodera pallida) 02-0610-0901 Temporary and Proposed Rule, Bulletin Vol. 09-12 (eff. 10-1-09)T 02-0610-0901 OAR Omnibus Rulemaking Notice - Extension of Temporary Rule by SCR 126, Bulletin Vol. 10-5 02-0610-0901 Adoption of Pending Rule, Bulletin Vol. 10-10 02.06.12, Rules Pertaining to the Idaho Commercial Fertilizer Law 02-0612-1001 Proposed Rulemaking, Bulletin Vol. 10-10 02-0612-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011) 02.06.13, Rules Relating to Rapeseed Production and Establishment of Rapeseed Districts in the State of Idaho 02-0613-0801 Notice of Intent to Promulgate Rules - Request for Written Comments, Bulletin Vol. 08-9 02-0613-0801 Notice of Intent to Promulgate Rules - Request for Written Comments, Bulletin Vol. 08-10 02-0613-0801 Notice of Intent to Promulgate Rules - Request for Written Comments, Bulletin Vol. 08-11 02.06.16, Crop Residue Disposal Rules 02-0616-1001 Proposed Rulemaking (Chapter Repeal), Bulletin Vol. 10-10 02-0616-1001 Adoption of Pending Rule (Chapter Repeal), Bulletin Vol. 10-12 (eff. *PLR 2011) 02.06.33, Organic Food Products Rules 02-0633-1001 Proposed Rulemaking, Bulletin Vol. 10-10 02-0633-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011) 02.06.41, Rules Pertaining to the Soil and Plant Amendment Act of 2001 02-0641-1001 Proposed Rulemaking, Bulletin Vol. 10-10 02-0641-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011) IDAPA 03 -- STATE ATHLETIC COMMISSION 03.01.01, Rules of the State Athletic Commission 03-0101-1001 Temporary and Proposed Rulemaking (Fee Rule), Bulletin Vol. 10-10 03-0101-1001 Adoption of Pending Rule (Fee Rule), Bulletin Vol. 10-12 (eff. *PLR 2011)

IDAPA 04 -- OFFICE OF THE ATTORNEY GENERAL

04.11.01, Idaho Rules of Administrative Procedure of the Attorney General

04-1101-1001Temporary and Proposed Rulemaking, Bulletin Vol. 10-8 (eff. 7-1-10)T04-1101-1001Adoption of Pending Rule, Bulletin Vol. 10-11 (eff. *PLR 2011)

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IDAPA 05 -- DEPARTMENT OF JUVENILE CORRECTIONS

05.01.01, Rules for Contract Providers

05-0101-1001Temporary and Proposed Rulemaking, Bulletin Vol. 10-5 (eff. 3-29-10)T05-0101-1001Adoption of Pending Rule, Bulletin Vol. 10-8 (eff. *PLR 2011)

05.01.05, Rules for Reintegration Providers

05-0105-1001 Temporary and Proposed Rulemaking (New Chapter), Bulletin Vol. 10-11 (eff. 12-1-10)T

05-0105-1001 Adoption of Pending Rule and Amendment to Temporary Rule, Bulletin Vol. 11-1 (eff. 12-1-10)T (eff. *PLR 2011)

IDAPA 06 -- STATE BOARD OF CORRECTION

06.01.01, Rules of the Board of Correction

06-0101-1001 Notice of Proclamation of Rulemaking, Bulletin Vol. 10-10 (eff. 11-5-10)

IDAPA 07 -- DIVISION OF BUILDING SAFETY

- 07.01.03, Rules of Electrical Licensing and Registration General07-0103-1001Temporary and Proposed Rulemaking, Bulletin Vol. 10-10 (eff. 9-1-10)T07-0103-1001Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)
- 07.01.04, Rules Governing Electrical Specialty Licensing07-0104-1001Temporary and Proposed Rulemaking, Bulletin Vol. 10-10 (eff. 9-1-10)T07-0104-1001Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)
- 07.01.07, Rules Governing Continuing Education Requirements07-0107-1001Proposed Rulemaking, Bulletin Vol. 10-1007-0107-1001Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)

07.02.05, Rules Governing Plumbing Safety Licensing

 07-0205-1001
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 07-0205-1001
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07.03.01, Rules of Building Safety

- 07-0301-1001 Proposed Rulemaking, Bulletin Vol. 10-10
- 07-0301-1002 Proposed Rulemaking (Fee Rule), Bulletin Vol. 10-10
- 07-0301-1001 Adoption of Pending Rule and Temporary Rule, Bulletin Vol. 10-12 (eff. 1-1-11)T (eff. *PLR 2011)
- 07-0301-1002 Adoption of Pending Rule (Fee Rule), Bulletin Vol. 10-12 (eff. *PLR 2011)

07.03.11, Rules Governing Manufactured/Mobile Home Industry Licensing 07-0311-1001 Proposed Rulemaking, Bulletin Vol. 10-10 07-0311-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)

07.04.02, Safety Rules for Elevators, Escalators, and Moving Walks07-0402-100107-0402-1001Proposed Rulemaking, Bulletin Vol. 10-1007-0402-1001Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)

07.07.01, Rules Governing Installation of Heating, Ventilation, and Air Conditioning Systems
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IDAPA 08 -- STATE BOARD OF AND STATE DEPARTMENT OF EDUCATION

08.01.11, Registration of Postsecondary Educational Institutions and Proprietay Schools
 08-0111-1001 Proposed Rulemaking, Bulletin Vol. 10-10
 08-0111-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

08.02.02, Rules Governing Uniformity - State Board of Education Rules

 08-0202-1001
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 08-0202-1002
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08-0202-1004 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

08.02.03, Rules Governing Thoroughness - State Board of Education Rules

- 08-0203-1001 Adoption of Temporary Rule, Bulletin Vol. 10-1 (eff. 11-9-09)T (Exprise Sine Die 2011)
- 08-0203-1001 OAR Omnibus Rulemaking Notice Extension of Temporary Rule by SCR 126, Bulletin Vol. 10-5
- 08-0203-1001 Proposed Rulemaking, Bulletin Vol. 10-10
- 08-0203-1002 Proposed Rulemaking, Bulletin Vol. 10-10
- 08-0203-1003 Proposed Rulemaking, Bulletin Vol. 10-10
- 08-0203-1004 Temporary and Proposed Rulemaking, Bulletin Vol. 10-10 (eff. 8-11-10)T
- 08-0203-1001 Adoption of Pending Rule and Amendment to Temporary Rule, Bulletin Vol. 11-1 (eff. 7-1-10)T (eff. *PLR 2011)
- 08-0203-1002 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)
- 08-0203-1003 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

08-0203-1004 Adoption of Pending Rule and Amendment to Temporary Rule, Bulletin Vol. 11-1 (eff. 11-17-10)T (eff. *PLR 2011)

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09-0104-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)

09.01.06, Rules of the Appeals Bureau

- 09-0106-1001 Temporary and Proposed Rulemaking, Bulletin Vol. 10-8 (eff. 7-1-10)T
- 09-0106-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)

09.01.30, Unemployment Insurance Benefits Administrative Rules

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09-0130-1001 Adoption of Pending Rule, Bulletin Vol. 10-12 (eff. *PLR 2011)

09.01.35, Unemployment Insurance Tax Administrative Rules

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- 10-0101-1001 Proposed Rulemaking, Bulletin Vol. 10-8
- 10-0101-1001 Adoption of Pending Rule, Bulletin Vol. 10-11 (eff. *PLR 2011)

10.01.02, Rules of Professional Responsibility

- 10-0102-1001 Notice of Intent to Promulgate Rules Negotiated Rulemaking, Bulletin Vol. 10-6
- 10-0102-1001 Proposed Rulemaking, Bulletin Vol. 10-8
- 10-0102-1001 Adoption of Pending Rule, Bulletin Vol. 10-11 (eff. *PLR 2011)

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13.01.02, Public Safety - Idaho Fish and Game Commission

- **13-0102-1001** Temporary and Proposed Rulemaking, Bulletin Vol. 10-9 (eff. 7-12-10)T
- 13-0102-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

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 13-0104-1002
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13.01.06, Classification and Protection of Wildlife

 13-0106-1001
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 13-0106-1001
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- 13.01.07, Rules Governing the Taking of Upland Game Animals 13-0107-1001P Notice of Proclamation, Bulletin Vol. 11-1
- 13.01.08, Rules Governing the Taking of Big Game Animals in the State of Idaho
 - 13-0108-1001 Temporary and Proposed Rulemaking, Bulletin Vol. 10-9 (eff. 7-12-10)T
 - 13-0108-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)
 - 13-0108-1002P Notice of Proclamation, Bulletin Vol. 11-1

13.01.09, Rules Governing the Taking of Game Birds in the State of Idaho

- 13-0109-1001 Proposed Rulemaking, Bulletin Vol. 10-9
- 13-0109-1002 Temporary and Proposed Rulemaking, Bulletin Vol. 10-9 (eff. 7-12-10)T
- 13-0109-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)
- 13-0109-1002 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)
- 13-0109-1003P Notice of Proclamation, Bulletin Vol. 11-1
- 13-0109-1004P Notice of Proclamation, Bulletin Vol. 11-1

13.01.10, Rules Governing the Importation, Possession, Release, Sale, or Salvage of Wildlife

- 13-0110-1001 Temporary and Proposed Rulemaking, Bulletin Vol. 10-9 (eff. 7-12-10)T
- 13-0110-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

13.01.14, Rules Governing Falconry

13-0114-1001P Notice of Proclamation, Bulletin Vol. 11-1

13.01.16, The Trapping of Predatory and Unprotected Wildlife and the Taking of Furbearing Animals

- 13-0116-1001 Temporary and Proposed Rulemaking, Bulletin Vol. 10-9 (eff. 7-12-10)T
- 13-0116-1002 Temporary and Proposed Rulemaking, Bulletin Vol. 10-10 (eff. 8-18-10)T
- 13-0116-1001 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)
- 13-0116-1002 Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)
- 13-0116-1003P Notice of Proclamation, Bulletin Vol. 11-1

13.01.17, Rules Governing the Use of Bait for Taking Big Game Animals

- **13-0117-1001** Temporary and Proposed Rulemaking, Bulletin Vol. 10-9 (eff. 7-12-10)T
- **13-0117-1001**Adoption of Pending Rule, Bulletin Vol. 11-1 (eff. *PLR 2011)

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Division of Human Resources and Personnel Commission

IDAPA 28.01.01, "Rules of the Idaho Personnel Commission" were transferred to the Division of Human Resources and Personnel Commission under the Office of the Governor effective July 1, 1999 and redesignated as IDAPA 15.04.01/

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15.04.01, Rules of the Division of Human Resources and Personnel Commission

- 15-0401-1001 Temporary and Proposed Rulemaking, Bulletin Vol. 10-8 (eff. 7-1-10)T
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*Changes chapter name from: "Rules Governing Quality Assurance for Idaho Clinical Laboratories" to: "Quality Assurance for Idaho Clinical Laboratories"

- 16-0206-1001 Adoption of Pending Rule, (Chapter Repeal) Bulletin Vol. 11-1 (eff. *PLR 2011)
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 - *Changes chapter name from: "Rules Governing Certification of Idaho Water Quality Laboratories" to: "State of Idaho Drinking Water Laboratory Certification Program"
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